

[Third Reprint] **SENATE, No. 119**

STATE OF NEW JERSEY

213th LEGISLATURE

PRE-FILED FOR INTRODUCTION IN THE 2008 SESSION

Sponsored by:

Senator NICHOLAS P. SCUTARI

District 22 (Middlesex, Somerset and Union)

Senator JIM WHELAN

District 2 (Atlantic)

Assemblyman REED GUSCIORA

District 15 (Mercer)

Assemblyman MICHAEL PATRICK CARROLL

District 25 (Morris)

Assemblywoman JOAN M. VOSS

District 38 (Bergen)

Co-Sponsored by:

Senators Cunningham, Lesniak, Stack, Sweeney, Weinberg, Vitale, Assemblywoman Vainieri Huttle, Assemblyman Giblin, Assemblywomen Wagner, Oliver, Assemblyman Prieto, Assemblywoman Tucker, Assemblyman Johnson, Assemblywomen Jasey and Stender

SYNOPSIS

"New Jersey Compassionate Use Medical Marijuana Act."

CURRENT VERSION OF TEXT

As amended by the General Assembly Senate on January 7, 2010.

(Sponsorship Updated As Of: 1/12/2010)

1 AN ACT concerning the medical use of marijuana ²[and supplementing Title 24 of the Revised Statutes] ³and ³ revising parts of statutory law².

BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

1. This act shall be known and may be cited as the "New Jersey Compassionate Use Medical Marijuana Act."

- 2. ³(New section)³ The Legislature finds and declares that:
- a. Modern medical research has discovered a beneficial use for marijuana in treating or alleviating the pain or other symptoms associated with certain debilitating medical conditions, as found by the National Academy of Sciences' Institute of Medicine in March 1999;
- b. According to the U.S. Sentencing Commission and the Federal Bureau of Investigation, 99 out of every 100 marijuana arrests in the country are made under state law, rather than under federal law. Consequently, changing state law will have the practical effect of protecting from arrest the vast majority of seriously ill people who have a medical need to use marijuana²[.];²
- c. Although federal law currently prohibits the use of marijuana, the laws of Alaska, California, Colorado, Hawaii, Maine,

 'Michigan, Montana,' Nevada, 'New Mexico,' Oregon, 'Rhode

 Island,' Vermont, 'and' Washington '[and Montana]' permit the use of marijuana for medical purposes, and in Arizona doctors are permitted to prescribe marijuana. New Jersey joins this effort for the health and welfare of its citizens²[.];²
- d. States are not required to enforce federal law or prosecute people for engaging in activities prohibited by federal law; therefore, compliance with this act does not put the State of New Jersey in violation of federal law²[.]; and²
- e. Compassion dictates that a distinction be made between medical and non-medical uses of marijuana. Hence, the purpose of this act is to protect from arrest, prosecution, property forfeiture, and criminal and other penalties, those patients 'who use marijuana to alleviate' suffering from debilitating medical conditions, '[and] as well as' their physicians '[and] '[,' primary caregivers,]' [if such patients engage in the medical use of marijuana] ', primary caregivers, and those who are authorized to produce marijuana for medical purposes'.

EXPLANATION – Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

Matter underlined $\underline{\text{thus}}$ is new matter.

Matter enclosed in superscript numerals has been adopted as follows:

¹Senate SHH committee amendments adopted December 15, 2008.

²Assembly AHE committee amendments adopted June 4, 2009.

³Assembly floor amendments adopted January 7, 2010.

²[3. As used in this act:

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"Bona fide physician-patient relationship" means a physician has completed a full assessment of the patient's medical history and medical condition, including a personal physical examination.

6 "Commissioner" means the Commissioner of Health and Senior Services.

"Debilitating medical condition" means:

- (1) cancer, glaucoma, positive status for human immunodeficiency virus, acquired immune deficiency syndrome, or the treatment of these conditions;
- (2) a chronic or debilitating disease or medical condition or its treatment that produces one or more of the following: cachexia or wasting syndrome; severe or chronic pain; severe nausea; seizures, including, but not limited to, those characteristic of epilepsy; severe and persistent muscle spasms, including, but not limited to, those characteristic of multiple sclerosis or Crohn's disease; or
- 18 (3) any other medical condition or its treatment that is approved 19 by the department by regulation.

"Department" means the Department of Health and Senior 20 21 Services.

"Marijuana" has the meaning given in section 2 of the "New Jersey Controlled Dangerous Substances Act," P.L.1970, c.226 (C.24:21-2).

¹"Medical marijuana alternative treatment center" or "alternative treatment center" means an entity registered pursuant to section 5 of this act, which acquires, possesses, cultivates, manufactures, delivers, transfers, transports, supplies, or dispenses marijuana or related supplies and educational materials to registered patients or their registered primary caregivers. 1

"Medical use" means the acquisition, possession, cultivation, manufacture, use, delivery, transfer [,] or transportation of marijuana or paraphernalia relating to a qualifying patient's consumption of marijuana to alleviate the symptoms or effects of the patient's debilitating medical condition.

"Physician" means a person licensed to practice medicine and surgery pursuant to Title 45 of the Revised Statutes.

"Primary caregiver" or "caregiver" means a person who is at least 18 years old, who has never been convicted of a felony drug offense, has agreed to assist with a qualifying patient's medical use of marijuana and has been designated as primary caregiver on the qualifying patient's application or renewal for a registry identification card or in other written notification to the department. A primary caregiver shall only have one qualifying patient at any one time. "Primary caregiver" shall not include the qualifying patient's physician.

"Qualifying patient" or "patient" means a person who has been diagnosed by a physician as having a debilitating medical condition.

"Registry identification card" means a document issued by the department that identifies a person as a qualifying patient or primary caregiver, and shall include a registry identification card or its equivalent, issued by another state government to permit the medical use of marijuana by a qualifying patient or to permit a person to assist with a qualifying patient's medical use of marijuana.

"Usable marijuana" means the dried leaves and flowers of marijuana, and any mixture or preparation thereof, and does not include the seeds, stalks and roots of the plant.

"Written certification" means the qualifying patient's medical records, or a statement signed by a physician with whom the patient has a bona fide physician-patient relationship, stating that in the physician's professional opinion, after having completed a full assessment of the qualifying patient's medical history and current medical condition, the qualifying patient has a debilitating medical condition for which recognized drugs or treatments are not or would not be effective and the potential benefits of the medical use of marijuana would likely outweigh the health risks for the qualifying patient. 1²

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- ²[4. a. (1) A qualifying patient shall not be subject to arrest, prosecution or penalty in any manner, or denied any right or privilege, including, but not limited to, civil penalty or disciplinary action by a professional licensing board, for the medical use of marijuana, provided that the patient possesses a registry identification card and no more than six marijuana plants and one ounce of usable marijuana.
- (2) There shall exist a rebuttable presumption that a qualifying patient is engaged in the medical use of marijuana if he possesses a registry identification card and no more than six marijuana plants and one ounce of usable marijuana. The presumption may be rebutted by evidence that conduct related to marijuana was not for the purpose of alleviating the symptoms or effects of a patient's debilitating medical condition.
- (3) A qualifying patient may assert the medical use of marijuana as an affirmative defense to any prosecution involving marijuana unless the patient was in violation of section 1 [5] $\underline{7}^{1}$ of this act when the events giving rise to the prosecution occurred. The defense shall be presumed valid where the evidence shows that:
- (a) at the time of the events giving rise to the prosecution, the patient's medical records indicated or a physician stated that, in the physician's professional opinion, after having completed a full assessment of the patient's medical history and current medical condition made in the course of a bona fide physician-patient

relationship, the potential benefits of the medical use of marijuana would likely outweigh the health risks for the patient; and

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- (b) the patient and his caregiver, if any, were collectively in possession of no more than six marijuana plants and one ounce of usable marijuana.
- (4) Possession of, or application for, a registry identification card shall not alone constitute probable cause to search the person or the property of the person possessing or applying for the registry identification card, or otherwise subject the person or his property to inspection by any governmental agency.
- (5) The provisions of section 2 of P.L.1939, c.248 (C.26:2-82), relating to destruction of marijuana determined to exist by the department, shall not apply if a qualifying patient has in his possession a registry identification card and no more than six marijuana plants and one ounce of usable marijuana¹, or if an alternative treatment center permit holder has in his possession no more than six marijuana plants and one ounce of usable marijuana per registry identification card holder¹.
- b. The provisions of subsection a. of this section shall not apply to a qualifying patient under the age of 18 years, unless:
- (1) the patient's physician has explained to the patient and the patient's custodial parent, guardian, or person having legal custody, the potential risks and benefits of the medical use of marijuana; and
- (2) the custodial parent, guardian, or person having legal custody consents in writing to: allow the patient's medical use of marijuana; serve as the patient's primary caregiver; and control the acquisition, dosage, and frequency of the medical use of marijuana by the patient.
- c. (1) A primary caregiver who has in his possession a registry identification card shall not be subject to arrest, prosecution, or penalty in any manner, or denied any right or privilege, including, but not limited to, civil penalty or disciplinary action by a professional licensing board, for assisting a qualifying patient to whom the caregiver is connected through the department's registration process with the medical use of marijuana, provided that the caregiver possesses no more than six marijuana plants and one ounce of usable marijuana for the patient to whom he is connected through the department's registration process.
- (2) There shall exist a rebuttable presumption that a primary caregiver is engaged in the medical use of marijuana if the caregiver possesses a registry identification card and no more than six marijuana plants and one ounce of usable marijuana. The presumption may be rebutted by evidence that conduct related to marijuana was not for the purpose of alleviating the symptoms or effects of a qualifying patient's debilitating medical condition.
- (3) A primary caregiver may assert the medical use of marijuana as an affirmative defense to any prosecution involving marijuana

unless the caregiver was in violation of section 1 [5] $\underline{7}^{1}$ of this act when the events giving rise to the prosecution occurred. The defense shall be presumed valid where the evidence shows that:

- (a) at the time of the events giving rise to the prosecution, the patient's medical records indicated or a physician stated that, in the physician's professional opinion, after having completed a full assessment of the patient's medical history and current medical condition made in the course of a bona fide physician-patient relationship, the potential benefits of the medical use of marijuana would likely outweigh the health risks for the patient; and
- (b) the patient and his caregiver, if any, were collectively in possession of no more than six marijuana plants and one ounce of usable marijuana.
- (4) Possession of, or application for, a registry identification card shall not alone constitute probable cause to search a person or property of a person possessing or applying for the registry identification card, or otherwise subject the person or his property to inspection by any governmental agency.
- (5) The provisions of section 2 of P.L.1939, c.248 (C.26:2-82), relating to destruction of marijuana determined to exist by the department, shall not apply if a primary caregiver has in his possession a registry identification card and no more than six marijuana plants and one ounce of usable marijuana¹, or if an alternative treatment center permit holder has in his possession no more than six marijuana plants and one ounce of usable marijuana per registry identification card holder¹.
- d. A physician shall not be subject to arrest, prosecution, or penalty in any manner, or denied any right or privilege, including, but not limited to, civil penalty or disciplinary action by the State Board of Medical Examiners, for providing written certification for the medical use of marijuana to a qualifying patient.
- e. No person shall be subject to arrest or prosecution for constructive possession, conspiracy or any other offense for simply being in the presence or vicinity of the medical use of marijuana as permitted under this act.]²

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- ²[15. a. The department shall establish a registration program authorizing medical marijuana alternative treatment centers to produce marijuana for medical purposes, and may charge a reasonable fee for the issuance of a registration permit under this section.
- b. The department shall require that a permit applicant provide information that includes, but is not limited to:
- 44 (1) the name of the person responsible for operating the 45 alternative treatment center;
 - (2) the names of all employees, whether volunteer or paid;
- 47 (3) the location of the alternative treatment center;

- 1 (4) the registry identification card number of each cardholder for whom marijuana is to be produced; and
- 3 (5) any other information that the department considers necessary.
 - c. A person who has been convicted of possession or sale of a controlled dangerous substance shall not be issued a permit to operate an alternative treatment center or be an employee of an alternative treatment center, unless such conviction was for a violation of federal law relating to possession or sale of marijuana for conduct that is legal under this act.
- d. The department shall issue a permit to a person to operate an alternative treatment center if the requirements of this section are met and the department has verified the information contained in the application. The department shall approve or deny an application within 60 days after receipt of a completed application. The denial of an application shall be considered a final agency decision, subject to review by the Appellate Division of the Superior Court.
 - e. A person who has been issued a permit pursuant to this section shall display the permit at the alternative treatment center at all times when marijuana is being produced, or dispensed to a registered qualifying patient or designated primary caregiver of the patient.
 - f. An alternative treatment center permit holder shall report any change in information to the department not later than 10 days after such change, or the permit shall be deemed null and void.
 - g. All usable marijuana, plants, seedlings and seeds associated with the production of marijuana for a registry identification cardholder are the property of the registered patient and must be provided to the patient upon request.
 - h. A registered patient or the designated primary caregiver of the patient may reimburse the alternative treatment center for reasonable costs associated with the production of marijuana for the cardholder. 12

²[16. A medical marijuana alternative treatment center permit holder or his employee shall not be subject to arrest or prosecution, penalized in any manner, including, but not limited to, being subject to any civil penalty, or denied any right or privilege, including, but not limited to, being subject to any disciplinary action by a professional licensing board, for the acquisition, distribution, possession, cultivation, or transportation of marijuana or paraphernalia related to marijuana on behalf of a registered patient, provided the amount of any marijuana so acquired, distributed, possessed, cultivated, or transported, together with the combined amount of marijuana possessed by the registered patient and his primary caregiver, shall not exceed six marijuana plants and one

ounce of usable marijuana for each registered patient for whom the alternative treatment center permit holder is authorized to produced marijuana. For the purposes of this subsection, "distribution" or "distributed" means the transfer of marijuana and paraphernalia related to marijuana from the alternative treatment center permit holder to the registered patient or his primary caregiver. ¹]²

¹[5.] ²[7.¹ The provisions of this act shall not be construed to permit any person to operate, navigate, or be in actual physical control of any motor vehicle, aircraft or motorboat while under the influence of marijuana; or smoke marijuana in a school bus or other form of public transportation, on any school grounds, in any correctional facility, at any public park or beach, or at any recreation center. A person who commits an act as provided in this section shall be subject to such penalties as provided by law.]²

¹[6.] ²[8.¹ It shall be a disorderly persons offense for a person to fabricate or misrepresent a registry identification card ¹or a medical marijuana alternative treatment center permit ¹ to a law enforcement official.] ²

- ¹[7.] ²[9.¹ a. The department shall establish a registry and shall issue a registry identification card to a qualifying patient who submits the following, in accordance with the department's regulations:
 - (1) written certification that the person is a qualifying patient;
- (2) an application or renewal fee, which may be based on a sliding scale as determined by the commissioner;
 - (3) name, address and date of birth of the patient;
- (4) name, address and telephone number of the patient's physician; and
- (5) name, address and date of birth of the patient's primary caregiver, if any.

Before issuing a registry identification card, the department shall verify the information contained in the application or renewal form submitted pursuant to this section. The department shall approve or deny an application or renewal within 15 days of receipt of the application or renewal, and shall issue a registry identification card within five days of approving the application or renewal. The department may deny an application or renewal only if the applicant fails to provide the information required pursuant to this section, or if the department determines that the information was falsified. Denial of an application is considered a final agency decision, subject to review by the Appellate Division of the Superior Court.

b. The department shall issue a registry identification card to the caregiver named in a patient's approved application, if the caregiver signs a statement agreeing to provide marijuana only to the patient

who has named him as caregiver. However, the department shall not issue a registry identification card to a proposed caregiver who has previously been convicted of a felony drug offense.

- c. A registry identification card shall contain the following information:
- (1) the name, address and date of birth of the patient;

- (2) the name, address and date of birth of the patient's caregiver, if any;
- (3) the date of issuance and expiration date of the registry identification card;
 - (4) photo identification of the cardholder; and
- (5) such other information that the department may specify in its regulations.
- A patient who has been issued a registry identification card shall notify the department of any change in the patient's name, address, physician or caregiver, or change in status of the patient's debilitating medical condition, within 10 days of such change, or the registry identification card shall be deemed null and void.
- d. The department shall maintain a confidential list of the persons to whom it has issued registry identification cards. Individual names and other identifying information on the list shall be confidential, and shall not be considered a public record under P.L.1963, c.73 (C.47:1A-1 et seq.) or P.L.2001, c.404 (C.47:1A-5 et al.), and shall not be disclosed except to:
- (1) authorized employees of the department as necessary to perform official duties of the department; or
- (2) authorized employees of State or local law enforcement agencies, only as necessary to verify that a person who is engaged in the suspected or alleged medical use of marijuana is lawfully in possession of a registry identification card.]²

¹[8.] ²[10.¹ The commissioner may accept from any governmental department or agency, public or private body or any other source grants or contributions to be used in carrying out the purposes of this act.]²

¹[9.] ²[11.¹ The commissioner shall report annually to the Governor and the Legislature on the number of applications for registry identification cards, the number of qualifying patients and primary caregivers ¹[approved] registered ¹, ¹the number of medical marijuana alternative treatment center permits issued, ¹ the nature of the debilitating medical conditions of the patients, the number of registry identification cards ¹and alternative treatment center permits ¹ revoked, and the number of physicians providing written

- certifications for patients. The report shall not contain any identifying information of patients, caregivers¹, alternative
- 47 <u>treatment centers</u>, or physicians. **]**²

- 1 ²3. (New section) As used in this act:
- 2 "Bona fide physician-patient relationship" means a relationship
- 3 in which the physician has ³[the]³ ongoing ³[primary]³
- 4 responsibility for the assessment, care and treatment of a patient's
- 5 <u>debilitating medical condition.</u>
- 6 "Certification" means a statement signed by a physician with whom a qualifying patient has a bona fide physician-patient
- 8 relationship, which attests to the physician's authorization for the
- 9 patient to apply for registration for the medical use of marijuana.³
- 10 <u>"Commissioner" means the Commissioner of Health and Senior</u> 11 Services.
- 12 "Debilitating medical condition" means:
- 13 (1) one of the following conditions, if resistant to conventional
- 14 medical therapy: seizure disorder, including epilepsy [,];
- 15 <u>intractable skeletal muscular spasticity</u>³; or glaucoma ³[that is
- 16 <u>resistant to conventional medical therapy</u>]³;
- 17 (2) 3 one of the following conditions, if severe or chronic pain,
- 18 severe nausea or vomiting, cachexia, or wasting syndrome results
- 19 <u>from the condition or treatment thereof:</u> positive status for human
- 20 <u>immunodeficiency virus, acquired immune deficiency syndrome, or</u>
- 21 <u>cancer</u> ³ [that results in severe or chronic pain, severe nausea or
- 22 <u>vomiting, cachexia, or wasting syndrome</u>]³;
- 23 (3) amyotrophic lateral sclerosis, multiple sclerosis, terminal
- 24 <u>cancer³</u>, <u>muscular dystrophy</u>, or <u>inflammatory bowel disease</u>,
- 25 <u>including Crohn's disease</u>;
- 26 (4) terminal illness, if the physician has determined a prognosis
- 27 of less than 12 months of life³; or
- 28 ³[(4)] (5)³ any other medical condition or its treatment that is
- 29 <u>approved by the department by regulation.</u>
- 30 "Department" means the Department of Health and Senior
- 31 <u>Services.</u>
- 32 "Marijuana" has the meaning given in section 2 of the "New
- 33 <u>Jersey Controlled Dangerous Substances Act," P.L.1970, c.226</u>
- 34 <u>(C.24:21-2).</u>
- 35 "Medical marijuana alternative treatment center" or "alternative
- 36 <u>treatment center" means</u> ³[a nonprofit] an organization approved
- 37 by the department to perform activities necessary to provide
- 38 registered qualifying patients with usable marijuana and related
- 39 paraphernalia in accordance with the provisions of this act. This
- 40 term shall include the organization's officers, directors, board
- 41 <u>members</u>, and employees.
- 42 "Medical use of marijuana" means the acquisition, possession,
- 43 ³transport, ³ or use of marijuana or paraphernalia by a registered
- 44 qualifying patient as authorized by this act.

- 1 "Minor" means a person who is under 18 years of age and who
 2 has not been married or previously declared by a court or an
 3 administrative agency to be emancipated.
- 4 "Paraphernalia" has the meaning given in N.J.S.2C:36-1.
- 5 <u>"Physician" means a person licensed to practice medicine and</u> 6 <u>surgery pursuant to Title 45 of the Revised Statutes with whom the</u>
- 7 patient has a bona fide physician-patient relationship and who is the
- 8 ³primary care physician, hospice physician, or ³ physician
- 9 responsible for the ongoing ³[primary] ³ treatment of a patient's
- debilitating medical condition ³, provided, however, that such
- 11 ongoing treatment shall not be limited to the provision of
- 12 <u>authorization for a patient to use medical marijuana or consultation</u>
- 13 <u>solely for that purpose</u>³.
- 14 "Primary caregiver" or "caregiver" means a resident of the State 15 who:
- a. is at least 18 years old;
- b. has agreed to assist with a registered qualifying patient's medical use of marijuana, is not currently serving as primary caregiver for another qualifying patient, and is not the qualifying
- 20 patient's physician;
- 21 <u>c. has never been convicted of possession or sale of a</u>
 22 <u>controlled dangerous substance, unless such conviction occurred</u>
 22 <u>c. has never been convicted of possession or sale of a</u>
- 23 after the effective date of this act and was for a violation of federal
- 24 <u>law related to possession or sale of marijuana that is authorized</u>
- 25 <u>under this act;</u>

- d. has registered with the department pursuant to section 4 of
 this act, and has satisfied the criminal history record background
 check requirement of section 4 of this act; and
 - e. has been designated as primary caregiver on the qualifying patient's application or renewal for a registry identification card or in other written notification to the department.³
- "Qualifying patient" or "patient" means a ³ [person] resident of the State³ who has been provided with a ³ [written] certification by a physician pursuant to a bona fide physician-patient relationship.
- 35 "Registry identification card" means a document issued by the 36 department that identifies a person as a registered qualifying patient 37 or primary caregiver³.
- 38 <u>"Usable marijuana" means the dried leaves and flowers of</u>
 39 <u>marijuana, and any mixture or preparation thereof, and does not</u>
 40 <u>include the seeds, stems, stalks or roots of the plant.</u>
- 41 ³["Written certification" means a statement signed by a
- 42 physician with whom a qualifying patient has a bona fide physician-
- 43 patient relationship, which attests to the physician's authorization
- 44 for the patient to apply for registration for the medical use of
- 45 <u>marijuana.</u>²]³

- 1 24. (New section) a. The department shall establish a registry of 2 qualifying patients and their primary caregivers, and shall issue a 3 registry identification card that, which shall be valid for lone
- 4 year] two years, to a qualifying patient and primary caregiver, if
- 5 <u>applicable</u>, who submits the following, in accordance with regulations adopted by the department:
- 7 (1) a ³[written]³ certification that meets the requirements of 8 section 5 of ³[P.L., c. (C.)(pending before the Legislature 9 as this bill)] this act³;
- 10 (2) an application or renewal fee, which may be based on a sliding scale as determined by the commissioner;
- 12 (3) the name, address and date of birth of the patient ³and 13 caregiver, as applicable ³; ³and ³
- 14 (4) the name, address and telephone number of the patient's physician.
- 16 b. Before issuing a registry identification card, the department 17 shall verify the information contained in the application or renewal form submitted pursuant to this section. ³In the case of a primary 18 caregiver, the department shall provisionally approve an application 19 20 pending the results of a criminal history record background check, if the caregiver otherwise meets the requirements of this act.³ The 21 department shall approve or deny an application or renewal within 22 30 days of receipt of the ³completed ³ application or renewal, and 23 shall issue a registry identification card within five days of 24 25 approving the application or renewal. The department may deny an application or renewal only if the applicant fails to provide the 26 27 information required pursuant to this section, or if the department 28 determines that the information was incorrect or falsified or does 29 not meet the requirements of this act. Denial of an application shall be a final agency decision, subject to review by the Superior Court, 30
 - c. ³(1) The commissioner shall require each applicant seeking to serve as a primary caregiver to undergo a criminal history record background check. The commissioner is authorized to exchange fingerprint data with and receive criminal history record background information from the Division of State Police and the Federal Bureau of Investigation consistent with the provisions of applicable federal and State laws, rules, and regulations. The Division of State Police shall forward criminal history record background information to the commissioner in a timely manner when requested pursuant to the provisions of this section.

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Appellate Division.

An applicant seeking to serve as a primary caregiver shall submit
to being fingerprinted in accordance with applicable State and
federal laws, rules, and regulations. No check of criminal history
record background information shall be performed pursuant to this
section unless the applicant has furnished his written consent to that

- 1 check. An applicant who refuses to consent to, or cooperate in, the
- 2 securing of a check of criminal history record background
- 3 information shall not be considered for inclusion in the registry as a
- 4 primary caregiver or issuance of an identification card. An
- 5 applicant shall bear the cost for the criminal history record
- 6 background check, including all costs of administering and
- 7 processing the check.
- 8 (2) The commissioner shall not approve an applicant seeking to
- 9 serve as a primary caregiver if the criminal history record
- 10 background information of the applicant reveals a disqualifying
- 11 conviction. For the purposes of this section, a disqualifying
- 12 conviction shall mean a conviction of a crime involving any 13 controlled dangerous substance or controlled substance analog as
- 14 set forth in chapter 35 of Title 2C of the New Jersey Statutes except
- 15 paragraph (4) of subsection a. of N.J.S.2C:35-10, or any similar law
- 16 of the United States of any other state.
- 17 (3) Upon receipt of the criminal history record background
- 18 information from the Division of State Police and the Federal
- 19 Bureau of Investigation, the commissioner shall provide written
- 20 notification to the applicant of his qualification or disqualification
- 21 for serving as a primary caregiver.
- 22 If the applicant is disqualified because of a disqualifying
- 23 conviction pursuant to the provisions of this section, the conviction
- 24 that constitutes the basis for the disqualification shall be identified
- 25 in the written notice.
- (4) The Division of State Police shall promptly notify the 26
- 27 commissioner in the event that an individual who was the subject of
- 28 a criminal history record background check conducted pursuant to 29
- this section is convicted of a crime or offense in this State after the 30 date the background check was performed. Upon receipt of that
- 31 notification, the commissioner shall make a determination regarding
- 32 the continued eligibility of the applicant to serve as a primary
- 33 caregiver.
- 34 (5) Notwithstanding the provisions of subsection b. of this
- 35 section to the contrary, no applicant shall be disqualified from
- 36 serving as a registered primary caregiver on the basis of any
- 37 conviction disclosed by a criminal history record background check 38 conducted pursuant to this section if the individual has affirmatively
- 39 demonstrated to the commissioner clear and convincing evidence of
- 40 rehabilitation. In determining whether clear and convincing
- 41 evidence of rehabilitation has been demonstrated, the following
- 42 factors shall be considered:
- 43 (a) the nature and responsibility of the position which the 44
- convicted individual would hold, has held, or currently holds;
- 45 (b) the nature and seriousness of the crime or offense;
- 46 (c) the circumstances under which the crime or offense
- 47 occurred;

- 1 (d) the date of the crime or offense;
- (e) the age of the individual when the crime or offense was
 committed;
- 4 (f) whether the crime or offense was an isolated or repeated incident;
- 6 (g) any social conditions which may have contributed to the commission of the crime or offense; and
- 8 (h) any evidence of rehabilitation, including good conduct in 9 prison or in the community, counseling or psychiatric treatment 10 received, acquisition of additional academic or vocational 11 schooling, successful participation in correctional work-release 12 programs, or the recommendation of those who have had the 13 individual under their supervision.
- 14 <u>d.</u>³ A registry identification card shall contain the following 15 information:
- 16 (1) the name, address and date of birth of the patient ³ and primary caregiver, if applicable ³;
- 18 (2) the ³[date of]³ expiration date of the registry identification 19 card;
- 20 (3) photo identification of the cardholder; and

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- 21 (4) such other information that the department may specify by regulation.
 - ³e. (1)³ A patient who has been issued a registry identification card shall notify the department of any change in the patient's name, address, or physician or change in status of the patient's debilitating medical condition, within 10 days of such change, or the registry identification card shall be deemed null and void.
 - ³(2) A primary caregiver who has been issued a registry identification card shall notify the department of any change in the caregiver's name or address within 10 days of such change, or the registry identification card shall be deemed null and void.³
- ³[d.] f. ³ The department shall maintain a confidential list of the 32 33 persons to whom it has issued registry identification cards. 34 Individual names and other identifying information on the list, and 35 information contained in any application form, or accompanying or 36 supporting document shall be confidential, and shall not be considered a public record under P.L.1963, c.73 (C.47:1A-1 et seq.) 37 38 or P.L.2001, c.404 (C.47:1A-5 et al.), and shall not be disclosed 39 except to:
- 40 (1) authorized employees of the department and the Division of
 41 Consumer Affairs in the Department of Law and Public Safety as
 42 necessary to perform official duties of the department and the
 43 division, as applicable; and
- 44 (2) authorized employees of State or local law enforcement 45 agencies, only as necessary to verify that a person who is engaged 46 in the suspected or alleged medical use of marijuana is lawfully in 47 possession of a registry identification card.

³[e.] g. Applying for or receiving a registry card does not 1 2 constitute a waiver of the qualifying patient's patient-physician 3 privilege.² 4 5 ²5. (New section) a. Medical use of marijuana by a qualifying patient may be authorized pursuant to a ³[written]³ certification 6 which meets the requirements of this act. In order to provide such 7 ³[a written] ³ certification, a physician shall be licensed and in good 8 standing to practice in the State ³[and be board-certified, if 9 available, in the specialty appropriate for the assessment, care, and 10 ongoing primary treatment of the debilitating medical condition for 11 12 which the medical use of marijuana is being considered 3. The ³[written] ³ certification shall attest that the above criteria 13 14 have been met. b. The provisions of subsection a. of this section shall not 15 16 apply to a qualifying patient who is a minor unless the custodial 17 parent, guardian, or person who has legal custody of the minor, consents in writing that the minor patient has that person's 18 19 permission for the medical use of marijuana and that the person will 20 control the acquisition and possession of the medical marijuana and any related paraphernalia from the alternative treatment center.² 21

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²6. (New section) a. The provisions of N.J.S.2C:35-18 shall apply to any qualifying patient, ³primary caregiver, ³ alternative treatment center, physician, or any other person acting in accordance with the provisions of this act.

b. A qualifying patient, ³primary caregiver, ³ alternative treatment center, physician, or any other person acting in accordance with the provisions of this act shall not be subject to any civil or administrative penalty, or denied any right or privilege, including, but not limited to, civil penalty or disciplinary action by a professional licensing board, related to the medical use of marijuana as authorized under this act.

- c. Possession of, or application for, a registry identification card shall not alone constitute probable cause to search the person or the property of the person possessing or applying for the registry identification card, or otherwise subject the person or his property to inspection by any governmental agency.
- d. The provisions of section 2 of P.L.1939, c.248 (C.26:2-82),
 relating to destruction of marijuana determined to exist by the
 department, shall not apply if a qualifying patient or primary
 caregiver has in his possession a registry identification card and no
 more than the maximum amount of usable marijuana that may be
 obtained in accordance with section 10 of P.L., c. (C.)

 (pending before the Legislature as this bill) this act.

e. No person shall be subject to arrest or prosecution for constructive possession, conspiracy or any other offense for simply being in the presence or vicinity of the medical use of marijuana as authorized under this act.

f. No custodial parent, guardian, or person who has legal custody of a qualifying patient who is a minor shall be subject to arrest or prosecution for constructive possession, conspiracy or any other offense for assisting the minor in the medical use of marijuana as authorized under this act.²

²7. (New section) a. The department shall accept applications from ³[nonprofit] ³ entities ³ for permits ³ to operate as alternative treatment centers, and may charge a reasonable fee for the issuance of a permit under this section. The department shall seek to ensure the availability of ³ a sufficient number of ³ alternative treatment centers throughout the State, ³ pursuant to need, ³ including ³[, to the maximum extent practicable,] ³ at least two each in the northern, central, and southern regions of the State. ³ The first two centers issued a permit in each region shall be nonprofit entities, and centers subsequently issued permits may be nonprofit or for-profit entities. ³

An alternative treatment center shall be authorized to acquire ³a reasonable initial and ongoing inventory, as determined by the department, of ³ marijuana seeds or seedlings and paraphernalia, possess, cultivate, plant, grow, harvest, process, display, manufacture, deliver, transfer, transport, distribute, supply, sell, or dispense marijuana, or related supplies to ³[registered] ³ qualifying patients ³or their primary caregivers ³ who are registered with the department pursuant to section 4 of ³[P.L., c. (C.)(pending before the Legislature as this bill)] this act ³.

Applicants for authorization as ³[an] nonprofit alternative treatment ³[center] centers shall be subject to all applicable State laws governing nonprofit entities, but need not be recognized as a 50l(c)(3) organization by the federal Internal Revenue Service.

b. The department shall require that an applicant provide such information as the department determines to be necessary pursuant to regulations adopted pursuant to this act.

c. A person who has been convicted of ³[possession or sale of a controlled dangerous substance] a crime involving any controlled dangerous substance or controlled substance analog as set forth in chapter 35 of Title 2C of the New Jersey Statutes except paragraph (4) of subsection a. of N.J.S.2C:35-10, or any similar law of the United States or any other state³ shall not be issued a permit to operate as ³[a] an³ alternative treatment center or be a director, officer, or employee of an alternative treatment center, unless such

conviction ³occurred after the effective date of this act and ³ was for 1 2 a violation of federal law relating to possession or sale of marijuana for conduct that is authorized under this act. 3

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d. 3(1) The commissioner shall require each applicant seeking a permit to operate as an alternative treatment center to undergo a criminal history record background check. For purposes of this section, the term "applicant" shall include any owner, director, officer, or employee of an alternative treatment center. The commissioner is authorized to exchange fingerprint data with and 10 receive criminal history record background information from the Division of State Police and the Federal Bureau of Investigation consistent with the provisions of applicable federal and State laws, rules, and regulations. The Division of State Police shall forward 14 criminal history record background information to the commissioner in a timely manner when requested pursuant to the provisions of this section. 16

An applicant shall submit to being fingerprinted in accordance with applicable State and federal laws, rules, and regulations. No check of criminal history record background information shall be performed pursuant to this section unless the applicant has furnished his written consent to that check. An applicant who refuses to consent to, or cooperate in, the securing of a check of criminal history record background information shall not be considered for a permit to operate, or authorization to be employed at, an alternative treatment center. An applicant shall bear the cost for the criminal history record background check, including all costs of administering and processing the check.

- (2) The commissioner shall not approve an applicant for a permit to operate, or authorization to be employed at, an alternative treatment center if the criminal history record background information of the applicant reveals a disqualifying conviction as set forth in subsection c. of this section.
- (3) Upon receipt of the criminal history record background 33 34 information from the Division of State Police and the Federal 35 Bureau of Investigation, the commissioner shall provide written 36 notification to the applicant of his qualification for or 37 disqualification for a permit to operate or be a director, officer, or 38 employee of an alternative treatment center.
 - If the applicant is disqualified because of a disqualifying conviction pursuant to the provisions of this section, the conviction that constitutes the basis for the disqualification shall be identified in the written notice.
- (4) The Division of State Police shall promptly notify the 43 44 commissioner in the event that an individual who was the subject of 45 a criminal history record background check conducted pursuant to 46 this section is convicted of a crime or offense in this State after the 47 date the background check was performed. Upon receipt of that

- notification, the commissioner shall make a determination regarding
 the continued eligibility to operate or be a director, officer, or
 employee of an alternative treatment center.
- 4 (5) Notwithstanding the provisions of subsection b. of this section to the contrary, the commissioner may offer provisional authority for an applicant to be an employee of an alternative treatment center for a period not to exceed three months if the applicant submits to the commissioner a sworn statement attesting that the person has not been convicted of any disqualifying conviction pursuant to this section.
- 11 (6) Notwithstanding the provisions of subsection b. of this 12 section to the contrary, no employee of an alternative treatment 13 center shall be disqualified on the basis of any conviction disclosed 14 by a criminal history record background check conducted pursuant 15 to this section if the individual has affirmatively demonstrated to 16 the commissioner clear and convincing evidence of rehabilitation. 17 In determining whether clear and convincing evidence of 18 rehabilitation has been demonstrated, the following factors shall be 19 considered:
 - (a) the nature and responsibility of the position which the convicted individual would hold, has held or currently holds;
 - (b) the nature and seriousness of the crime or offense;
- 23 <u>(c) the circumstances under which the crime or offense</u> 24 <u>occurred;</u>
- 25 (d) the date of the crime or offense;

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- 26 (e) the age of the individual when the crime or offense was committed;
- 28 <u>(f) whether the crime or offense was an isolated or repeated</u> 29 incident;
- 30 (g) any social conditions which may have contributed to the commission of the crime or offense; and
 - (h) any evidence of rehabilitation, including good conduct in prison or in the community, counseling or psychiatric treatment received, acquisition of additional academic or vocational schooling, successful participation in correctional work-release programs, or the recommendation of those who have had the individual under their supervision.³
- 37 38 e. The department shall issue a permit to a person to operate as 39 an alternative treatment center if the department finds that issuing 40 such a permit would be consistent with the purposes of this act and 41 the requirements of this section are met and the department has 42 verified the information contained in the application. The 43 department shall approve or deny an application within 60 days 44 after receipt of a completed application. The denial of an 45 application shall be considered a final agency decision, subject to review by the Appellate Division of the Superior Court. The 46 47 department may suspend or revoke a permit to operate as an

- 1 <u>alternative treatment center for cause, which shall be subject to</u> 2 review by the Appellate Division of the Superior Court.
 - f. A person who has been issued a permit pursuant to this section shall display the permit at the premises of the alternative treatment center at all times when marijuana is being produced, or dispensed to a registered qualifying patient ³or the patient's primary caregiver³.
 - g. An alternative treatment center shall report any change in information to the department not later than 10 days after such change, or the permit shall be deemed null and void.
- h. An alternative treatment center may charge a registered qualifying patient ³or primary caregiver for the reasonable costs associated with the production and distribution of marijuana for the cardholder.
 - i. The commissioner shall adopt regulations to:
 - (1) ³[provide for the use by a registered qualifying patient of a designated individual in an emergency situation to transport marijuana to the patient who is otherwise unable to obtain marijuana from an alternative treatment center; and
 - (2) 1 require such written documentation of each delivery of marijuana to, and pickup of marijuana for, a registered qualifying patient, including the date and amount dispensed, to be maintained in the records of the alternative treatment center, as the commissioner determines necessary to ensure effective documentation of the operations of each alternative treatment center³;
 - (2) monitor, oversee, and investigate all activities performed by an alternative treatment center; and
 - (3) ensure adequate security of all facilities 24 hours per day, including production and retail locations, and security of all delivery methods to registered qualifying patients³.²

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- 33 ²8. (New section) The provisions of this act shall not be construed to permit a person to:
- a. operate, navigate, or be in actual physical control of any
 vehicle, aircraft, railroad train, stationary heavy equipment or vessel
 while under the influence of marijuana; or
- b. smoke marijuana in a school bus or other form of public transportation, in a private vehicle unless the vehicle is not in operation, on any school grounds, in any correctional facility, at any public park or beach, at any recreation center, or in any place where smoking is prohibited pursuant to N.J.S.2C:33-13.
- A person who commits an act as provided in this section shall be subject to such penalties as are provided by law.²

1 ²9. (New section) A person who knowingly sells, offers, or 2 exposes for sale, or otherwise transfers, or possesses with the intent 3 to sell, offer or expose for sale or transfer a document that falsely 4 purports to be a registration card issued pursuant to this act, or a 5 registration card issued pursuant to this act that has been altered, is guilty of a crime of the third degree. A person who knowingly 6 presents to a law enforcement officer a document that falsely 7 8 purports to be registration card issued pursuant to this act, or a 9 registration card that has been issued pursuant to this act that has 10 been altered, is guilty of a crime of the fourth degree. The provisions of this section are intended to supplement current law 11 and shall not limit prosecution or conviction for any other offense.² 12

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- ²10. (New section) a. A physician shall provide written instructions for a registered ³qualifying ³ patient ³or his caregiver ³ to present to an alternative treatment center ³[, at the time of pickup or delivery,] ³ concerning the total amount of usable marijuana that a patient may be dispensed, in weight, in a 30-day period, which amount shall not exceed ³[one ounce] two ounces ³. If no amount is noted, the maximum amount that may be dispensed at one time is ³[one ounce] two ounces ³.
- b. A physician may issue multiple written instructions at one time authorizing the patient to receive a total of up to a 90-day supply, provided that the following conditions are met:
- (1) Each separate set of instructions shall be issued for a legitimate medical purpose by the physician, as provided in this act;
- (2) ³[The physician shall provide written instructions for each dispensation, other than the first dispensation if it is to be filled immediately, indicating] Each separate set of instructions shall indicate³ the earliest date on which a center may dispense the marijuana³, except for the first dispensation if it is to be filled immediately³; and
- (3) The physician has determined that providing the patient with
 multiple instructions in this manner does not create an undue risk of
 diversion or abuse.
- c. A registered qualifying patient ³or his primary caregiver³ 36 shall present the patient's ³or caregiver's ³ registry identification 37 card³, as applicable,³ and these written instructions ³[at the time of 38 pickup or delivery, and 1 to 3 the alternative treatment center 3, 39 which³ shall verify and log the documentation presented. ³A 40 physician may provide a copy of a written instruction by electronic 41 or other means, as determined by the commissioner, directly to an 42 43 alternative treatment center on behalf of a registered qualifying patient.³ The dispensation of marijuana pursuant to any written 44 instructions shall occur within one month of the date that the 45 46 instructions were written or the instructions are void.

1 d. A patient may be registered at only one alternative treatment center at any time.² 2 3 ²11. (New section) a. A physician who provides ³[written] a³ 4 5 certification or written instruction for the medical use of marijuana to a qualifying patient pursuant to P.L., c. (C.) (pending before the 6 7 Legislature as this bill) and any alternative treatment center shall 8 furnish to the Director of the Division of Consumer Affairs in the 9 Department of Law and Public Safety such information, in such a 10 format and at such intervals, as the director shall prescribe by regulation, for inclusion in a system established to monitor the 11 12 dispensation of marijuana in this State for medical use as authorized by the provisions of P.L., c. (C.)(pending before the 13 Legislature as this bill), which system shall serve the same purpose 14 as³, and be cross-referenced with, the electronic system for 15 monitoring controlled dangerous substances established pursuant to 16 section 25 of P.L.2007, c.244 (C.45:1-45). 17 18 b. The Director of the Division of Consumer Affairs, pursuant to the "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-19 1 et seq.), ³and ³ in consultation with the Commissioner of Health 20 21 and Senior Services, shall adopt rules and regulations to effectuate 22 the purposes of subsection a. of this section. 23 c. Notwithstanding any provision of P.L.1968, c.410 to the contrary, the Director of the Division of Consumer Affairs shall 24 adopt, immediately upon filing with the Office of Administrative 25 Law and no later than the 90th day after the effective date of ³[this 26 act] P.L., c. (C.)(pending before the Legislature as this 27 bill)3, such regulations as the director deems necessary to 28 implement the provisions of subsection a. of this section. 29 30 Regulations adopted pursuant to this subsection shall be effective 31 until the adoption of rules and regulations pursuant to subsection b. 32 of this section and may be amended, adopted, or readopted by the director in accordance with the requirements of P.L.1968, c.410.² 33 34 35 ²12. N.J.S.2C:35-18 is amended to read as follows: 36 2C:35-18. Exemption; Burden of Proof. a. If conduct is 37 authorized by the provisions of P.L.1970, c.226 (C.24:21-1 et seq.) or P.L., c. (C.)(pending before the Legislature as this bill), 38 39 that authorization shall, subject to the provisions of this section, 40 constitute an exemption from criminal liability under this chapter or 41 chapter 36, and the absence of such authorization shall not be 42 construed to be an element of any offense in this chapter or chapter 43 36. It is an affirmative defense to any criminal action arising under 44 this chapter or chapter 36 that the defendant is the authorized holder 45 of an appropriate registration, permit or order form or is otherwise 46 exempted or excepted from criminal liability by virtue of any

provision of P.L.1970, c 226 (C.24:21-1 et seq.) or P.L.

c. (C.) (pending before the Legislature as this bill). The affirmative defense established herein shall be proved by the defendant by a preponderance of the evidence. It shall not be necessary for the State to negate any exemption set forth in this act or in any provision of Title 24 of the Revised Statutes in any complaint, information, indictment or other pleading or in any trial, hearing or other proceeding under this act.

b. No liability shall be imposed by virtue of this chapter or chapter 36 upon any duly authorized State officer, engaged in the enforcement of any law or municipal ordinance relating to controlled dangerous substances or controlled substance analogs.²

12 (cf: P.L.1988, c.44, s.8)

- ²13. (New section) a. The commissioner may accept from any governmental department or agency, public or private body or any other source grants or contributions to be used in carrying out the purposes of this act.
- b. All fees collected pursuant to this act, including those from qualifying patients and alternative treatment centers' initial, modification and renewal applications, shall be used to offset the cost of the department's administration of the provisions of this act.²

- ²14. (New section) a. The commissioner shall report to the Governor, and to the Legislature pursuant to section 2 of P.L.1991, c.164 (C.52:14-19.1):
- (1) no later than one year after the effective date of this act, on the actions taken to implement the provisions of this act; and
- (2) annually thereafter on the number of applications for registry identification cards, the number of qualifying patients registered,

 3the number of primary caregivers registered,
 4the number of primary caregivers registered,
 5the number of the debilitating medical conditions of the patients, the number of registry identification cards revoked,
 5the number of alternative treatment center permits issued and revoked,
 5the number of alternative treatment center permits issued and revoked,
 6the number of alternative treatment center permits issued and revoked,
 6the number of applications for registry
- b. The reports shall not contain any identifying information of
 patients³, caregivers,³ or physicians.²
 - ³c. Within two years after the effective date of this act and every two years thereafter, the commissioner shall: evaluate whether there are sufficient numbers of alternative treatment centers to meet the needs of registered qualifying patients throughout the State; evaluate whether the maximum amount of medical marijuana allowed pursuant to this act is sufficient to meet the medical needs of qualifying patients; and determine whether any alternative treatment center has charged excessive prices for marijuana that the center dispensed.

The commissioner shall report his findings no later than two

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2 years after the effective date of this act, and every two years thereafter, to the Governor, and to the Legislature pursuant to 3 section 2 of P.L.1991, c.164 (C.52:14-19.1).3 4 5 ²15. (New section) a. The Department of Health and Senior 6 Services is authorized to exchange fingerprint data with, and 7 receive information from, the Division of State Police in the 8 Department of Law and Public Safety and the Federal Bureau of 9 <u>Investigation for use in reviewing applications</u> ³for individuals 10 seeking to serve as primary caregivers pursuant to section 4 of 11 P.L., c. (C.)(pending before the Legislature as this bill), and³ 12 for ³[a permit] permits ³ to operate as, or to be a director, officer ³, ³ 13 or employee of, ³[an]³ alternative treatment ³[center] centers³ 14 pursuant to section 7 of P.L., c. (C.)(pending before the 15 16 Legislature as this bill). b. The Division of State Police shall promptly notify the 17 18 Department of Health and Senior Services in the event an applicant ³seeking to serve as a primary caregiver or an applicant ³ for a 19 permit to operate as, or to be a director, officer³, or employee of, 20 an alternative treatment center 3 who was the subject of a criminal 21 history record background check conducted pursuant to subsection 22 23 a. of this section, is convicted of a crime involving possession or sale of a controlled dangerous substance.² 24 25 ¹[10.] ²[12.¹] 16. (New section)² Nothing in this act shall be 26 construed to require a government medical assistance program or 27 28 private health insurer to reimburse a person for costs associated 29 with the medical use of marijuana, or an employer to accommodate 30 the medical use of marijuana in any workplace. 31 ¹[11.] ²[13.¹ The State shall not be held liable for any 32 deleterious outcomes from the medical use of marijuana by any 33 qualifying patient.]² 34 35 ¹[12.] ²[14. a. ¹ Pursuant to the "Administrative Procedure Act," 36 P.L.1968, c.410 (C.52:14B-1 et seq.), the commissioner shall 37 38 promulgate rules and regulations to effectuate the purposes of this

¹b. Notwithstanding any provision of P.L.1968, c.410 to the contrary, the commissioner shall adopt, immediately upon filing with the Office of Administrative Law and no later than the 90th day after the effective date of this act, such regulations as the

debilitating medical conditions to those included in this act.

act. The regulations shall establish: the application and renewal

form, process and fee schedule; and the manner in which the

department will consider petitions from the public to add

commissioner deems necessary to implement the provisions of section 9 of this act. Regulations adopted pursuant to this subsection shall be effective until the adoption of rules and regulations pursuant to subsection a. of this section and may be amended, adopted, or readopted by the commissioner in accordance with the requirements of P.L.1968, c.410. 12

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¹[13.] ²[15.¹ This act shall take effect 90 days after enactment.]²

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²17. (New section) In addition to any immunity or defense provided by law, the State and any employee or agent of the State shall not be held liable for any actions taken in accordance with this act or for any deleterious outcomes from the medical use of marijuana by any registered qualifying patient.²

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²18. (New section) a. Pursuant to the "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.), the commissioner shall promulgate rules and regulations to effectuate the purposes of this act, in consultation with the Department of Law and Public Safety.

³[The regulations shall establish: the form, process and fee schedule for initial, modification and renewal applications for qualifying patients and alternative treatment centers that are complete and accurate; the considerations to be used to determine whether to approve an application for an alternative treatment center, including its operational procedures; the form and manner in which the department will function, including the consideration and approval of petitions to add new debilitating medical conditions to those included in this act; validating written certifications and other information contained in applications received from prospective and current qualifying patients and alternative treatment centers; protections for ensuring the confidentiality of the information submitted by prospective and current qualifying patients and alternative treatment centers, and that contained in the registry; monitoring, oversight and investigation of physicians who issue written certifications, with authority to refer physicians in violation of provisions of this act to the State Board of Medical Examiners; procedures for the revocation or suspension of a qualifying patient's registry identification card; monitoring, oversight and investigation of all activities performed by an alternative treatment center; the methods for testing, authenticating and guaranteeing the quality, safety and quantity of marijuana sold to registered qualifying patients; which strains of marijuana shall be sold by an alternative treatment center; procedures to guarantee the quality and safety of paraphernalia sold to registered qualifying patients; standards to ensure adequate security of all facilities, including production and retail locations, and security of all delivery methods to registered

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1 qualifying patients; and the authority and process for the 2 department to assume control of an alternative treatment center's 3 facilities, equipment, inventory and other items necessary for the 4 department to serve as an alternative treatment center in the event 5 an alternative treatment center is no longer able to operate or meet 6 its requirements]³. 7 b. Notwithstanding any provision of P.L.1968, c.410 to the 8 contrary, the commissioner shall adopt, immediately upon filing with the Office of Administrative Law and no later than the 90th 9 day after the effective date of this act, such regulations as the 10 commissioner deems necessary to implement the provisions of this 11 12 act. Regulations adopted pursuant to this subsection shall be 13 effective until the adoption of rules and regulations pursuant to 14 subsection a. of this section and may be amended, adopted, or readopted by the commissioner in accordance with the requirements 15 16 of P.L.1968, c.410.² 17 18 ²19. This act shall take effect on the first day of the ³[12th] sixth³ month after enactment, but the commissioner ³and the 19 Director of the Division of Consumer Affairs³ may take such 20 anticipatory administrative action in advance thereof as may be 21 necessary to effectuate the provisions of this act.² 22

[Second Reprint]

SENATE, No. 2842

STATE OF NEW JERSEY

215th LEGISLATURE

INTRODUCED MAY 30, 2013

Sponsored by:

Senator NICHOLAS P. SCUTARI

District 22 (Middlesex, Somerset and Union)

Senator JOSEPH F. VITALE

District 19 (Middlesex)

Assemblywoman LINDA STENDER

District 22 (Middlesex, Somerset and Union)

Assemblyman REED GUSCIORA

District 15 (Hunterdon and Mercer)

Co-Sponsored by:

Senator Gill

SYNOPSIS

Prohibits limitations on number of strains of medical marijuana cultivated, and expands available means of packaging and distribution thereof.

CURRENT VERSION OF TEXT

As amended on August 19, 2013 by the Senate pursuant to the Governor's recommendations.



(Sponsorship Updated As Of: 6/25/2013)

AN ACT concerning medical marijuana and amending P.L.2009, c.307.

BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

- 1. Section 5 of P.L.2009, c.307 (C.24:6I-5) is amended to read as follows:
- 5. a. Medical use of marijuana by a qualifying patient may be authorized pursuant to a certification which meets the requirements of this act. In order to provide such certification, a physician shall be licensed and in good standing to practice in the State.

The certification shall attest that the above criteria have been met.

- b. ²[(1)]² The provisions of subsection a. of this section shall not apply to a qualifying patient who is a minor unless the custodial parent, guardian, or person who has legal custody of the minor [,] receives from the physician an explanation of the potential risks and benefits of the medical use of marijuana and consents in writing that the minor patient has that person's permission for the medical use of marijuana and that the person will control the acquisition and possession of the medical marijuana and any related paraphernalia from the alternative treatment center. The physician shall document the explanation of the potential risks and benefits in the minor patient's medical record.
- ²[(2) Except as provided by paragraph (1) of this subsection, a patient who is a minor, or a physician seeking to authorize the medical use of marijuana by a patient who is a minor, shall not be subject to any requirements for the medical use of marijuana beyond those that would apply to a patient who is an adult, or to a physician seeking to authorize the medical use of marijuana by a patient who is an adult, as appropriate.]²
- 32 patient who is an adult, as appro33 (cf: P.L.2009, c.307, s.5)

- 35 2. Section 7 of P.L.2009, c.307 (C.24:6I-7) is amended to read 36 as follows:
 - 7. a. The department shall accept applications from entities for permits to operate as alternative treatment centers, and may charge a reasonable fee for the issuance of a permit under this section. The department shall seek to ensure the availability of a sufficient number of alternative treatment centers throughout the State, pursuant to need, including at least two each in the northern, central, and southern regions of the State. The first two centers

EXPLANATION – Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

Matter underlined thus is new matter.

Matter enclosed in superscript numerals has been adopted as follows:

Senate SJU committee amendments adopted June 6, 2013.

Senate amendments adopted in accordance with Governor's recommendations August 19, 2013.

1 issued a permit in each region shall be nonprofit entities, and 2 centers subsequently issued permits may be nonprofit or for-profit 3 entities.

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An alternative treatment center shall be authorized to acquire a reasonable initial and ongoing inventory, as determined by the department, of marijuana seeds or seedlings and paraphernalia, 7 possess, cultivate, plant, grow, harvest, process, display, manufacture, deliver, transfer, transport, distribute, supply, sell, or 9 dispense marijuana, or related supplies to qualifying patients or 10 their primary caregivers who are registered with the department pursuant to section 4 of this act. An alternative treatment center ¹shall not be limited in the number of strains of medical marijuana 12 cultivated, and may package and directly dispense marijuana to 13 qualifying patients in dried form, oral lozenges, topical 14 formulations, or edible form, or ²[another form permitted by the commissioner.] any other form as authorized by the commissioner. 16 Edible form shall include tablets, capsules, drops or syrups and any other form as authorized by the commissioner. Edible forms shall 18 19 be available only to qualifying patients who are minors.²

Applicants for authorization as nonprofit alternative treatment centers shall be subject to all applicable State laws governing nonprofit entities, but need not be recognized as a 501(c)(3) organization by the federal Internal Revenue Service.

- The department shall require that an applicant provide such information as the department determines to be necessary pursuant to regulations adopted pursuant to this act.
- A person who has been convicted of a crime involving any controlled dangerous substance or controlled substance analog as set forth in chapter 35 of Title 2C of the New Jersey Statutes except paragraph (4) of subsection a. of N.J.S.2C:35-10, or any similar law of the United States or any other state shall not be issued a permit to operate as an alternative treatment center or be a director, officer, or employee of an alternative treatment center, unless such conviction occurred after the effective date of this act and was for a violation of federal law relating to possession or sale of marijuana for conduct that is authorized under this act.
- d. (1) The commissioner shall require each applicant seeking a permit to operate as an alternative treatment center to undergo a criminal history record background check. For purposes of this section, the term "applicant" shall include any owner, director, officer, or employee of an alternative treatment center. commissioner is authorized to exchange fingerprint data with and receive criminal history record background information from the Division of State Police and the Federal Bureau of Investigation consistent with the provisions of applicable federal and State laws, rules, and regulations. The Division of State Police shall forward criminal history record background information

commissioner in a timely manner when requested pursuant to the provisions of this section.

An applicant shall submit to being fingerprinted in accordance with applicable State and federal laws, rules, and regulations. No check of criminal history record background information shall be performed pursuant to this section unless the applicant has furnished his written consent to that check. An applicant who refuses to consent to, or cooperate in, the securing of a check of criminal history record background information shall not be considered for a permit to operate, or authorization to be employed at, an alternative treatment center. An applicant shall bear the cost for the criminal history record background check, including all costs of administering and processing the check.

- (2) The commissioner shall not approve an applicant for a permit to operate, or authorization to be employed at, an alternative treatment center if the criminal history record background information of the applicant reveals a disqualifying conviction as set forth in subsection c. of this section.
- (3) Upon receipt of the criminal history record background information from the Division of State Police and the Federal Bureau of Investigation, the commissioner shall provide written notification to the applicant of his qualification for or disqualification for a permit to operate or be a director, officer, or employee of an alternative treatment center.

If the applicant is disqualified because of a disqualifying conviction pursuant to the provisions of this section, the conviction that constitutes the basis for the disqualification shall be identified in the written notice.

- (4) The Division of State Police shall promptly notify the commissioner in the event that an individual who was the subject of a criminal history record background check conducted pursuant to this section is convicted of a crime or offense in this State after the date the background check was performed. Upon receipt of that notification, the commissioner shall make a determination regarding the continued eligibility to operate or be a director, officer, or employee of an alternative treatment center.
- (5) Notwithstanding the provisions of subsection b. of this section to the contrary, the commissioner may offer provisional authority for an applicant to be an employee of an alternative treatment center for a period not to exceed three months if the applicant submits to the commissioner a sworn statement attesting that the person has not been convicted of any disqualifying conviction pursuant to this section.
- (6) Notwithstanding the provisions of subsection b. of this section to the contrary, no employee of an alternative treatment center shall be disqualified on the basis of any conviction disclosed by a criminal history record background check conducted pursuant to this section if the individual has affirmatively demonstrated to

- 1 the commissioner clear and convincing evidence of rehabilitation.
- 2 In determining whether clear and convincing evidence of
- 3 rehabilitation has been demonstrated, the following factors shall be
- 4 considered:

- 5 (a) the nature and responsibility of the position which the convicted individual would hold, has held or currently holds;
 - (b) the nature and seriousness of the crime or offense;
- 8 (c) the circumstances under which the crime or offense 9 occurred;
 - (d) the date of the crime or offense;
- 11 (e) the age of the individual when the crime or offense was 12 committed;
 - (f) whether the crime or offense was an isolated or repeated incident:
 - (g) any social conditions which may have contributed to the commission of the crime or offense; and
 - (h) any evidence of rehabilitation, including good conduct in prison or in the community, counseling or psychiatric treatment received, acquisition of additional academic or vocational schooling, successful participation in correctional work-release programs, or the recommendation of those who have had the individual under their supervision.
 - e. The department shall issue a permit to a person to operate as an alternative treatment center if the department finds that issuing such a permit would be consistent with the purposes of this act and the requirements of this section are met and the department has verified the information contained in the application. The department shall approve or deny an application within 60 days after receipt of a completed application. The denial of an application shall be considered a final agency decision, subject to review by the Appellate Division of the Superior Court. The department may suspend or revoke a permit to operate as an alternative treatment center for cause, which shall be subject to review by the Appellate Division of the Superior Court.
 - f. A person who has been issued a permit pursuant to this section shall display the permit at the premises of the alternative treatment center at all times when marijuana is being produced, or dispensed to a registered qualifying patient or the patient's primary caregiver.
 - g. An alternative treatment center shall report any change in information to the department not later than 10 days after such change, or the permit shall be deemed null and void.
 - h. An alternative treatment center may charge a registered qualifying patient or primary caregiver for the reasonable costs associated with the production and distribution of marijuana for the cardholder.
 - i. The commissioner shall adopt regulations to:

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- 1 (1) require such written documentation of each delivery of 2 marijuana to, and pickup of marijuana for, a registered qualifying 3 patient, including the date and amount dispensed, to be maintained in the records of the alternative treatment center, as the 4 5 determines necessary to commissioner ensure effective 6 documentation of the operations of each alternative treatment 7 center;
 - (2) monitor, oversee, and investigate all activities performed by an alternative treatment center; and
 - (3) ensure adequate security of all facilities 24 hours per day, including production and retail locations, and security of all delivery methods to registered qualifying patients.
- 13 (cf: P.L.2009, c.307, s.7)

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3. This act shall take effect immediately.

SENATE BILL NO. 2842 (First Reprint)

To the Senate:

Pursuant to Article V, Section I, Paragraph 14 of the New Jersey Constitution, I am returning Senate Bill No. 2842 (First Reprint) with my recommendations for reconsideration.

The "New Jersey Compassionate Use Medical Marijuana Act" was signed into law in January 2010 with the intent to help provide relief for individuals suffering from certain debilitating medical conditions. Tasked with implementing this law, the Department of Health carefully crafted regulations to launch a sound and viable program. Since then, patients across the State have been able to register with Alternative Treatment Centers ("ATCs") and receive the therapeutic benefits participation. Marijuana, of course, remains a controlled substance under federal law. Implementing a State-sanctioned system of marijuana sales while the drug remains illegal across the country has raised numerous challenges, and necessitated thoughtful and legally sound regulations. As a result of the superb work by both the Department of Health and the Department of Law and Public Safety, New Jersey has been able to offer seriously ill patients this new form of treatment in a manner that is medically based, appropriately focused, and sufficiently supervised. These core principles are fundamental to the longterm success of this program, and will allow New Jersey's ATCs to continue to withstand federal scrutiny and avoid adverse action by the federal Drug Enforcement Agency and prosecution by the Department of Justice. I am pleased that, because of these efforts, New Jersey has avoided the abuses that have befallen other states.

I am mindful, however, that not every circumstance could have been anticipated when drafting the current regulations governing the sale of medical marijuana. Now, based on the State's experiences designing and implementing this new and novel program, certain limited modifications are appropriate. Our regulations should address the needs of all qualifying patients, both minors and adults, while continuing the necessary safeguards from abuse, addiction, and unforeseen Accordingly, removing the current three-strain limitation on medical marijuana that may be cultivated by an ATC will allow dispensaries to develop products tailored to the needs particular patient populations, and thus provide additional options to those in need.

Similarly, qualified minors should be allowed access to products in appropriate edible forms to ensure that children can receive treatments consistent with their age and medical needs, as well as the individual preferences of their guardians. As I have repeatedly noted, I believe that parents, and not government regulators, are best suited to decide how to care for their children. While many will disagree with the decision to allow minors access to marijuana, even for serious illnesses, parents should remain empowered to make a choice based on their own reflections, study, and physician consultation.

However, while certain components of the program warrant revision, the need for children to benefit from additional, specialized review prior to entry into the program must be maintained. Recent reports inaccurately citing the current requirements for children reveal misunderstanding of our regulations. To be admitted in the Medical Marijuana Program, a qualifying minor must receive approval from a pediatrician and a

psychiatrist. If either doctor is registered with the program, no additional approvals are needed for treatment. This approach is endorsed by the New Jersey chapter of the American Academy of Pediatrics, which advises that children are at particular risk from the use of marijuana because their reactions to medications often differ from adults. Notably, at least one recent study has indicated a rise in emergency hospitalizations in Colorado for accidental marijuana ingestion in children. Protection of our children remains my utmost concern, and our regulations must make certain that children receive the care they need, while remaining well guarded from potential harm.

I commend the countless public officials and private partners who have worked tirelessly to make the New Jersey Compassionate Use Medical Marijuana Act a sound, safe, and scientifically driven success. The regulatory improvements I recommend today will continue to build on these accomplishments, and guarantee that the program operates in a safe and effective manner.

Accordingly, I herewith return Senate Bill No. 2842 (First Reprint) and recommend that it be amended as follows:

Page 2, Section 1, Line 15: Delete "(1)"

Page 2, Section 1, Lines 26-32: Delete in their entirety

Page 3, Section 2, Lines 14-15:

"another Delete form permitted the bv commissioner" and insert form "any other as authorized by Edible form commissioner. include tablets, shall capsules, drops or syrups form any other and as by authorized the commissioner. Edible forms shall be available only to qualifying patients who are minors."

[seal]

Respectfully,
/s/ Chris Christie
Governor

Attest:

/s/ Charles B. McKenna
Chief Counsel to the Governor

HEALTH AND SENIOR SERVICES

PUBLIC HEALTH SERVICES BRANCH

ENVIRONMENTAL AND OCCUPATIONAL HEALTH SERVICES DIVISION

MEDICINAL MARIJUANA PROGRAM

Medicinal Marijuana Program Rules

Proposed New Rules: N.J.A.C. 8:64

Authorized By:	

Poonam Alaigh, MD, MSHCPM, FACP, Commissioner, Department of Health and Senior Services.

Authority: N.J.S.A. 24:61-1 et seq., particularly 24:61-7 and 16.

Calendar Reference: See Summary below for explanation of exception to calendar requirement.

Full Text

Full text of the proposed new rules follows:

CHAPTER 64

MEDICINAL MARIJUANA PROGRAM RULES

SUBCHAPTER 1. GENERAL PROVISIONS

- 8:64-1.1 Purpose and scope
- (a) This chapter implements the "New Jersey Compassionate Use Medical Marijuana Act," P.L. 2009, c. 307 (approved January 18, 2010), codified at N.J.S.A. 24:6I ("Act").
 - (b) This chapter is applicable to:

- Persons seeking to register and/or who register with the Department of Health and Senior Services (Department) as qualifying patients and/or primary caregivers;
- Physicians seeking to certify and/or who certify that a person has a debilitating medical condition;
- 3. Entities seeking to operate and/or operating alternative treatment centers, and their owners, directors, officers, and employees;
- 4. Persons seeking to petition the Department for identification of debilitating medical conditions not specified at N.J.S.A. 24:6I-3.

8:64-1.2 Definitions

The following words and terms, as used in this chapter, shall have the following meanings, unless the context clearly indicates otherwise or another subchapter defines one of the following words or terms differently for the purposes of that subchapter.

"Adequate supply" shall mean not more than is reasonably necessary to assure the uninterrupted availability of marijuana to meet the needs of registered patients at a given ATC—Dispensary.

"Adulteration" means for the purposes of these rules, made impure or inferior by adding extraneous ingredients.

"Adulterated" means, for the purpose of these rules, made impure or inferior by adding extraneous ingredients.

"Alternative treatment center" or "ATC" means the permitted alternative treatment center – plant cultivation and/or the permitted alternative treatment center – dispensary

unless otherwise noted authorized to perform activities necessary for cultivation and/or dispensing to provide registered qualifying patients with usable marijuana and related paraphernalia in accordance with the provisions of the Act. This term shall include the organization's officers, directors, board members, and employees.

"Alternative treatment center—dispensary" or "ATC—dispensary" means an entity that the Department determines to be qualified for responsibility related to dispensing, selling, and/or delivering medical marijuana and paraphernalia to registered qualifying patients or primary caregivers. This term shall include the organization's officers, directors, board members, and employees

"Alternative treatment center—plant cultivation" or "ATC—plant cultivation" means an entity that the Department determines to be qualified for responsibility related to the cultivation of medical marijuana for dispensing to a permitted ATC—dispensary for dispensing to registered qualifying patients. An ATC— plant cultivation is also responsible for packaging and labeling of the container of medical marijuana prepared for dispensing and may also manufacture, purchase, possess, and distribute to a permitted ATC—dispensary. An alternative treatment center—plant cultivation shall not dispense marijuana directly to registered qualifying patients. This term shall include the organization's officers, directors, board members, and employees.

"ATC— Dispensary satellite site" means a permitted facility, which is owned and operated by a permitted ATC-Dispensary, which shall provide dispensing services at a specified physical site.

"Bona fide physician-patient relationship" means a relationship in which the physician has ongoing responsibility for the assessment, care and treatment of a patient's debilitating medical condition.

- 1. For purposes of this definition, "ongoing" means that:
- i. The physician-patient relationship has existed for at least one year;
- ii. The physician has seen and/or assessed the patient on at least four visits for the patient's debilitating medical condition; or
- iii. The physician assumes responsibility for providing management and care of the patient's debilitating medical condition after conducting a comprehensive medical history and physical examination, including a personal review of the patient's medical record maintained by other treating physicians reflecting the patient's reaction and response to conventional medical therapies.

"Central Region" means the counties of Hunterdon, Middlesex, Mercer, Monmouth, Ocean, Somerset, and Union.

"Certification" means a statement signed by a physician with whom a qualifying patient has a bona fide physician-patient relationship, which attests to the physician's authorization for the patient to apply for registration for the medical use of marijuana.

"Commissioner" means the Commissioner of Health and Senior Services.

"Cultivation" includes the planting, propagating, cultivation, growing, harvesting, labeling or manufacturing, compounding, and storing of medical marijuana for the limited purpose of the Act and this chapter.

"Debilitating medical condition" means:

- One of the following conditions, if resistant to conventional medical therapy: seizure disorder, including epilepsy; intractable skeletal muscular spasticity; or glaucoma;
- 2. One of the following conditions, if severe or chronic pain, severe nausea or vomiting, cachexia, or wasting syndrome results from the condition or treatment thereof: positive status for human immunodeficiency virus, acquired immune deficiency syndrome, or cancer;
- Amyotrophic lateral sclerosis, multiple sclerosis, terminal cancer,
 muscular dystrophy, or inflammatory bowel disease, including Crohn's disease;
- 4. Terminal illness, if the physician has determined a prognosis of less than 12 months of life; or
- 5. Any other medical condition or its treatment that is approved by the Department pursuant to N.J.A.C. 8:64-5.

"Delivery route" means the departure of an ATC dispensary residential delivery vehicle from the ATC dispensary to the designated delivery addresses through to the return of the vehicle to the ATC dispensary.

"Department" means the Department of Health and Senior Services.

"Disqualifying conviction" means a conviction of a crime involving any controlled dangerous substance or controlled substance analog as set forth in chapter 35 of Title 2C of the New Jersey Statutes except paragraph (4) of subsection a. of N.J.S.A. 2C:35-10, or any similar law of the United States or of any other state.

"Electronic signature" or "signature" means either the name of one written by oneself or an electronic code, sound, symbol, or process attached to or logically associated with a record and executed or adopted by a person with the intent to sign the record.

"Marijuana" has the meaning given in section 2 of the "New Jersey Controlled Dangerous Substances Act," P.L.1970, c.226 (C.24:21-2).

"Mature plant" means a harvestable female marijuana plant that is (1) flowering, (2) greater than twelve inches in height, or (3) greater than twelve inches in diameter.

"Medical use of marijuana" means the acquisition, possession, transport, or use of marijuana or paraphernalia by a registered qualifying patient as authorized by the Act.

"Medicinal Marijuana Program" or "MMP" means the program

"Minor" means a person who is under 18 years of age and who has not been married or previously declared by a court or an administrative agency to be emancipated.

"Misbranded" means the term "misbranded" as defined in N.J.S.A. 24:5-16 and 17.

"Nonprofit entity" means corporations, associations or organizations not conducted for pecuniary profit of any private shareholder or individual, and established, organized or chartered without capital stock under the provisions of Titles 15, 15A, 16 or 17 of the Revised Statutes; or a special charter; or any similar general or special law of this or any other state, that are exempt from the tax imposed by the Corporation

Business Tax Act, as set forth at N.J.S.A. 54:10A-3(e). A nonprofit entity is not required to be a tax-exempt organization under 26 United States Code, Section 501(c)(3).

"Northern Region" means the counties of Bergen, Essex, Hudson, Morris, Passaic, Sussex and Warren.

"Onsite assessment" means a visit by an employee of the Department to ensure compliance with the Act and this chapter to any site that has received a permit as either an alternative treatment center or an ATC—Dispensary satellite site.

"Organic" means the organic program standards as defined at N.J.A.C. 2:78 seq. "Paraphernalia" has the meaning given in N.J.S.A. 2C:36-1.

"Permit" means the document issued by the Department pursuant to this rule granting the legal right to produce and/or distribute medical marijuana for a specified time.

"Permitting authority" means the Medicinal Marijuana Program within the Department of which the mailing address is P O Box 360, Trenton, NJ 08625-0360.

"Physician" means a person licensed to practice medicine and surgery pursuant to Title 45 of the Revised Statutes with whom the patient has a bona fide physician-patient relationship and who is the primary care physician, hospice physician, or physician responsible for the ongoing treatment of a patient's debilitating medical condition, provided, however, that such ongoing treatment shall not be limited to the provision of authorization for a patient to use medical marijuana or consultation solely for that purpose.

"Primary caregiver" or "caregiver" means a resident of the State who:

1. Is at least 18 years old;

- 2. Has agreed to assist with a registered qualifying patient's medical use of marijuana, is not currently serving as primary caregiver for another qualifying patient, and is not the qualifying patient's physician;
- 3. Has never been convicted of possession or sale of a controlled dangerous substance, unless such conviction occurred after October 1, 2010, the effective date of the Act, N.J.S.A. 24:6I-1 et seq., and was for a violation of federal law related to possession or sale of marijuana that is authorized under the Act:
- 4. Has registered with the Department pursuant to N.J.A.C. 8:64-2.3, and has satisfied the criminal history record background check requirement of N.J.A.C. 8:64-2.3(e); and
- 5. Has been designated as primary caregiver on the qualifying patient's application or renewal for a registry identification card or in other written notification to the Department.

"Qualifying patient" or "patient" means a resident of the State who has been provided with a certification by a physician pursuant to a bona fide physicianpatient relationship.

"Registry identification card" means a document issued by the Department that identifies a person as a registered qualifying patient or primary caregiver.

"Security alarm system" means any device or series of devices, including, but not limited to, a signal system interconnected with a radio frequency method such as cellular, private radio signals, or other mechanical or electronic device used to detect an unauthorized intrusion.

"Seedling" means a cannabis plant that has no flowers and that is less than twelve (12) inches in height and less than twelve (12) inches in diameter.

"Southern Region" means the counties of Atlantic, Burlington, Camden, Cape May, Cumberland, Gloucester, and Salem."

"Topical formulation" means a transcutaneous therapeutic marijuana extract formulation comprising of water, short carbon chains alcohol, dimethysulfoxide, polyethylene glycol, polypropylene glycol, glycerin, mineral and mixtures thereof.

"THC" means delta-9-tetrahydrocannabinol.

"Unusable marijuana" means marijuana seedlings, seeds, stems, stalks or roots.

"Usable marijuana" means the dried leaves and flowers of the female marijuana plant, and any mixture or preparation thereof, and does not include the seedlings, seeds, stems, stalks or roots of the plant.

SUBCHAPTER 2: REGISTRATION REQUIREMENTS FOR QUALIFYING PATIENTS AND PRIMARY CAREGIVERS

8:64-2.1 Fees for issuance and renewal of registration

- (a) Registration and renewal fees are due upon filing of an application for issuance or renewal of registration as either a qualifying patient or a primary caregiver, and are non-refundable.
- (b) An applicant for issuance of registration and registration renewal shall transmit to the Medicinal Marijuana Program a check or money order, or any other form

of payment approved by the Medicinal Marijuana Program, that is made payable to the "Treasurer, State of New Jersey" in the amount of the required payment.

- 1. The Department shall place a 10-day hold on the issuance of a registry identification card for an application accompanied by a personal check.
- (c) The fee to apply for issuance or renewal of a registry identification card is \$200.00.
 - 1. If an applicant can demonstrate eligibility to receive services under the New Jersey Medicaid program, receipt of current food stamp benefits, receipt of current New Jersey Temporary Disability Insurance benefits, Supplemental Security Income benefits or Social Security Disability benefits, then the fee to apply for a registry identification card is \$20.00.
- (d) The Department shall not grant an application fee refund if an applicant demonstrates eligibility for a reduced application fee as provided at N.J.A.C. 8:64-2.1(c)1 on or after the date of issuance of the applicant's registry identification card.
- (e) The Department shall notify an applicant who submits a reduced fee for which the applicant is not eligible and shall grant the applicant 30 days from the date of such notice to either:
 - 1. Submit the correct fee to the Department; or
 - 2. Demonstrate eligibility to receive services under the New Jersey

 Medicaid program, receipt of current food stamp benefits, New Jersey Temporary

 Disability Insurance benefits, Supplemental Security Income (SSI) benefits or

 Social Security Disability (SSD) benefits.

(f) The fee to apply for issuance or renewal of a primary caregiver identification card is \$200.00.

8:64-2.2 Application for registration as a qualifying patient

- (a) A person applying for issuance or renewal of registration as a qualifying patient shall provide the following to the Department.
 - 1. The patient's full name, address, date of birth, telephone number and signature;
 - 2. The name, address and telephone number of the patient's physician;
 - The physician certification identification number obtained from the patient's physician;
 - 4. The name, address, and telephone number of the alternative treatment center with which the applicant would register;
 - i. A qualifying patient shall be registered to purchase usable marijuana from only one ATC at any given time;
 - 5. The correct application fee as specified at N.J.A.C. 8:64-2.1; and
 - 6. Proof that the applicant is a New Jersey resident, consisting of one or more of the following:
 - i. A New Jersey driver's license;
 - ii. A government-issued identification card that shows the applicant's name and address;

- iii. A utility bill issued within the previous two months that shows the applicant's name and address.
- 7. One recent, identical passport-size color photographs, two inches by two inches, taken against a white background or backdrop with the applicant's face being not less than three quarters of an inch in width. The applicant shall not wear a hat, glasses or any other item which may alter or disguise the overall features of the face in the photographs; and
- i. The applicant shall legibly print his or her name on the back of both photographs submitted;
- ii. The photo shall have been taken not more than 30 days prior to the date of the application.
- (b) The Department shall notify the applicant in writing, by electronic mail, or by telephone if an application is incomplete and shall explain what documents or information is necessary for the Department to deem the application complete;
 - 1. An applicant shall have 30 days from the date of a notification issued pursuant to (b) above to submit the materials required to complete the application;
 - 2. The Department shall not process incomplete applications;
 - 3. The Department shall issue a notice of rejection of an application to applicants who fail to submit materials necessary to complete an application within the 30 days provided pursuant to (b)1 above, and shall discard the application;

- 4. Applicants whose applications are rejected pursuant to (b)4 who seek to reapply for registration would need to submit a new application and the applicable fee in accordance with (a) above.
- (c) Prior to issuing or renewing a registry identification card, the Department shall verify the information submitted by the applicant.
- (d) The Department shall approve or deny an application to issue or renew a registration within 30 days of receipt of the completed application or renewal, and shall issue a registry identification card within five business days of approving the application or renewal.
- (e) A qualifying patient may designate a primary caregiver either on the application for issuance or renewal of registry identification card or in another written notification to the Department.
 - 1. The Department shall not acknowledge a qualifying patient's designation of a primary caregiver unless and until the persons designated as a primary caregivers successfully applies for primary caregiver registration in accordance with N.J.A.C. 8:64-2.3.
- (f) As a condition of registration of a qualifying patient who is a minor, the minor's custodial parent, guardian, or another legal custodian of the minor shall consent in writing in the application for issuance or renewal of registration to the minor's medical use of marijuana and shall acknowledge that the parent, guardian, or custodian will control the acquisition and possession of the medical marijuana and any related paraphernalia dispensed by an alternative treatment center.

1. Upon the Department's issuance of a registry identification card to a qualifying patient who is a minor, the Department shall issue a primary caregiver registry identification card to the minor's custodial parent, guardian, or another legal custodian of the minor; however, no additional fee shall apply.

8:64-2.3 Primary caregiver registration

- (a) A person who a qualifying patient designates as a primary caregiver pursuant to N.J.A.C. 8:64-2.2(e) shall submit the following to the Department to apply for issuance or renewal of primary caregiver registration:
 - 1. The applicant's full name, address, date of birth, telephone number and signature;
 - 2. Written consent to submit to a criminal history record background check pursuant to N.J.S.A. 24:6I-4;
 - i. The applicant shall remit the fee for the criminal history record background check in compliance with the procedures established by the Division of State Police pursuant to N.J.A.C. 13:59;
 - 3. The correct application fee as specified in N.J.A.C. 8:64-2.1;
 - 4. A statement that the applicant's agrees to assist the qualifying patient with the medical use of marijuana, is not currently serving as primary caregiver for another qualifying patient, and is not the qualifying patient's physician; and
 - 5. Proof that the applicant is a New Jersey resident, consisting of one or more of the following:
 - i. A New Jersey driver's license;

- ii. A government-issued identification card that shows the applicant's name and address;
- iii. A utility bill issued within the previous two months that shows the applicant's name and address.
- 6. One recent, identical passport-size color photographs, two inches by two inches, taken against a white background or backdrop with the applicant's face being not less than three quarters of an inch in width. The applicant shall not wear a hat, glasses or any other item which may alter or disguise the overall features of the face in the photographs; and
 - i. The applicant shall legibly print his or her name on the back of both photographs submitted;
 - ii. The photo shall have been taken not more than 30 days prior to the date of the application.
- (b) The Department shall notify the applicant in writing, by electronic mail, or by telephone if an application is incomplete and shall explain what documents or information is necessary for the Department to deem the application to be complete;
 - 1. An applicant shall have 30 days from the date of a notification issued pursuant to (b) above to submit the materials required to complete the application;
 - 2. The Department shall not process incomplete applications;
 - 3. The Department shall issue a notice of rejection of an application to applicants who fail to submit materials necessary to complete an application

within the 30 days provided pursuant to (b)1 above, and shall discard the application;

- 4. Applicants whose applications are rejected pursuant to (b)3 above who seek to reapply for registration would need to submit a new application and the applicable fee in accordance with (a) above.
- (c) Prior to issuing or renewing a registry identification card, the Department shall verify the information submitted by the applicant.
- (d) The Department shall approve or deny an application or renewal within 30 days of receipt of the completed application or renewal, and shall issue a registry identification card within five business days of approving the application or renewal.
- (e) Each applicant for issuance or renewal of registration as a primary caregiver shall submit to a fingerprinting process as part of the criminal history record background check and shall comply with procedures established by the Division of State Police pursuant to N.J.A.C. 13:59 for obtaining readable fingerprint impressions.
 - (f) The Department shall deny registration of a primary caregiver who:
 - 1. Refuses to consent to, or cooperate in, the securing of a criminal history record background check; or
 - 2. Fails to provide any of the information required by N.J.A.C. 8:64-2.3(a).
- (g) Subject to (h) below, the Department shall deny an application for issuance or renewal of registration as a primary caregiver if the criminal history record background check of the applicant reveals a disqualifying conviction;

- 1. If an applicant has a disqualifying conviction, the Department shall issue written notice to the applicant identifying the conviction that constitutes the basis for the denial of the application.
- (h) The Department shall not deny an application for issuance or renewal of registration as a primary caregiver of an applicant who has a disqualifying conviction if the applicant affirmatively demonstrates to the Department by clear and convincing evidence that the applicant is rehabilitated.
 - 1. In determining whether an applicant has demonstrated clear and convincing evidence of rehabilitation, the Department shall consider the following factors:
 - i. The nature and responsibility of the position that the convicted individual would hold, has held, or currently holds;
 - ii. The nature and seriousness of the crime or offense;
 - iii. The circumstances under which the crime or offense occurred;
 - iv. The date of the crime or offense;
 - v. The age of the individual when the crime or offense was committed:
 - vi. Whether the crime or offense was an isolated or repeated incident;
 - vii. Any social conditions that may have contributed to the commission of the crime or offense; and
 - viii. Any evidence of rehabilitation, including good conduct in prison or in the community, counseling or psychiatric treatment received,

acquisition of additional academic or vocational schooling, successful participation in correctional work-release programs, or the recommendation of those who have had the individual under their supervision.

8:64-2.4 Physician registration

To be eligible to submit a certification pursuant to N.J.A.C. 8:64-2.5, a physician shall register using the secure Department web page.

8:64-2.5 Physician certification

- (a) A physician who is licensed and in good standing to practice medicine in this State and who is registered pursuant to N.J.A.C. 8:64-2.4 is eligible to authorize the medical use of marijuana by a qualifying patient pursuant to a certification the physician issues pursuant to N.J.A.C. 13:35-7.6(d) through (g) that contains:
 - 1. The physician's name, address, and telephone number;
 - 2. The physician's license number as issued by the New Jersey Board of Medical Examiners;
 - 3. A statement that the physician is licensed and in good standing to practice medicine in this State;
 - i. possesses an active controlled dangerous substances registration issued by the Division of Consumer Affairs;
 - 4. A statement that the physician has an ongoing responsibility for the assessment, care, and treatment of the patient's debilitating medical condition;

- 5. The patient's name, address, and telephone number;
- 6. The patient's diagnosis;
- 7. A statement that the patient's diagnosis qualifies as a debilitating medical condition that authorizes the patient to use medical marijuana pursuant to N.J.S.A. 24:6I;
- 8. Written instructions to a registered qualifying patient and/or the patient's primary caregiver concerning the total amount of usable marijuana that may be dispensed to the patient, in weight, in a 30-day period, which amount shall not exceed two ounces;
 - i. If the physician does not specify an amount, the maximum amount that may be dispensed at one time is two ounces; and
- 9. The physician's certification that the physician has explained the potential risks and benefits of the medical use of marijuana to the qualifying patient and has documented the explanation in the patient's medical record;
 - i. The certification shall include the following statement:

"I have completed a comprehensive history and physical on this patient and have documented an assessment and treatment plan. This patient has not responded to conventional medical treatment as defined by evidence-based algorithms of care and may benefit from the use of medicinal marijuana. I have provided education to the patient on the lack of scientific consensus for the use of medical marijuana, its sedative properties, and the risk of addiction. The patient has provided informed consent. I will

continue to follow this patient at a minimum every three months and reassess the patient's debilitating medical condition and responses to treatment options ."

- (b) Prior to complying with (a) above, a registered physician seeking to authorize the medicinal use of marijuana by a patient who is a minor shall:
 - 1. Obtain written confirmation from a physician trained in the care of pediatric patients and from a psychiatrist establishing, in their professional opinions, following review of the minor patient's medical record or examination of the minor patient, that the minor patient is likely to receive therapeutic or palliative benefits from the medical use of marijuana to treat or alleviate symptoms associated with his or her debilitating medical condition;
 - i. If the certifying physician is trained in the care of pediatric patients, he or she shall only be required to obtain written confirmation from a psychiatrist, and
 - 2. Explain the potential risks and benefits of the medical use of marijuana to the minor patient and to the minor patient's parent, guardian, or another person having legal custody of the minor patient. Such explanation shall be documented in the minor patient's medical record.
- (c) A physician may issue multiple written instructions at one time authorizing the patient to receive a total of up to a 90-day supply, provided that the following conditions are met:
 - Each separate set of instructions shall be issued for a legitimate medical purpose by the physician, as provided in the Act and this chapter;

- 2. Each separate set of instructions shall indicate the earliest date on which an ATC—Dispensary may dispense the marijuana, except for the first dispensation if it is to be filled immediately; and
- 3. The physician has determined that providing the patient with multiple instructions in this manner does not create an undue risk of diversion or abuse.

8:64-2.6 Enforcement actions

- (a) The Department shall deny an application for a registry identification card that:
 - 1. Contains false information, including, but not limited to, a false name, address, physician certification, date of birth, signature, or photo identification; or
 - 2. Fails to provide any of the information required by N.J.A.C. 8:64-2.2(a).
- (b) The Department shall revoke a registry identification card upon finding that a registered individual:
 - Submitted false information to the Department;
 - 2. Has a disqualifying conviction; or
 - 3. Ceases to have his or her debilitating condition.

SUBCHAPTER 3. REGISTRY IDENTIFICATION CARDS FOR QUALIFYING PATIENTS AND PRIMARY CAREGIVERS

8:64-3.1 Registry identification cards

(a) Subject to N.J.A.C. 8:64-3.2, registry identification cards shall be valid for two years from their effective date unless revoked or surrendered.

- (b) Each person to whom the Department has issued a registry identification card shall possess the registry identification card whenever he or she is in possession of medical marijuana.
 - (c) Registry identification cards shall contain:
 - 1. The name, address, date of birth and Department-issued registry identification number of the qualifying patient;
 - 2. If the qualifying patient has designated a registered primary caregiver, the name, address, date of birth and Department-issued registry identification number of the primary caregiver,
 - 3. If the qualifying patient is a minor, the name, address, date of birth and Department-issued registry identification number of the parent, guardian, or person who has legal custody of a qualifying patient who is a minor;
 - 4. An indication as to whether the cardholder is the qualifying patient, a primary caregiver, a minor who is a qualifying patient, or the parent, guardian, or person who has legal custody of a qualifying patient who is a minor;
 - 5. A photograph of the cardholder;
 - 6. The effective date and expiration date of the registry identification card; and
 - 7. The telephone number and web address of the Medicinal Marijuana
 Program of the Department so that the authenticity of the registry identification
 card can be validated.
- (d) Each person to whom the Department issues a registry identification card shall produce it to Department staff for inspection upon demand.

- (e) Registry identification cards shall not be transferable.
- (f) Registry identification cards are the property of the Department and shall be surrendered to Department staff upon issuance of a new registry identification card or following the revocation or denial of renewal of registration of the registrant.
- i. The temporary registry identification card may be surrendered by United States mail to the Medicinal Marijuana Program, or in person.
- (g) A person may voluntarily surrender a registry identification card with a written notice stating that the person wishes to surrender voluntarily the registry identification card pursuant to N.J.A.C. 8:64-3.1(f).
 - 1. The Department shall deem a voluntarily surrendered registry identification card to be null and void on the date the Department receives it.
- 8:64-3.2 Provisional approval of primary caregiver and temporary registry identification card
- (a) Notwithstanding N.J.A.C. 8:64-3.1(a) above, the Department shall issue a temporary registry identification card to an applicant for issuance or renewal of registration as a primary caregiver pending the results of the applicant's criminal history record background check, provided the applicant otherwise satisfies the requirements for registration as a primary caregiver.
- (b) A temporary registry identification card issued pursuant to this section shall be valid for no more than 30 days from its effective date.

- (c) The primary caregiver shall surrender the temporary registry identification card to the Department within 10 days following the date that the Department approves or denies the primary caregiver's application.
 - i. The temporary registry identification card may be surrendered by United States mail to the Medicinal Marijuana Program, or in person pursuant to N.J.A.C. 8:64-3.1(f).

8:64-3.3 Registry identification card replacement

- (a) If a qualifying registered patient or registered primary caregiver becomes aware of the loss, theft, or destruction of his or her registry identification card, he or she shall notify the MMP in writing or by telephone, within 24 hours of the loss.
- (b) The Department shall deem the initial registry identification card null and void and issue a replacement registry identification card with a new random identification number within five days of the request provided the applicant continues to satisfy the requirements for registration.
- (c) An applicant for issuance of a registration replacement card shall transmit to the Medicinal Marijuana Program a check or money order, or any other form of payment approved by the Medicinal Marijuana Program, that is made payable to the "Treasurer, State of New Jersey" in the amount of the required payment.
 - 1. The Department shall place a 10-day hold on the issuance of a registry identification card for an application accompanied by a personal check.
- (d) The fee to apply for issuance of a registry identification card replacement is \$10.00.

1. If an applicant can demonstrate eligibility to receive services under the New Jersey Medicaid program, receipt of current food stamp benefits, receipt of current New Jersey Temporary Disability Insurance benefits, Supplemental Security Income benefits or Social Security Disability benefits, then the fee to apply for a registry identification card replacement is \$5.00.

8:64-3.4 Marijuana obtained from designated ATC—dispensary

- (a) As a condition of issuance of a primary caregiver registration card, a primary caregiver shall execute a certification in which the primary caregiver agrees to comply with (b) and (c) below.
- (b) The registered primary caregiver shall only obtain medical marijuana for the qualifying patient from the alternative treatment center—dispensary designated on his or her registry identification card and shall not:
 - 1. Grow or cultivate medical marijuana for the qualifying patient;
 - Purchase medical marijuana through non-permitted alternative treatment centers or vendors; or
 - 3. Obtain medical marijuana from or for other qualifying patients and/or primary caregivers.
- (c) If the qualifying patient changes his or her designation of alternative treatment center, or makes a change to the information set forth on his or her registry identification card, both the qualifying patient and the primary caregiver shall surrender their registry identification cards to the Department and obtain new registry identification cards reflecting the change.

SUBCHAPTER 4: REPORTING REQUIREMENTS

- 8:64-4.1 Reporting requirements for qualifying patients, primary caregivers and the parents, guardians, custodians of qualifying patients who are minors, and/or physicians
- (a) Each qualifying patient, primary caregiver or parent, guardian, custodian of a qualifying patient who is a minor, or physician shall notify the Department of any change in the qualifying patient's name, address, alternative treatment center, physician, and/ or change in status of the patient's debilitating medical condition, within 10 days of such change.
- (b) Each primary caregiver to whom the Department issues a registry identification card shall notify the Department of any change in the primary caregiver's name or address within 10 days of such change.
- (c) Each qualifying patient, primary caregiver or parent, guardian, custodian of a qualifying patient who is a minor, shall notify the Department of the theft, loss, or destruction of his or her registry identification card within 24 hours after the discovery of the occurrence of the theft, loss, or destruction.
- (d) Failure of a registrant to make a notification required pursuant to this section shall result in the Department deeming the registration of the registrant to be null and void.
- (e) Such other information as may be required by the Department in the administration and enforcement of N.J.A.C. 8:64.

- 8:64-4.2 Reporting requirements of the Department
- (a) The commissioner shall report to the Governor, and to the Legislature pursuant to section 2 of P.L.1991, c.164 (C.52:14-19.1):
 - No later than one year after the effective date of N.J.S.A. 24:6I on the actions taken to implement the provisions of the New Jersey Compassionate Use Medical Marijuana Act; and,
 - 2. Annually thereafter on the number of applications for registry identification cards, the number of qualifying patients registered, the number of primary caregivers registered, the nature of the debilitating medical conditions of the patients, the number of registry identification cards revoked, the number of alternative treatment center permits issued and revoked, and the number of physicians providing certifications for patients.
- (b) The reports shall not contain any identifying information of patients, caregivers, or physicians.

8:64-4.3 Alternative Treatment Center Reporting requirements

- (a) The facility shall collect and submit to the Department for each calendar year at least the following statistical data:
 - number of registered qualified patients and registered primary caregivers,
 - 2. debilitating medical conditions of qualified patients,
 - number of registered qualified patients receiving residential home delivery;

- 3. patient demographic data,
- 4. program costs, and,
- 5. summary of patient surveys and evaluation of services.
- (b) Such other information as may be required by the Department in the administration and enforcement of N.J.A.C. 8:64.

8:64-4.4 Confidentiality

- (a) The Department shall maintain a confidential list of the persons to whom it issues registry identification cards.
- (b) Individual names and other identifying information on the list, and information contained in any application form, or accompanying or supporting document shall be confidential, and shall not be considered a public record under P.L.1963, c.73 (C.47:1A-1 et seq.) or P.L.2001, c.404 (C.47:1A-5 et al.), and shall not be disclosed except to:
 - 1. Authorized employees of the Department and the Division of Consumer
 Affairs in the Department of Law and Public Safety as necessary to perform
 official duties of the Department and the Division, as applicable; and
 - 2. Authorized employees of State or law enforcement agencies, only as necessary to verify that a person who is engaged in the suspected or alleged medical use of marijuana is lawfully in possession of a registry identification card.

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SUBCHAPTER 5. ESTABLISHMENT OF ADDITIONAL DEBILITATING MEDICAL CONDITIONS

- 8:64-5.1 Review cycle for accepting petitions for additional qualifying debilitating medical condition
- (a) The Commissioner shall take no action concerning the acceptance of petitions to approve other medical conditions or the treatment thereof as debilitating medical conditions pursuant to (b) below, before completing at least two annual reports required pursuant to N.J.A.C. 8:64-4.2.
- The Department shall publish notice of an open period to accept petitions in the New Jersey Register.
- (b) The process for review of petitions to approve other medical conditions or the treatment thereof as debilitating medical conditions pursuant to the definition at N.J.S.A. 24:6I-3 of "debilitating medical condition" at (5) (hereinafter referred to in this subchapter as petitions) shall include one review cycle each year, subject to (a) above.
 - (c) The beginning of each cycle shall be the first business day of the month.
 - (c) The Department shall accept petitions on the first business day of each cycle.
- (d) The Department shall return to the petitioner a petition submitted in any month outside of the review cycle as not accepted for processing.

- 8:64-5.2 Panel to review petitions and make recommendations for identification and approval of additional debilitating medical conditions; membership; responsibilities
- (a) The Commissioner shall appoint a review panel (panel) to make recommendations to the Commissioner regarding approval or denial of a petition submitted pursuant to this subchapter.
- (b) The panel shall consist of not more than 15 health care professionals, among whom shall be:
 - 1. The Chair of the Board of Medical Examiners, or the Chair's designee; and
 - 2. Other physicians and non-physicians who are knowledgeable about the condition as to which the petition seeks approval;
 - i. Each physician appointed to the review panel shall be nationally board-certified in his or her area of specialty; and
 - 3. At least three physicians appointed to the review panel shall have expertise in pain and symptom management.
 - (c) The majority of the panel shall be physicians.
- (d) The Department shall convene the panel at least once per year to review petitions.
 - 1. The Review Panel may examine scientific and medical evidence and research pertaining to the petition, and may gather information, in person or in writing, from other parties knowledgeable about the addition of the debilitating medical conditions being considered;

- 2. The petitioner shall be given the opportunity to address the review panel in person or by telephone;
- 3. The petitioner may request that his or her individual identifiable health information remain confidential;
- 4. The Department shall provide staff support to the review panel and other administrative support;
 - 5. The meetings will be considered open public meetings.
- (c) The review panel shall make a written recommendation to the Commissioner regarding approval or denial of the addition of a qualifying debilitating medical condition.
 - 1. A quorum of the review panel shall concur with the recommendation in order to be considered a final recommendation of the panel.
 - 2. For purposes of this subchapter, a majority of the members appointed and serving on the review panel constitute a quorum.

8:64- 5.3 Addition of qualifying debilitating medical condition

- (a) In order for the petition to be accepted for processing, the petitioner shall send a letter by certified mail to the Medicinal Marijuana Program that contains the following information:
 - 1. The extent to which the condition is generally accepted by the medical community and other experts as a valid, existing medical condition;
 - 2. If one or more treatments of the condition, rather than the condition itself, are alleged to be the cause of the patient's suffering, the extent to which

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the treatments causing suffering are generally accepted by the medical community and other experts as valid treatments for the condition;

- 3. The extent to which the condition itself and/or the treatments thereof cause severe suffering such as severe and/or chronic pain, severe nausea and/or vomiting, or otherwise severely impair the patient's ability to carry on activities of daily living;
- 4. The availability of conventional medical therapies other than those that cause suffering to alleviate suffering caused by the condition and/or the treatment thereof;
- 5. The extent to which evidence that is generally accepted among the medical community and other experts supports a finding that the use of marijuana alleviates suffering caused by the condition and/or the treatment thereof;
- 6. Letters of support from physicians or other licensed health care professionals knowledgeable about the condition.
- (b) Upon review of materials submitted pursuant to (a) above, the Commissioner shall make a final determination as to whether:
 - 1. The petition is frivolous and, if so, to deny a petition without further review; or
 - 2. The petition is bona fide and, if so, to accept the petition for further review.
- (c) If the petition is accepted, the Department shall refer the written petition to the review panel established pursuant to N.J.A.C. 8:64-5.2.

- (d) Within 60 days of the receipt of the petition, the review panel shall consider the petition in view of the factors identified in (a) above, and shall issue an initial written recommendation to the Commissioner as to whether:
 - i. The medical condition and/or the treatment thereof is/are debilitating;
 - ii. Marijuana is more likely than not to have the potential to be beneficial to treat or alleviate the debilitation associated with the medical condition and/or the treatment thereof; and
 - iii. Other matters that the panel recommends that the Commissioner consider that are relevant to the approval or the denial of the petition.
 - (d) Upon receipt of the panel's recommendation, the Department shall:
 - Post the review panel's recommendations on the Department's website
 for 60-day public comment period;
 - 2. Post notice of a public meeting no fewer than 10 days prior to the public meeting; and
 - 3. Hold a public hearing within the 60-day public comment period.
- (e) After the public hearing, the Department shall forward the comments made during the public hearing to the review panel for its consideration.
 - 1. If, based on a review of the comments, the panel determines substantive changes should be made to its initial recommendation, the Commissioner shall deny the petition and the Department shall provide the petitioner with a copy of the initial recommendation and an explanation of the substantive changes and the petitioner may resubmit the petition to the Department at any time.

- 2. If, based on a review of the comments, the panel determines to recommend no changes to its initial recommendation, the initial recommendation shall be deemed a final recommendation and the Commissioner will make a final determination on the petition within 180 days of receipt of the petition.
- 8:64-5.4 Denial of a petition considered final agency action subject to judicial review.
- (a) If a condition in a petition is the same as, or is, as determined by the Commissioner, substantially similar to a condition of which the Commissioner has issued a previous determination denying approval as a debilitating medical condition pursuant to N.J.A.C. 8:64-5.3, the Commissioner may deny the new petition unless new scientific research supporting the request is brought forward.
- (b) A decision of the commissioner issued pursuant to N.J.A.C. 8:64-5.3 or 5.4 is a final agency decision, of which jurisdiction and venue for judicial review are vested in the New Jersey Superior Court, Appellate Division.

SUBCHAPTER 6. ALTERNATIVE TREATMENT CENTER; PROCESS FOR DEPARTMENT REQUEST FOR APPLICATIONS

- 8:64-6.1 Notice of request for applications
- (a) The Department may periodically request applications for the entities which seek authority to apply for a permit to operate an alternative treatment center—dispensary or an alternative treatment center—plant cultivation.
- (b) The Department shall announce a request for applications for entities which seek authority to apply for a permit to operate an alternative treatment center—

dispensary or an alternative treatment center—plant cultivation by publishing a notice of request for applications in the New Jersey Register, which notice shall:

- 1. Include eligibility criteria and a statement of the general criteria by which the Department shall evaluate applications; or
- Identify such criteria by reference to the provisions of the Act and this chapter.
- (c) A notice of request for applications shall establish weights for the criteria the Department shall use to evaluate applications and select successful applicants, and shall identify the process for obtaining application materials and the deadline for receipt of applications, and
- (d) The Department shall not consider an application that is submitted after the due date specified in, or that is not submitted in response to, a published notice of request for applications.

8:64-6.2 Criteria for identifying alternative treatment centers

- (a) A selection committee shall evaluate applications on the following general criteria:
 - 1. Submission of mandatory organizational information;
 - Documented involvement of a New Jersey acute care general hospital in the ATC's organization;
 - 3. Ability to meet overall health needs of qualified patients and safety of the public; and
 - 4. Community support and participation.

(b) The applicant's failure to address all applicable criteria and measures, to provide requested information, or to present truthful information in the application process shall result in the application being considered non-responsive and shall be considered an unsuccessful application pursuant to N.J.A.C. 8:64-6.4.

8:64-6.3 Verification of applicant information

- (a) The Department may verify information contained in each application and accompanying documentation by:
 - 1. Contacting the applicant by telephone, mail, or electronic mail;
 - 2. Conducting an on-site visit; and
 - 3. Requiring a face-to-face meeting and the production of additional identification materials if proof of identity is uncertain.

8:64-6.4 Award decisions

- (a) The Department shall convene a selection committee to evaluate and score each application.
 - 1. The selection committee shall evaluate and score each application based on the quality of the applicant's submission, and its conformity to the notice of request for applications published in the New Jersey Register.
- (b) The Department shall issue a written notice of its award decision to successful applicants.

- 1. A written notice of denial of an application (non-selection) is a final agency decision, of which jurisdiction and venue for judicial review are vested in the New Jersey Superior Court, Appellate Division.
- (c) The record for review shall be the application and any attached supporting documents excluding information deemed exempt pursuant to N.J.S.A. 47:1A-1.1 et seq.

8:64-6.5 Request for application; fee

- (a) As a condition of Department consideration of an application submitted in response to a request for applications issued pursuant to N.J.A.C. 8:64-6.1, applicants shall submit a fee of \$20,000 for each application;
 - 1. The applicant shall submit the fee with the application, in the form of two checks payable to the "Treasurer, State of New Jersey," one of which is for \$2,000 and the other of which is for \$18,000;
 - 2. If an application is unsuccessful, the Department shall retain the \$2,000 fee and shall destroy the other check for \$18,000;
 - 3. Application fees of successful applicants are non-refundable.
- (b) Applicants may submit an application for an ATC permit for one or more regions, but must submit a separate application for each region.
- (c) Applicants may submit an application for a permit to operate an alternative treatment center—plant cultivation and/or an alternative treatment center-dispensary, but must submit a separate application and fee for each type of alternative treatment center.

SUBCHAPTER 7. GENERAL PROCEDURES AND STANDARDS APPLICABLE TO ALL ALTERNATIVE TREATMENT CENTERS

- 8:64 -7.1 Permit application procedures and requirements for alternative treatment centers
- (a) An applicant for an ATC permit shall submit an application form and the fees required by 8:64-6.5, as well as all other required documentation on forms obtained from the permitting authority or on the Department's web site at www.state.nj.us/health.
 - (b) In addition to the application, the documentation shall include the following:
 - 1. The legal name of the corporation, a copy of the articles of incorporation and by-laws, evidence that the corporation is in good standing with the New Jersey Secretary of State, and a certificate certified under the seal of the New Jersey State Treasurer as to the legal status of the business entity;
 - 2. Each applicant including the information for each subcontractor or affiliate to the entity named in the application shall submit:
 - i. Documentation of a valid Business Registration Certificate on file
 with the New Jersey Department of Treasury Division of Revenue;
 - ii. A list of the names, addresses, and dates of birth of the proposed alternative treatment center's employees, principal officers, owners, and board members, including service on any other ATC board;
 - iii. A list of all persons or business entities having direct or indirect authority over the management or policies of the ATC;

- iv. A list of all persons or business entities having five percent or more ownership in the ATC, whether direct or indirect and whether the interest is in profits, land or building, including owners of any business entity which owns all or part of the land or building;
- v. The identities of all creditors holding a security interest in the premises, if any;
- vi. The by-laws and a list of the members of a medical advisory board, none of whom shall be employees, officers, or board members of the ATC, and consisting of at least three licensed health care professionals, at least one of whom is a physician, and at least two community members;
- vii. Evidence of compliance with N.J.A.C. 8:21-3A.18, with regards to inspection and auditing of the ATC;
- viii. Evidence of the principals, board members, owners, and employees to cooperate with a criminal history record background check pursuant to N.J.A.C. 8:64-7.2, including payment of all applicable fees associated with the criminal history record background check which shall be paid by the ATC or the individual;
- ix. The mailing and physical addresses of the proposed alternative treatment center and a satellite site, if authorized by the permitting authority;
- x. Written verification of the approval of the community or governing body of the municipality in which the alternative treatment center is or will be located;

- xi. Evidence of compliance with local codes and ordinances including, but not limited to, the distance to the closest school, church, temple or other places used exclusively for religious worship, or a playground, park, child day care facility from the alternative treatment center;
- xii. A legible map or maps of the service areas by zip code to be served by the alternative treatment center showing locations of the alternative treatment center and administrative office, if located in different site locations; and
- xiii. Text and graphic materials showing the exterior appearance of the ATC and its site compatibility with commercial structures already constructed or under construction within the immediate neighborhood;
- (b) The applicant's failure to provide requested information or to present truthful information in the application process shall result in a decision to not accept the application for processing. The Department shall notify the applicant of this decision and the filing fee shall be nonrefundable.
- 8:64-7.2 Criminal history record background checks for principals, board members, owners, and employees
 - (a) Each principal, board member, owner, and employee shall provide:
 - 1. Written consent to submit to a criminal history record background check pursuant to N.J.S.A. 24:6I-4 and shall comply with procedures established by the Division of State Police pursuant to N.J.A.C. 13:59 for obtaining readable fingerprint impressions.

- (b) The Department shall deny registration of a principal, board member, owner, and employee who:
 - Refuses to consent to, or cooperate in, the securing of a criminal history record background check; or
 - 2. Fails to provide any of the information required by N.J.A.C. 8:64-7.2(a).
- (c) Subject to N.J.A.C. 8:64-7.1 above, in considering any application for a permit for an ATC, the Department shall consider, at a minimum, the following factors in reviewing the qualifications of principals, board members, and owners applying for a permit as an alternative treatment center:
 - 1. Any convictions of the applicant under any Federal, state, or local laws relating to drug samples, wholesale or retail drug distribution, or distribution of a controlled substance;
 - 2. Any felony conviction under Federal laws, or the equivalent (under whatever statutory term) conviction under state or local laws;
 - The applicant's past experience in the manufacturing or distribution of drugs or controlled substances;
 - 4. The furnishing of false or fraudulent material in any application made in connection with drug or device manufacturing or distribution;
 - 5. Suspension or revocation by Federal, state or local government of any registration currently or previously held by the applicant for the manufacture or distribution of any drugs, including controlled substances;
 - 6. Compliance with license and/or registration requirements under any previously granted license or registration, if any;

- 7. Compliance with requirements to maintain and/or make available to the Department or Federal or law enforcement officials those records required by this subchapter; and
- 8. Any other factors or qualifications the Department considers relevant to and consistent with ensuring public health and safety.
- (d) Subject to (f) below, in considering any application for a permit for an ATC, the Department shall consider, at a minimum, the following factors at N.J.A.C. 8:64-7.2(f) in reviewing the qualifications of an employee who has a disqualifying conviction. The Department shall issue written notice to the employee identifying the conviction that constitutes the basis for the denial of the application.
- (e)The Department shall not disqualify an applicant from serving as an officer, director, board member, or employee of an alternative treatment center as a result of a disqualifying conviction if the applicant affirmatively demonstrates to the Department by clear and convincing evidence that the applicant is rehabilitated.
- (f) In determining whether an applicant has demonstrated clear and convincing evidence of rehabilitation, the Department shall consider the following factors:
 - 1. The nature and responsibility of the position which the convicted individual would hold, has held, or currently holds;
 - 2. The nature and seriousness of the crime or offense;
 - 3. The circumstances under which the crime or offense occurred;
 - 4. The date of the crime or offense;
 - 5. The age of the individual when the crime or offense was committed;
 - 6. Whether the crime or offense was an isolated or repeated incident;

- 7. Any social conditions that may have contributed to the commission of the crime or offense;
- 8. Any evidence of rehabilitation, including good conduct in prison or in the community, counseling or psychiatric treatment received, acquisition of additional academic or vocational schooling, successful participation in correctional work-release programs, or the recommendation of those who have had the individual under their supervision.
- (g) In accordance with the provisions of the Administrative Procedures Act, N.J.S.A. 52:14B-1 et seq. and 52:14F-1 et seq., and the Uniform Administrative Procedures Rules, N.J.A.C. 1:1, any individual disqualified from owning or operating an alternative treatment center shall be given an opportunity to challenge the accuracy of the disqualifying criminal history record prior to being permanently disqualified from participation.

8:64-7.3 Verification of applicant information

- (a) The Department may verify information contained in each selected application and accompanying documentation by:
 - 1. Contacting the applicant by telephone, mail, or electronic mail;
 - Conducting an on-site visit;
 - 3. Requiring a face-to-face meeting and the production of additional identification materials if proof of identity is uncertain; and
 - Requiring additional relevant information as the Department deems necessary.

8:64-7.4 Residency requirement policy

- (a) All principal officers, owners, directors, and the majority of board members of an ATC shall be residents of the State of New Jersey.
- 1. An ATC may submit a request to allow an out-of-state resident to serve as a board member based on that individual's knowledge and expertise related to medical marijuana but the majority of the board shall be New Jersey residents.
- (b) Documentation of current State residency shall be maintained in the alternative treatment center's personnel files of principal officers, owners, directors, and board members and shall include at a minimum as evidence of residency a copy of a New Jersey driver's license or other State-issued photo identification and physical home address (not mailing address) in New Jersey.

8:64-7.5 Permit issuance; nontransferability of permit

- (a) Upon approval of the application for an ATC permit and payment of the required fee, the permitting authority may conduct an onsite assessment of the alternative treatment center to determine if the facility adheres to the Act and this chapter.
- (b) An ATC permit is not assignable or transferable without Department approval, and it shall be immediately null and void if the alternative treatment center ceases to operate, if the alternative treatment center's ownership changes or if the alternative treatment center relocates.

(c) This chapter does not prohibit a political subdivision of this State from limiting the number of alternative treatment centers that may operate in the political subdivision or from enacting reasonable local ordinances applicable to alternative treatment centers.

8:64:7.6 Permit required; term; posting

- (a) No person shall operate an alternative treatment center without a Department-issued permit.
- (b) The permit holder shall have responsibility for the management, operation, and financial viability of the alternative treatment center.
- (c) A permit shall be in effect for a period of one year and shall be renewable thereafter subject to N.J.A.C. 8:64-7.7.
- (d) The permit holder shall post the permit in a conspicuous location on the premises of each permitted alternative treatment center.

8:64-7.7 Renewal of alternative treatment center permit

- (a) 60 days prior to the expiration of an ATC permit, an ATC that seeks to renew the permit shall submit to the permitting authority an application for renewal of the permit with all required documentation and the required fees pursuant to N.J.A.C. 8:64-7.10.
 - An ATC shall update and ensure the correctness of all information submitted in previous applications for a permit or otherwise on file with the Department.

- 2. Failure to provide correct and current up-to-date information is grounds for denial of application for renewal of the permit.
- (b) The permit period for an alternative treatment center shall be from January

 1st (or the date of approval of the application, if later) through December 31st of a given year.
- (c) The Department may deny the application for renewal of the permit if the applicant is noncompliant with applicable local rules, ordinances, and/or zoning requirements, or if the Department determines that the facility is in violation of the Act or this chapter.
- (d) The Department may issue and/or renew a permit subject to such conditions that the Department deems necessary.

8:64-7.8 Amendments to alternative treatment center permit

- (a) An ATC shall submit to the Department an application for an amended permit, together with fees, if applicable, pursuant to N.J.A.C. 8:64-7.10, prior to any:
 - 1. Change of the alternative treatment center's location;
 - 2. Change of the alternative treatment center's ownership;
 - 3. Change of the alternative treatment center's name;
 - 4. Change in the alternative treatment center's capacity; or
 - 5. Modification of or addition to the alternative treatment center's physical plant.
- (b) The alternative treatment center shall submit the application to the permitting authority no later than 30 business days prior to the change.

8:64-7.9 ATC-dispensary satellite sites

- (a) Upon application and approval from the Department, an ATC-dispensary may operate one satellite site at a specific building, place, or premises that is at a separate location from the permitted ATC-dispensary.
 - 1. ATC-dispensary satellite sites shall act under the direct administrative and professional supervision of an ATC-dispensary.
 - 2. ATC-dispensary satellite sites shall only provide ATC-dispensary services that the primary ATC-dispensary is permitted to provide.
 - ATC-dispensary satellite sites shall be in the same region as the ATCdispensary of which they are satellites.
 - 4. An ATC-dispensary satellite site shall operate pursuant to the ATC-dispensary permit issued to the ATC-dispensary of which they are satellites.
 - i. The ATC—dispensary permit shall identify the physical address of the ATC-dispensary satellite site;
 - ii. The Department shall issue an additional permit for posting by the ATC-dispensary satellite site that shall indicate that the ATC-dispensary satellite site is operating subject to the ATC-dispensary permit and contain the ATC-dispensary satellite site address.
 - 5. An ATC-dispensary shall not locate ATC-dispensary satellite sites within 1,000 feet of the property line of a preexisting public or private school.
 - 6. This chapter does not prohibit a political subdivision of this State from limiting the number of ATC-dispensary satellite sites that may operate in the

political subdivision or from enacting reasonable local ordinances applicable to ATC-dispensaries and ATC-dispensary satellite sites.

7. The Department shall conduct an onsite assessment of each ATC-dispensary satellite site prior to permit issuance.

8:64-7.10 Fees

- (a) The following fees apply:
 - 1. The annual fee for the review of a permit renewal application for an alternative treatment center dispensary and/or alternative treatment center cultivation shall be twenty thousand dollars (\$20,000).
 - i. The fee for the addition of a satellite site upon the annual permit renewal application for an alternative treatment center dispensary shall be ten thousand dollars (\$10,000).
 - 2. The fee for a change of location of the alternative treatment center shall be ten thousand dollars (\$10,000).
 - 3. The fee for a change of capacity or any physical modification or addition to the facility shall be two thousand dollars (\$2,000).
 - 4. The fee for the transfer of ownership of a permit shall be twenty thousand dollars (\$20,000).
- (b) Fees shall be paid by certified check, money order, or any other form of payment approved by the Medicinal Marijuana Program, and made payable to the "Treasurer, State of New Jersey."

8:64- 7.11 Waiver

The Commissioner, or the Commissioner's designee, may in accordance with the general purposes and intent of N.J.S.A. 24:6I-1, et seq, and amendments thereto, and the standards in this chapter, waive a requirement regarding the operations of the ATC, if in the Commissioner's, or the Commissioner's designee's, determination, such a waiver is necessary to achieve the purpose of the Act and provide access to patients who would otherwise qualify for the use of medical marijuana to alleviate suffering from debilitating medical conditions, and does not create a danger to the public health, safety or welfare.

SUBCHAPTER 8. ALTERNATIVE TREATMENT CENTER IDENTIFICATION CARDS 8:64-8.1 Department issuance of identification cards; expiration

- (a) The Department shall issue each qualified principal officer, owner, board member, and employee of an alternative treatment center an ATC identification card within 10 business days of the date the Department receives a completed Department-approved application form with required documents including a copy of a New Jersey driver's license or other State-issued photo identification.
- (b) Principal officers, owners, board members, and employees shall not begin working at the registered ATC before the Department issues an ATC identification card and the card is in the registrant's physical possession.
- (c) ATC identification cards issued to principal officers, owners, board members and employees of an alternative treatment center expire one year after the date of issuance.
 - (d) ATC identification cards shall contain:

- 1. The name of the individual:
- 2. The name of the ATC;
- 3. The date of issuance and expiration; and,
- 4. A photograph of the cardholder.
- 8:64-8.2 Notice to Department when employment or affiliation ceases; expiration of an ATC identification card
- (a) The alternative treatment center shall notify the permitting authority within 10 business days of the date that a principal officer, board member or employee ceases to work at or be affiliated with the alternative treatment center.
 - 1. The alternative treatment center identification card of a principal officer, board member or employee expires immediately when a person ceases to work at or be affiliated with the alternative treatment center.

8:64-8.3 Surrender of ATC identification cards

- (a)The alternative treatment center shall surrender to the permitting authority the ATC identification card of any principal officer, board member or employee who is no longer eligible to validly use or possess the card for any reason.
- (b) The alternative treatment center shall document the reason the person is no long eligible to validly use or possess the card in the alternative treatment center's personnel files and shall submit a copy of the documentation to the permitting authority.

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SUBCHAPTER 9. GENERAL ADMINISTRATIVE REQUIREMENTS FOR ORGANIZATION AND RECORDKEEPING

- 8:64-9.1 Alternative treatment centers policies, procedures and records
- (a) Each alternative treatment center shall develop, implement, and maintain on the premises an operations manual that addresses, at a minimum, the following:
 - 1. Procedures for the oversight of the alternative treatment center;
 - 2. Procedures for safely dispensing and transporting medical marijuana, as applicable:
 - i. From the ATC-plant cultivation to the ATC-dispensary; and/or
 - ii. From the ATC- Dispensary to qualifying patients or their primary caregivers;
 - 3. Procedures to ensure accurate record keeping, including inventory protocols to ensure that quantities purchased do not suggest redistribution;
 - 4. Employee security policies;
 - Safety and security procedures, including a disaster plan with procedures to be followed in case of fire or other emergencies;
 - 6. Personal safety and crime prevention techniques;
 - 8. The alternative treatment center's alcohol, smoke and drug-free workplace policies; and
 - 9. A description of the ATC's:
 - i. Hours of operation and after hour contact information;
 - ii. Fee schedule and availability of sliding fee scales based on income:

- iii. Expectations of onsite personnel in maintaining confidentiality and privacy of the operations and clients of the ATC;
- iv. Criteria for involuntary disenrollment from the ATC's list of qualifying patients pursuant to unacceptable behavior and appeal process; and
- v. Registered qualifying patient's assumption of risk in complying with ATC registration policies.
- (b) The permit holder shall ensure that the operating manual of the alternative treatment center is available for inspection by the Department, upon request.

8:64-9.2 Prohibitions applicable to alternative treatment centers

- (a) Consumption of marijuana and/or alcohol on, or in the vicinity of, the premises of an ATC is prohibited.
- (b) Consumption of food, beverages, by qualifying patients and primary caregivers on the premises of an ATC-dispensary is prohibited.
- (c) Sales of food, beverages, alcohol or tobacco on the premises of an ATC is prohibited.
- (d) Entry onto the premises of an ATC—plant cultivation by a person who is under the age of 18 under any circumstances is prohibited.
- (e) Entry onto the premises of an ATC—dispensary by a person who is under the age of 18 is prohibited unless he or she is a qualifying patient accompanied by his or her primary caregiver and both are in possession of a registry identification card.

- 8:64-9.3 Organization and recordkeeping requirements applicable to alternative treatment centers
 - (a) The ATC shall maintain the following administrative records, as applicable:
 - 1. Organization charts consistent with the job descriptions in 8:64-9.4(a)6 below:
 - A general description of any facilities to be used as an ATC and a floor plan identifying the square footage available and descriptions of the functional areas of the ATC;
 - 3. If applicable, a projection of the number of qualified patients to be served in each ATC-dispensary site;
 - 4. Projections by the ATC for a two-year period of the ratio of registered qualifying patients-to-demand for usable marijuana and procedures by which the ATC shall periodically review these ratios for consistency with actual patient demand ratios;
 - 5. Procedures by which the ATC shall ensure the availability and accessibility of medical marijuana in accordance with projected and actual demand ratios;
 - 6. If applicable, a projection of the quantity of usable marijuana each ATCplant cultivation shall provide to the ATC-dispensaries and/or ATC-dispensary satellite sites with which it has contracted;
 - 7. The name, medical license number, résumé, and contact address of the medical director of the ATC, if applicable;

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- 8. The name, résumé, and address of the chief administrative officer of the ATC;
- 9. The standards and procedures by which the ATC determines the price it charges for usable marijuana and a record of the prices charged.
- (b) ATCs shall maintain business records including manual or computerized records of assets and liabilities, monetary transactions, various journals, ledgers, and supporting documents, including agreements, checks, invoices, and vouchers that the ATC keeps as its books of accounts.
- (c) Business records include sales records that indicate the name of the qualifying patient or primary caregiver to whom marijuana is distributed, the quantity and form, and the cost of the product.
- (d) The bylaws of the ATC and its affiliates or sub-contractors shall contain provisions relative to the disposition of revenues and receipts as may be necessary and appropriate to establish and maintain its nonprofit status, as applicable.

8:64-9.4 Personnel records

- (a) Each alternative treatment center shall maintain a personnel record for each employee, principal officer, board member, agent, or volunteer that includes, as a minimum, the following:
 - 1. An application for employment or to volunteer;
 - 2. Copy of current ATC identification card and copy of a New Jersey driver's license or other State-issued photo identification card;

- 3. Documentation of State residency for each principal officer, owner, and board member, as applicable;
 - 4. Documentation of verification of references;
 - 5. Documentation of background checks;
- 6. Job description or employment contract which include duties, authority, responsibilities, qualifications, supervision;
- 7. Documentation of all required training including training regarding privacy and confidentiality requirements, and the signed statement of the individual indicating the date, time and place he or she received said training and the topics discussed, including the name and title of presenters;
 - 8. Documentation of periodic performance evaluations;
 - 9. A record of any disciplinary action taken; and
- 10. Documentation of the results of drug tests authorized pursuant to this chapter.
- (b) The permit holder shall maintain personnel records for at least 12 months after termination of the individual's affiliation with the alternative treatment center, for the purposes of this rule.
- Permit holders are responsible for maintaining personnel records for all other business purposes in accordance with their business practice.
- 8:64–9.5 Alternative treatment center employee training
 - (a) Each alternative treatment center shall either:

- 1. Develop, implement and maintain on the premises an on-site training curriculum; or
- Enter into contractual relationships with outside resources capable of meeting employee, agent, and volunteer training needs.
- (b) Each employee, agent, or volunteer, at the time of his or her initial appointment, shall receive, as a minimum, training in the following:
 - Professional conduct, ethics, and State and Federal laws regarding patient confidentiality;
 - 2. Informational developments in the field of medical use of marijuana;
 - 3. The proper use of security measures and controls that have been adopted; and
 - 4. Specific procedural instructions for responding to an emergency, including robbery or violent accident.
- 8:64-9.6 Alcohol and drug-free workplace policy and smoke free workplace policy; employee assistance program
- (a) The ATC shall establish, implement, and adhere to a written alcohol, drugfree and smoke-free workplace policy.
- (b) The permit holder shall ensure that the policy is available to the Department upon request.
 - (c) The policy shall address the following:

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- 1. The policy's inapplicability if an employee, who is also a qualifying patient, fails the drug test solely because of the presence of marijuana in a confirmed positive test result;
- 2. The ATC's policy providing for probable cause substance abuse testing consistent with applicable State and Federal law; and
- 3. Opportunities for assistance of an employee with a substance abuse problem.
- (d) The ATC shall maintain a contract with an approved New Jersey employee assistance program.

8:64-9.7 Security

- (a) Each alternative treatment center shall provide effective controls and procedures to guard against theft and diversion of marijuana including, when appropriate, systems to protect against electronic records tampering.
 - (b) At minimum, each alternative treatment center shall:
 - 1. Install, maintain in good working order, and operate a safety and security alarm system at each authorized physical address that will provide suitable protection 24 hours a day and seven days a week against theft and diversion and that provides, at a minimum:
 - i. Immediate automatic or electronic notification to alert State or local police agencies to an unauthorized breach of security at the alternative treatment center or at any ATC-dispensary satellite site;

- ii. A backup system that activates immediately and automatically upon a loss of electrical support and that immediately issues either automatically or electronic notification to State or local police agencies of the loss of electrical support; and
- Implement appropriate security and safety measures to deter and prevent the unauthorized entrance into areas containing marijuana and the theft of marijuana;
- 3. Implement security measures that protect the premises, registered qualifying patients, registered primary caregivers, and principal officers, board members and employees of the alternative treatment center;
- 4. Establish a protocol for testing and maintenance of the security alarm system;
- 5. Conduct maintenance inspections and tests of the security alarm system for each authorized location at intervals not to exceed 30 days from the previous inspection and test and promptly implement all necessary repairs to ensure the proper operation of the alarm system;
- 6. In the event of a failure of the security alarm system due to a loss of electrical support or mechanical malfunction that is expected to last longer than eight hours:
 - i. Notify the Department pursuant to N.J.A.C. 8:64-9.8; and
 - ii. Provide alternative security measures approved by the

 Department or close the authorized physical addresses impacted by the

failure or malfunction until the security alarm system is restored to full operation;

- Keep access from outside the premises to a minimum and ensure that access is well controlled;
 - 8. Keep the outside areas of the premises and its perimeter well lighted;
 - i. Exterior lighting must be sufficient to deter nuisance and criminal activity and facilitate surveillance, and must not disturb surrounding businesses or neighbors;
- 9.Provide law enforcement and neighbors within 100 feet of the ATC with the name and phone number of a staff person to notify during and after operating hours to whom they can report problems with the establishment.
- 10. Equip interior and exterior premises with electronic monitoring, video cameras, and panic buttons;
- i. A video surveillance system shall be installed and operated to clearly monitor all critical control activities of the ATC and shall be in working order and operating at all times. The ATC shall provide two monitors for remote viewing via telephone lines in state offices. This system shall be approved by the MMP prior to permit issuance.
 - 11. Limit entry into areas where marijuana is held to authorized personnel;
- 12. Consistently and systematically prevent loitering, that is, the presence of persons who are not on-duty personnel of the ATC and who are not ATC registrants engaging in authorized ATC-dispensary activity; and
 - 13. Provide on-site parking.

8:64-9.8 Reportable events

- (a) An ATC, upon becoming aware of a reportable loss, discrepancies identified during inventory, diversion, or theft, whether or not the medical marijuana, funds, or other lost or stolen property is subsequently recovered and/or the responsible parties are identified and action taken against them, shall:
 - 1. Immediately notify appropriate law enforcement authorities by telephone; and,
 - 2. Notify the permitting authority immediately but no later than three hours after discovery of the event.
- (b) The ATC shall notify the permitting authority within 24 hours by telephone at (609) ###-###, followed by written notification within 10 business days, of any of the following:
 - An alarm activation or other event that requires response by public safety personnel;
 - 2. A breach of security;
 - 3. The failure of the security alarm system due to a loss of electrical support or mechanical malfunction that is expected to last longer than eight hours; and
 - 4. Corrective measures taken, if any.
- (c) An ATC shall maintain documentation in an auditable form for a period of at least two years after the reporting of an occurrence that is reportable pursuant to this section.

8:64-9.9 Inventory

- (a) Each alternative treatment center, at a minimum, shall:
- 1. Conduct an initial comprehensive inventory of all medical marijuana, including usable marijuana available for dispensing, seedling to mature marijuana plants and unusable marijuana, at each authorized location on the date the alternative treatment center first engages in the production or dispensing of medical marijuana;
 - i. If an alternative treatment center commences business with no medical marijuana on hand, the ATC shall record this fact as the initial inventory;
 - ii. Marijuana is deemed to be "on hand" if it is in the possession of or under the control of an ATC-plant cultivation, including substances returned by an ATC-dispensary, ordered by an ATC-dispensary but not yet invoiced, or stored in a warehouse on behalf of an ATC-dispensary;
 - iii. An inventory shall include damaged, defective, expired, or adulterated marijuana awaiting disposal, including the name, the quantity, and the reasons for which the ATC is maintaining the marijuana.
- Establish inventory controls and procedures for the conduct of inventory reviews and comprehensive inventories of stored, usable and unusable marijuana;
 - 3. Conduct a monthly inventory of stored, usable and unusable marijuana;

- Conduct a comprehensive annual inventory at least once every year
 from the date of the previous comprehensive inventory;
- 5. Promptly transcribe inventories taken by use of an oral recording device; and
- 6. If marijuana is disposed of, maintain a written record of the date, the quantity disposed of, the manner of disposal, and the persons present during the disposal, with their signatures;
 - i. ATCs shall keep disposal records for at least two years.
- (b) The record of an inventory conducted pursuant to this section shall include, at a minimum, the date of the inventory, a summary of the inventory findings and the name, signature and title of the individuals who conducted the inventory.

8:64–9.10 Destruction of marijuana; recordkeeping

- (a) If a permit to operate an alternative treatment center expires without being renewed or is revoked, the permit holder shall:
 - Destroy or dispose of all unused marijuana or surplus inventory in its possession by providing it to the New Jersey State Police for destruction;
 - 2. Create and maintain a written record of the disposal of marijuana that is identified for disposal by the alternative treatment center and shall weigh and inventory prior to destruction; and
 - 3. Discontinue production of marijuana.
- (b) Within 10 business days after destroying the marijuana, the holder of the permit shall notify the Department, in writing, of the amount of marijuana destroyed.

- (c) A qualifying patient or a primary caregiver in possession of unused, unadulterated marijuana that is no longer needed for the qualifying patient's medical use shall dispose of the marijuana by:
 - 1. Returning it to an alternative treatment center—dispensary; or
 - 2. Transporting it or arranging for pickup by State or local police;
 - i. The person or entity submitting marijuana for disposal pursuant to this section shall present a valid registry identification card and a New Jersey driver's license or other State-issued photographic identification to the ATC-dispensary or the police, as applicable.

8:64-10 ALTERNATIVE TREATMENT CENTER—PLANT CULTIVATION AUTHORIZED CONDUCT

- 8:64-10.1 Alternative treatment center—plant cultivation: indoor cultivation site; limitation of inventory
 - (a) An alternative treatment center—plant cultivation shall:
 - Produce marijuana only at the indoor cultivation site and area authorized in the permit;
 - Sell marijuana with a consistent unit price and label, and without volume discounts;
 - 3. Limit to its inventory of usable marijuana and seeds to reflect current patient needs as identified by the alternative treatment center—dispensary with which it is authorized to conduct transactions;

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- 4. Comply with applicable laws and rules of the New Jersey Department of Agriculture and attendant inspection and enforcement activities; and
 - 5. Comply with N.J.A.C. 8:21-3A.8 and 9.
- 8:64-10.2 Alternative treatment center—plant cultivation: accessibility of marijuana storage areas
- (a) An ATC—plant cultivation shall limit access to medical marijuana storage areas to the absolute minimum number of specifically authorized employees.
 - 1. When it is necessary for employee maintenance personnel, nonemployee maintenance personnel, business guests, or visitors to be present in or pass through medical marijuana storage areas, the ATC—plant cultivation shall provide for adequate observation of the area by an employee whom the permit holder specifically authorized by policy or job description to supervise the activity.
- (b) Each alternative treatment center—plant cultivation shall ensure that the storage of marijuana prepared for dispensing to an ATC—dispensary is in a locked area with adequate security.
 - 1. For purposes of this section, "adequate security," at a minimum, shall be assessed, established and maintained based on:
 - i. The quantity of usable marijuana that will be kept on hand at each authorized location;
 - ii. The alternative treatment center's inventory system for tracking and dispensing usable marijuana;

- iii. The number of principal officers, board members, agents, volunteers, or employees who have or could have access to the usable marijuana;
- iv. The geographic location of the alternative treatment center and its associated demographic information, such as the remoteness of the facility from local populations and the relative level of crime associated with the area;
 - v. The scope and sustainability of the security alarm system; and
- vi. The findings of root cause analyses of any breaches of security and/or inventory discrepancies for usable marijuana at that location.

8:64-10.3 Plant cultivation

- (a) An ATC—plant cultivation shall maintain records identifying the source of each ingredient used in the manufacture or processing of marijuana.
 - 1. Records identifying the source of each ingredient shall include the date of receipt of the ingredient, vendor's name and address, the name of the ingredient and the vendor's batch number, lot number, control number or other identifying symbol, if any, used by the vendor to identify the ingredient as well as the grade (such as U.S.P., N.F., reagent, technical or crude) and quantity of said ingredient;
- (b) An alternative treatment center-plant cultivation shall meet good manufacturing practices at N.J.A.C. 8:21 for the production of marijuana lozenges or topical formulations;

- (c) An alternative treatment center—plant cultivation shall maintain a system of recordkeeping that will permit the identification for purposes of recall of any lot or batch of medical marijuana from registered qualifying patients when such is found to be unsafe for use.
 - 1. As part of this system, the alternative treatment center—plant cultivation shall ensure that the container of any drug at any stage in the process of manufacture and distribution bears an identifying name and number, commonly known as a "lot" or "control" number, to make it possible to determine the complete manufacturing history of the package of the marijuana.

8:64-10.4 ATC—plant cultivation: physical plant

- (a) All cultivation of marijuana shall take place in an enclosed, locked facility unless the plants or paraphernalia are being transported between the location of the ATC—plant cultivation and the ATC—dispensary or the ATC—dispensary satellite site, if any.
- (b) Access to the enclosed, locked facility is limited to a cardholder who is a principal officer, board member, or employee of an ATC—plant cultivation when acting in his or her official capacity.

8:64:10.5 Storage of marijuana

(a) Medical marijuana that is prepared for distribution shall be stored securely in compliance with 21 CFR 1301.72, as amended and supplemented.

8:64-10.6 Informational policies, labeling

- (a) An ATC—plant cultivation shall establish and implement policies that require the ATC—plant cultivation to provide information about marijuana to the ATC—dispensary about the different potencies, effects, and forms for each usable marijuana package that the ATC—plant cultivation dispenses to the ATC—dispensary.
- (b) The ATC—plant cultivation shall place a legible, firmly affixed label containing the information specified in (c) below on each package of medical marijuana it dispenses to an ATC—dispensary, and shall not dispense medical marijuana if the package does not bear the label.
 - (c) The label required pursuant to (b) above shall contain the following:
 - 1. The name and address of the alternative treatment center—plant cultivation that produced the medical marijuana;
 - 2. The quantity of the medical marijuana contained within the package;
 - 3. The date that the ATC—plant cultivation packaged the content;
 - 4. A sequential serial number, lot number, and bar code to identify lot associated with manufacturing and processing;
 - 5. The cannabinoid profile of the medical marijuana contained within the package, including THC level not to exceed 10 percent;
 - 6. Whether the medical marijuana is of the low, medium, or high strength strain;
 - 7. A statement that the product is for medical use by a qualifying patient and not for resale; and
 - 8. A list of any other ingredients besides medical marijuana contained within the package.

- (c) Labeling shall be clear and truthful in all respects and shall not be false or misleading in any particular.
 - 1. A label containing any statements about the product other than those specified in this chapter shall contain the following statement prominently displayed, and in boldface type: "This statement has not been evaluated by the Food and Drug Administration. This product is not intended to diagnose, treat, cure, or prevent any disease."

8:64-10.7 Strains of marijuana

- (a) An ATC—plant cultivation shall cultivate no more than three strains of medical marijuana.
- (b) Strains of marijuana authorized for cultivation shall be labeled as one of the following strengths: low, medium, and high.

8:64-10.8 Processing and Packaging of marijuana

- (a) An ATC—plant cultivation shall process marijuana in a safe and sanitary manner to protect registered qualifying patients from adulterated marijuana and shall process the:
 - 1. Dried leaves and flowers of the female Marijuana plant only which shall be:
 - i. Well cured, free of seeds and stems;
 - ii. Free of dirt, sand, debris or other foreign matter; and,
 - iii. Free of mold, rot, or other fungous or bacterial diseases.

- (b) Medical marijuana shall be packaged in a secure area connected to the production area.
 - The dried product shall be handled on food grade stainless steel benches (tables); and
 - 2. Proper sanitation shall be maintained; and,
 - 3. Proper rodent/bird exclusion practices shall be employed at all times.(c)Each package of usable marijuana, at a minimum, shall:
 - 1. Contain no more than ¼ ounce of marijuana or equivalent dose dependent on form;
 - 2. Bear a label that complies with N.J.A.C. 8:64-10.7;
 - 3. Be in a closed container that holds no more than ¼ ounce and sealed so that the package cannot be opened, and the contents consumed, without the seal being broken.
- (d) Once a package is sealed, the ATC shall not open the package except for quality control. Once the seal is broken at an ATC, the marijuana is deemed unusable.
- (e) An ATC—plant cultivation shall package or dispense medical marijuana only in:
 - i. dried form for direct dispensing to qualifying patients by an ATC—dispensary;
 - ii. Oral Lozenges for direct dispensing to qualifying patients by an ATC—dispensary; or
 - iii. Topical formulations for direct dispensing to qualifying patients by an ATC—dispensary.

(f) The ATC-plant cultivation shall submit the label to MMP for approval and record. The MMP shall provide a copy of the label to authorized employees of State or law enforcement agencies, as necessary to perform official duties of that department and that division.

8:64-10.9 Pesticide use prohibited

Inasmuch as there are no pesticides authorized for use on marijuana, and the unauthorized application of pesticides is unlawful, an ATC—plant cultivation shall not apply pesticides in the cultivation of marijuana.

8:64-10.10 Organic certification

Marijuana for medical use may be labeled "organic" if the registered dispensary is certified as being in compliance with the United States Department of Agriculture certification requirements applying to organic products.

- _8:64-10.11 Alternative treatment center—cultivation delivery program
- (a) Each Alternative treatment center—Cultivation shall establish a procedure by which it shall accept and process Alternative treatment center—dispensary orders for delivery.
 - (b) The procedure shall address at minimum the following:
 - Mechanisms by which the alternative treatment center—cultivation will accept orders;
 - Safeguards to confirm the identity of persons placing orders as a ATCdispensary;
 - 3. Standards for delivery of secure packaging and labeling of medical marijuana in the forms and quantities ordered;

- 4. Methods of scheduling deliveries; and
- 5. Inventory controls.
- (c) Vehicles used for delivery shall bear no identifying markings.
- (d) The alternative treatment center—cultivation shall maintain current commercial automobile insurance on each vehicle used for delivery.
- (e) Two registered alternative treatment center—cultivation employees, who shall have access to a form of secure telecommunication with the alternative treatment center—cultivation, such as a cellular telephone, shall staff each vehicle.
- (f) An ATC—cultivation shall store and protect medical marijuana during transport in conformance with State and Federal laws and regulations.

SUBCHAPTER 11. ALTERNATIVE TREATMENT CENTER—DISPENSARY AUTHORIZED CONDUCT

- 8:64-11.1 Alternative treatment center: education policies
- (a) Each ATC shall establish and implement policies describing its plans for providing information to registered qualifying patients and primary caregivers as to:
 - Limitations of the right to possess and use marijuana pursuant to the
 Act and this chapter;
 - 2. Potential side effects of marijuana use and how this shall be communicated to registered qualifying patients and primary caregivers;
 - 3. The differing strengths of products dispensed;
 - 4. Safe techniques for use of medical marijuana and paraphernalia;
 - 5. Alternative methods and forms of consumption or inhalation by which one can use medicinal marijuana;

- 6. Signs and symptoms of substance abuse;
- 7. Opportunities to participate in substance abuse programs; and
- 8. Information on tolerance, dependence, and withdrawal.

8:64-11.2 Patient informational materials

- (a) Each ATC—dispensary shall maintain, and make available for distribution to registered qualifying patients and their primary caregivers, an adequate supply of up-to-date informational materials addressing the matters identified in the policies developed pursuant to N.J.A.C. 8:64-11.1.
- (b) Informational materials must be available for inspection by the Department upon request.
- (c) Each ATC—dispensary shall provide registered qualifying patients and their primary caregivers with a notice requesting approval for the ATC—dispensary to contact registered qualifying patients and their primary caregivers with information concerning on-going peer reviewed clinical studies related to the use of marijuana.
- 8:64-11.3 Notice of and adherence to ATC—dispensary designation
- (a) The Department shall maintain a list of dispensaries and the qualified patients who have designated each ATC to provide medical marijuana for the patient's medical use.
- (b) An alternative treatment center—dispensary shall maintain, and make available for Department inspection upon request, a copy of the registry identification card and New Jersey driver's license or other State-issued photographic identification of each current qualifying patient and his or her primary caregiver, if any.

- (c) The Department shall issue written notice to each affected ATC—dispensary each time a registered qualifying patient and/or his or her primary caregiver designates or ceases his or her designation of the ATC—dispensary.
 - 1. Upon receipt of a notice issued pursuant to (c) above, the ATC—dispensary shall update its records to reflect the content of the notice.
- (d) An ATC—dispensary shall not provide dispensary services to qualifying patients and/or their primary caregivers who have not previously designated the ATC—dispensary as their registered ATC—dispensary, as reflected on the registry identification card of the qualifying patient and/or his or her primary caregiver.

8:64-11.4 Pain assessment records

- (a) An alternative treatment center—dispensary shall formulate a system for documenting a patient's self-assessment of pain and/or primary qualifying symptom using a pain rating scale.
 - 1. An alternative treatment center-dispensary serving different patient populations shall make more than one pain scale available for patient use, as appropriate.
- (b) An alternative treatment center—dispensary shall document a patient's self-assessment of pain or primary qualifying symptom upon commencement of the dispensing of medical marijuana to the patient and thereafter at three-month intervals.
 - 1. The ATC—dispensary shall maintain the record for the patient's use and information in consulting with his or her physician as to the use of medical marijuana to address the patient's qualifying debilitating condition.

- (c) ATCs shall provide "log books" to registered qualifying patients and registered primary caregivers who request them to keep track of the strains used and their effects.
- 8:64-11.5 Alternative treatment center—dispensary: prohibitions
- (a) An ATC—dispensary shall not furnish usable marijuana to a registered patient or primary caregiver if the ATC—dispensary suspects or has reason to believe that the person is abusing marijuana or other substances, or unlawfully redistributing usable marijuana.
- (b) An alternative treatment center—dispensary shall not acquire marijuana or contract for the cultivation of seeds, seedlings or small plants or the cultivation, production or preparation of marijuana or goods containing marijuana except for usable marijuana through a permitted alternative treatment center—plant cultivation.
- (c) An alternative treatment center—dispensary shall not acquire, possess, cultivate, deliver, transfer, transport, supply or dispense marijuana except:
 - 1. It may accept the dispensing of usable marijuana from an ATC—plant cultivation; and
 - It may dispense usable marijuana to registered qualifying patients and primary caregivers.
- (d) An ATC—dispensary shall dispense medical marijuana only in dried form directly to registered qualifying patients and their registered primary caregivers.
- (e) An ATC—dispensary shall not open or break the seal on a package of sealed usable marijuana that is packaged pursuant to N.J.A.C. 8:64-10.8.

- 8:64-11.6 Alternative treatment center—dispensary: inventory
- (a) An alternative treatment center—dispensary is authorized to possess two ounces of usable marijuana per registered qualifying patient plus an additional supply, not to exceed the amount needed to enable the alternative treatment center—dispensary to meet the demand of newly registered qualifying patients, consistent with actual demand ratios calculated pursuant to N.J.A.C. 8:64-9.3(a)3 5.
- (b) During the first 60 days after commencement of operations, an alternative treatment center—dispensary is authorized to possess a reasonable supply of usable marijuana to build initial inventory, without the ATC-dispensary having been designated for use by any registered qualifying patients or primary caregivers.
- (c) When there is a decrease in the number of registered qualifying patients and primary caregivers who have designated the alternative treatment center—dispensary as their dispensary, the alternative treatment center—dispensary shall have 10 business days to adjust the inventory.
- (d) Two alternative treatment center—dispensary employees shall weigh, log-in and sign-out quantities of packaged usable marijuana to perform dispensing.

8:64-11.7 Dispensing procedures; labeling tickets

(a) Upon its receipt of usable marijuana from an ATC—plant cultivation, an ATC—dispensary and ATC—dispensary satellite site shall place a legible, firmly affixed label containing the information required pursuant to (b)1 below and room for insertion of the fields specified in (b)2 through 4 below upon each package of usable marijuana it receives;

- 1. The ATC—dispensary or ATC—dispensary satellite site, as applicable, shall insert the information required pursuant to (b)2 through 4 below on the label when it dispenses the usable marijuana.
- (b) The label required pursuant to (a) above shall contain the following:
 - 1. The name, of the ATC-dispensary or ATC—dispensary satellite site;
- 2. The package serial number, bar code and date of dispensing to the qualifying patient or primary caregiver; and,
 - 3. The qualifying patient's name and registry identification card number.
- (c) An ATC-dispensary shall not dispense usable marijuana that does not bear the ATC—plant cultivation label required pursuant to N.J.A.C. 8:64-10.6 and a completed label pursuant to this section.
- (d) Labeling shall be clear and truthful in all respects and shall not be false or misleading in any particular.
 - (e) The ATC—dispensary shall file the form of label with the permitting program.
- (f) Neither an ATC—dispensary nor an ATC—dispensary satellite site shall open a package that is sealed pursuant to N.J.A.C. 8:64-10.8.

SUBCHAPTER 12. RESIDENTIAL DELIVERY SERVICES

- 8:64-12.1 Eligibility of registrant for residential delivery
- (a) A qualifying patient and his or her primary caregiver, if any, are eligible for residential delivery of medical marijuana:
 - 1. If the qualifying patient is a child;

- 2. Due to age, medical condition, or disability of the qualifying patient or the primary caregiver; or
- 3. If the qualifying patient and the primary caregiver are unable to travel to the patient's designated alternative treatment center—dispensary because they lack access to a personal vehicle or convenient public transportation or have limited mobility.
- (b) A registrant seeking to demonstrate eligibility for residential delivery pursuant to (a) above shall submit a written statement to the alternative treatment center—dispensary describing the circumstances that the registrant contends make him or her eligible for residential delivery.
- (c) The alternative treatment center—dispensary shall review the application and shall determine whether additional information is necessary to process the application.
- (d) If the alternative treatment center—dispensary determines that the registrant meets the eligibility criteria at (a), the alternative treatment center shall send written notice of the registrant eligibility to the registrant and to the permitting authority.
 - 1. The written notice shall identify conditions or circumstances that may limit the registrant's eligibility for residential delivery;
 - 2. Determinations of eligibility are subject to and may be conditioned upon periodic review by the alternative treatment center—dispensary or the permitting authority to evaluate whether circumstances forming the basis of an eligibility determination have changed;

- 3. The registrant is responsible to notify the alternative treatment center—dispensary of any change in circumstances that may affect the registrant's eligibility for residential delivery.
- 4. If the registrant does not meet the eligibility criteria, the alternative treatment center—dispensary shall send written notice of the registrant ineligibility to the registrant, stating the reasons upon which the ATC—dispensary bases its determination.
- 8:64-12.2 Alternative treatment center—dispensary residential delivery program requirements
- (a) Each alternative treatment center—dispensary shall establish a service for residential delivery of medical marijuana to registered qualifying patients and their primary caregivers, if any, who are eligible for residential delivery pursuant to N.J.A.C. 8:64-12.1.
- (b) If the ATC—dispensary charges fees for residential delivery, the fees shall be reasonable;
 - The ATC—dispensary shall provide the Department its residential delivery fee schedule.
 - (c) Vehicles used for residential delivery shall bear no identifying markings.
- (d) The alternative treatment center—dispensary shall maintain current commercial automobile insurance on each vehicle used for residential delivery in the amount of one million dollars per incident.

- (e) Two registered alternative treatment center—dispensary employees, who shall have access to a form of secure telecommunication with the alternative treatment center—dispensary, such as a cellular telephone, shall staff each vehicle.
- (f) The alternative treatment center—dispensary shall ensure that each delivery vehicle is equipped with the following:
 - 1. A lockbox that is to be used to hold currency; and
 - A secured lockbox within the vehicle that is to be used to hold medical marijuana for delivery.
- 8:64-12.3 Alternative treatment center—dispensary residential delivery program ordering procedures
- (a) Each alternative treatment center Dispensary shall establish a procedure by which it shall accept and process orders from qualifying patients and/or their primary caregivers for residential delivery.
 - 1. An alternative treatment center—dispensary shall not deliver an order on the same day the alternative treatment center—dispensary receives the order.
 - (b) The procedure shall address at minimum the following:
 - Mechanisms by which the alternative treatment center—dispensary will accept orders;
 - 2. Safeguards to confirm the identity of persons placing orders as a qualifying patient or primary caregiver;

- 3. Mechanisms to confirm that the amount ordered does not exceed the amount the corresponding physician certification authorizes the qualifying patient or primary caregiver placing the order to receive;
- 4. Standards for secure packaging and labeling of medical marijuana in the forms and quantities ordered and identifying qualifying patient or primary caregiver for whom the order is placed;
- 5. Methods of scheduling deliveries and notifying registrants to ensure that they are at the residence to receive delivery at scheduled delivery times; and
 - 6. Inventory controls.
- (c) Alternative treatment center—dispensaries shall issue written instructions to qualifying patients and primary caregivers who request residential delivery:
 - 1. Advising qualifying patients and primary caregivers as to the procedures by which to place orders;
 - 2. Advising qualifying patients and primary caregivers as to the procedures to which the delivery team will adhere in making deliveries and the need for the qualifying patients or primary caregivers to have a lockbox pursuant to N.J.A.C. 8:64-12.4(d);
 - Counseling qualifying patients or primary caregivers to refrain from extraneous conversation with members of delivery teams during deliveries; and
 - 3. Requesting qualifying patients and primary caregivers to direct questions relating to the use of medical marijuana or the delivery process or any other matter to a specified alternative treatment center—dispensary customer service telephone number.

- 8:64-12.4 Alternative treatment center—dispensary residential delivery program delivery procedures
- (a) Deliveries shall occur only between the hours of nine o'clock A.M. and five o'clock P.M.
- (b) For each vehicle an alternative treatment center—dispensary uses to perform residential delivery, the alternative treatment center—dispensary shall establish a prospective weekly schedule that identifies:
 - 1. The vehicle the delivery team is to use to perform delivery;
 - 2. The personnel designated to perform each delivery;
 - 3. The scheduled date and time of each delivery;
 - 4. The delivery addresses;
 - 5. The registration number of the qualifying patient or primary caregiver to whom delivery is to be made;
 - 6. The quantity of medical marijuana to be delivered to each address;
 - 7. The cost of each package of medical marijuana to be delivered to each address:
 - 8. The total amount of medical marijuana and cash the delivery vehicle is to carry upon commencement of each delivery route; and
 - 9. The total amount of medical marijuana and cash and/or other forms of currency with which the delivery vehicle is to return to the alternative treatment center—dispensary at the end of the delivery route.

- (c) The alternative treatment center—dispensary shall establish a procedure by which personnel other than vehicle staff review and reconcile the schedule established pursuant to (b) above before the commencement and upon the conclusion of each scheduled delivery route in comparison to the actual facts of the delivery route with respect to each of the facts identified in (b)1 through 9 above.
 - 1. The alternative treatment center—dispensary shall identify in writing on the schedule any variance from the schedule with an explanation of the reasons for each variance.
 - 2. Each delivery vehicle shall carry no more medical marijuana than the amount necessary to fill scheduled deliveries.
- (d) The alternative treatment center—dispensary shall require as a condition of residential delivery that each residential delivery recipient obtain and maintain in good working order a secure lockbox to which only the qualifying patient and/or the primary caregiver have the only keys or combination.
 - 1. The alternative treatment center—dispensary may elect to provide lockboxes to qualifying patients and primary caregivers provided the alternative treatment center—dispensary establishes and implements mechanisms for security and inventory control to ensure that only the qualifying patient and the primary caregiver have the only keys or combination.
 - 2. The alternative treatment center—dispensary may elect to authorize its delivery personnel to equip delivery vehicles with lockboxes to provide to registrants scheduled to receive residential delivery who do not have lockboxes in good working order.

- (e) The alternative treatment center—dispensary shall designate a staff member at the alternative treatment center—dispensary with whom the delivery team is to telecommunicate if it has any questions or experiences any irregularities during a delivery route.
 - 1. The staff member the alternative treatment center—dispensary designates shall confirm that each package to be delivered is labeled with the receiving registrant's name and the quantity of medical marijuana contained in the package, shall supervise the transfer of packages for delivery from the alternative treatment center—dispensary to the vehicle, and shall sign the weekly schedule indicating the date and time of transfer, the amount transferred, and the names of the delivery team members.
- (f) The alternative treatment center—dispensary shall provide the delivery team with photocopies of the registry identification card for each registrant to whom delivery is to be made, and sufficient copies of a written notice of inability to perform delivery stating that the team is unable to perform the scheduled delivery and that the alternative treatment center—dispensary will contact the qualifying patient or primary caregiver within 24 hours to address any issues impeding the completion of delivery.
- (g) The ATC—dispensary shall establish policies and procedures to which the delivery team shall adhere that address the following:
 - 1. Verification of qualifying patient or primary caregiver;
 - 2. Prevention of diversion or theft:
 - 3. Employee safety;
 - 4. Verification of quantity for delivery;

- 5. Inventory control;
- 6. Access to ATC-dispensary for immediate communication.
- (h) At least one member of the delivery team shall remain with the delivery vehicle at all times when the delivery vehicle contains medical marijuana and/or currency.
- (i) Each member of the delivery team shall bear his or her identification card on his or her person at all times while he or she is in possession of medical marijuana.
- (j) Delivery team members shall refrain from extraneous conversation with persons to whom they are making deliveries, and shall direct qualifying patient or primary caregiver having questions to contact the alternative treatment center—dispensary.
- (k) The alternative treatment center—dispensary shall designate a staff member to perform reviews within 24 hours of the occurrence of irregularities and/or incidents occurring during the delivery route and shall follow up as the circumstances may indicate, such as:
 - 1.Ensuring the reporting of any attempted misuse of a registration to appropriate authorities;
 - Counseling qualifying patient or primary caregiver to update, and/or assisting qualifying patient or primary caregiver in updating, the photographs and/or signatures on their registry identification cards if their likenesses and/or handwriting have changed;

- Counseling qualifying patients or primary caregivers to update, and/or assisting qualifying patient or primary caregiver in updating, the addresses on their registry identification cards if their addresses have changed;
- 4. Counseling qualifying patients or primary caregivers as to the need to obtain, and/or assisting qualifying patient or primary caregiver in obtaining, a lockbox in good working order for medical marijuana storage pursuant to N.J.A.C. 8:64-13.4(d);
- 5. Evaluating the timeliness of deliveries in comparison to the times the alternative treatment center—dispensary directed qualifying patient or primary caregiver to expect deliveries, and developing mechanisms to improve delivery timeliness; and
- 6. Attempting to resolve other matters that impede efficient and timely delivery.
- (I) The staff member the alternative treatment center—dispensary designates pursuant to (k) above shall maintain a written record of irregularities and the staff member's efforts to follow up.

SUBCHAPTER 13. MARKETING AND ADVERTISING

8:64–13.1 Marketing and advertising

- (a) Alternative treatment centers shall restrict signage to black text on a white background on external signage, labeling, and brochures for the alternative treatment center.
 - (b) Alternative treatment center signage shall not be illuminated at any time.

- (c) Alternative treatment centers shall not display on the exterior of the facility advertisements for medical marijuana or a brand name except for purposes of identifying the building by the permitted name.
- (d) Alternative treatment centers shall not advertise the price of marijuana, except that:
 - 1. An ATC—plant cultivation can make a price list available to an ATC—dispensary; and
 - 2. An ATC—dispensary can provide a catalogue or a printed list of the prices and strains of medical marijuana available at the alternative treatment center—dispensary to registered qualifying patients and primary caregivers.
- (c) Marijuana and paraphernalia shall not be displayed or clearly visible to a person from the exterior of an alternative treatment center.
- (d) Alternative treatment centers shall not produce any items for sale or promotional gifts, such as T-shirts or novelty items, bearing a symbol or references to marijuana. This prohibition shall not pertain to paraphernalia sold to registered qualifying patients or their primary caregiver.

SUBCHAPTER 14. MONITORING, ENFORCEMENT ACTIONS AND APPEAL RIGHTS 8:64-14.1 Monitoring

(a) The Department may request information from physicians, ATCs, registered qualifying patients, primary caregivers, the parents, guardians, or custodians of registered qualifying patients who are minors in order to assess the impact and

The official version of any departmental rulemaking activity (notices of proposal or adoption) are published in the *New Jersey Register* or *New Jersey Administrative Code*. Should there be any discrepancies between this document and the official version of the proposal or adoption, the official version will govern.

effectiveness of the New Jersey Compassionate Use Medical Marijuana Act, N.J.S.A. 24:6I.

8:64-14.2 Inspections

(a) When a permit application is approved and an ATC is ready for operation, representatives of the Department or any other State agency, as applicable, shall conduct an inspection to determine if the facility complies with applicable laws and rules.

8:64-14.3 Onsite assessment

- (a) An ATC is subject to onsite assessment by the Department at any time.
- (b) The Department may enter an ATC without notice to carry out an inspection in accordance with the Act and this chapter.
- All ATCs shall provide the Department or the Department's designee immediate access to any material and information.
- (c) Submission of an application for an ATC permit constitutes permission for entry and onsite assessment of an ATC.
- (d) Failure to cooperate with an onsite assessment and or to provide the Department access to the premises or information may be grounds to revoke the permit of the ATC and to refer the matter to State law enforcement agencies
 - (e) An onsite assessment may include, but not be limited to,

- 1. The review of all ATC documents and records and conferences with qualifying patients and primary caregivers, and other persons with information, and the making and retaining of copies and/or extracts;.
 - 2. The use of any computer system at the ATC to examine electronic data;
- 3. The reproduction and retention of any document and/or electronic data in the form of a printout or other output;
- 4. The examination and collection of samples of any marijuana found at the ATC; and
- 5. The seizure and detention of any marijuana or thing believed to contain marijuana found at the ATC;
 - i. If the Department makes a seizure, it shall take such measures as are reasonable in the circumstances to give to the owner or other person in charge of the place where the seizure occurs notice of the seizure;
 - ii. If the Department determines that the detention of the substance or thing seized is no longer necessary to ensure compliance with applicable law and the ATC permit, the Department shall notify in writing the ATC permit holder of that determination and shall return the substance or thing to the permit holder, upon the permit holder issuing a receipt to the Department for the return of the substance or thing;
 - iii. the Department shall maintain documentation of the chain of custody of seized substances or things, in accordance with N.J.A.C. 8:64-14.4.

- (f) During an onsite assessment, if the Department identifies violations of the Act and this chapter, the Department shall provide written notice of the nature of the violations to the ATC.
 - 1. The ATC shall notify the Department in writing, with a postmark date that is within 20 business days of the date of the notice of violations, of the corrective actions the ATC has taken to correct the violations and the date of implementation of the corrective action.

8:64-14.4 Quality control; sample collection; chain of custody

- (a) To ensure the safety of registered qualifying patients, an ATC shall provide samples to the Department during announced and unannounced inspections for product quality control.
 - (b) To implement this requirement, the Department shall:
 - Collect soil and plant samples, and samples of products containing marijuana cultivated and/or dispensed, as applicable, by the ATC;
 - 2. Place the permit number of the ATC on each sample container;
 - 3. Label the sample containers with a description and the quantity of its content:
 - 4. Seal the sample containers; and
 - 5. Have ATC and Department staff initial each sample container.
- (c) The Department shall maintain documentation of the chain of custody of samples taken;

- The Department shall provide a receipt for the collected samples to the ATC's authorized representative;
- The Department shall maintain an accounting of all collected sample containers for control purposes;
 - 3. The Department shall test samples:
 - i. Sample testing may include tests for, among other things, the presence of pests, mold, mildew, heavy metals, and pesticides, and the accuracy of labeling;
- 4. The Department shall issue written reports of the results of its testing to the ATC—plant cultivation and the ATC—dispensary.
 - 5. The ATC shall pay the expenses for the testing.

8:64-14.5 Notice of violations and enforcement actions

The Department shall issue a written notice to an ATC permit holder of a proposed assessment of civil monetary penalties, suspension or revocation of a permit, setting forth the specific violations, charges or reasons for the action, by transmitting the notice by certified mail to the ATC.

- 8:64-14.6 Prohibitions, restrictions and limitations on the cultivation or dispensing of medical marijuana and criminal penalties
- (a) Participation in the medical marijuana program by an ATC, or the employees of an ATC, does not relieve the ATC or its employees from criminal prosecution or civil penalties for activities not authorized by the Act, this chapter, or the ATC permit.

- (b) Distribution of medical marijuana to qualified patients or their primary caregivers shall take place at locations described in the ATC's distribution plan approved by the Department, and shall not take place at locations that are within a drug free school zone.
- (c) Any person who makes a fraudulent representation to a law enforcement officer about the person's participation in the medical marijuana program to avoid arrest or prosecution for a marijuana-related offense is guilty of a petty misdemeanor and shall be sentenced in accordance with applicable law.
- (d) A person who knowingly sells, offers, or exposes for sale, or otherwise transfers, or possesses with the intent to sell, offer or expose for sale or transfer a document that falsely purports to be a registry identification card or an ATC identification card issued pursuant to the Act, or a registry identification card or an ATC identification card issued pursuant to the Act that has been altered, is guilty of a crime of the third degree. A person who knowingly presents to a law enforcement officer a document that falsely purports to be a registry identification card or an ATC identification card issued pursuant to the Act, or a registry identification card or an ATC identification card that has been issued pursuant to the Act that has been altered, is guilty of a crime of the fourth degree. The provisions of this section are intended to supplement current law and shall not limit prosecution or conviction for any other offense.
- (e) If an ATC or employee of an ATC sells, distributes, dispenses or transfers marijuana to a person not approved by the Department pursuant to the Act and this chapter, or obtains or transports marijuana outside New Jersey in violation of Federal

law, the ATC or employee of the ATC shall be subject to arrest, prosecution and civil or criminal penalties pursuant to State law.

8:64-14.7 Revocation of registry identification card, ATC identification card, ATC permit Violation of any provision of this chapter may result in the immediate revocation of any privilege granted under the Act and this chapter.

8:6-14.8 Onsite inspection, and corrective actions

- (a) Any failure to adhere to the Act and this chapter documented by the Department during monitoring may result in sanctions, including suspension, revocation, non-renewal or denial of permit and referral to State or law enforcement.
 - 1. The Department shall refer non-frivolous complaints involving alleged criminal activity made against an ATC to the appropriate New Jersey State or local authorities.
- (b) An ATC shall maintain detailed confidential sales records in a manner and format approved by the Department pursuant to N.J.A.C. 8:64-9;
 - The Department or its agents shall have complete access to the sales and other financial records of an ATC and shall be granted immediate access to those records upon request.
 - 2. The Department may, within its sole discretion, periodically require the audit of an ATC's financial records by an independent certified public accountant approved by the Department.

- i. An ATC that is required to be audited shall bear all costs related to such audit. A requested audit shall be concluded within a reasonable period, as determined by the Department. Results of a required audit shall be forwarded to the Medicinal Marijuana Program coordinator or designee.
- 3. An ATC shall submit reports on at least a quarterly basis, or as otherwise requested, by the Department.
- (c) If violations of requirements of the Act or this chapter are cited as a result of inspection or review of financial records, the ATC shall be provided with an official written report of the findings within seven business days following the inspection.
 - 1. Unless otherwise specified by the Department, the ATC shall correct the violation within twenty calendar days of receipt of the official written report citing the violation(s).
 - 2. The violation shall not be deemed corrected until the Department verifies in writing within seven calendar days of receiving notice of the corrective action that the corrective action is satisfactory.
 - 3. If the violation has not been corrected, the Department may issue a notice of contemplated action to revoke the ATC permit.
- (d) Pursuant to N.J.S.A. 26:2H-14, the Commissioner may order the summary suspension of a ATC permit upon a finding that violations pose an immediate threat to the health, safety, and welfare of the public, qualified patients or primary caregivers including, but not limited to:
 - 1. Failure to comply with or satisfy any provision of this chapter;

- 2. Failure to allow a monitoring visit by authorized representatives of the Department;
 - 3. Falsification of any material or information submitted to the Department;
 - 4. Diversion of marijuana, as determined by the Department;
- 5. Threatening or harming a patient, a medical practitioner, or an employee of the Department.
- (e) Upon a finding described in (d) above, the Commissioner or the Commissioner's authorized representative shall serve notice by certified mail to the ATC or its registered agent of the nature of the findings and violations and the proposed order of suspension.
 - 1. Except in the case of a life-threatening emergency, the notice shall provide the ATC with a 72-hour period from receipt to correct the violations and provide proof to the Department of such correction.
- (f) If the Department determines the violations have not been corrected, and the facility has not filed notice requesting a hearing to contest the notice of suspension within 48 hours of receipt of the Commissioner's notice pursuant to (g) below, then the ATC permit shall be deemed suspended.
 - 1. Upon the effective date of the suspension, the ATC shall cease and desist the operations and cooperate with the Department as necessary in the orderly transfer of registrations of qualifying patients and primary caregivers to another ATC.
- (g) If the facility requests a hearing within 48 hours of receipt of a notice of proposed suspension of permit, the Department shall arrange for an immediate hearing

to be conducted by the Commissioner and a final agency decision shall be issued within 48 hours by the Commissioner. If the Commissioner shall affirm the proposed suspension of the permit, the order shall become final. The ATC may apply for injunctive relief against the Commissioner's order in the New Jersey Superior Court, Appellate Division.

- (h) Notwithstanding the issuance of an order for proposed suspension of a permit, the Department may concurrently or subsequently impose other enforcement actions pursuant to the Act and this chapter.
- (i) The Department may rescind the order for suspension upon a finding that the ATC has corrected the conditions that were the basis for the action.

8:64-14.7 Revocation of a permit

- (a) The Department may issue a notice of the proposed revocation of an ATC permit in the following circumstances:
 - 1. The ATC has failed to comply with administrative requirements related to ATC permit, posing an immediate and serious risk of harm or actual harm to the health, safety, and welfare of qualifying patients, primary residents, or employees and the ATC has not corrected such violations in accordance with an approved plan of correction or subsequent to imposition of other enforcement remedies issued pursuant to these rules;
 - 2. The ATC has exhibited a pattern and practice of violating permit requirements, posing a serious risk of harm to the health, safety and welfare of qualifying patients, primary residents, or employees. A pattern and practice may

be demonstrated by the repeated violation of identical or substantially-related permit standards during three consecutive inspections, or the issuance of civil monetary penalties pursuant to the Act or other enforcement actions for unrelated violations on three or more consecutive onsite assessments;

- 3. Failure of an ATC to correct identified violations that led to the issuance of an order for suspension of a permit; or
- 4. Continuance of an ATC on conditional permit status for a period of 12 months or more.
 - (b) The notice shall be served in accordance with this subchapter.
 - (c) The ATC has a right to request a hearing pursuant to this subchapter.

8:64-14.8 Appeal rights

- (a) Denial of an application or revocation of a registry identification card shall constitute a final agency decision subject to review by the Superior Court, Appellate Division.
 - An individual has the right to appeal a final agency decision within 45 days to the New Jersey Superior Court, Appellate Division, Richard J. Hughes Justice Complex, P.O. Box 006, Trenton, NJ 08625-0006.
- 8:64- 15.9 Exemption from State criminal and civil penalties for the medical use of marijuana:
- (a) No qualifying patient, primary caregiver, alternative treatment center, physician or any other person acting in accordance with the provisions of the Act or this

chapter shall be subject to any civil or administrative penalty, or denied any right or privilege, including, but not limited to, civil penalty or disciplinary action by a professional licensing board, shall be subject to arrest, prosecution or penalty, in a manner for the production, possession, distribution or dispensation of marijuana in accordance with this rule and the Act.



SENATE CONCURRENT RESOLUTION No. 140

STATE OF NEW JERSEY

214th LEGISLATURE

INTRODUCED DECEMBER 20, 2010

Sponsored by:

Senator NICHOLAS P. SCUTARI

District 22 (Middlesex, Somerset and Union)

Senator JIM WHELAN

District 2 (Atlantic)

SYNOPSIS

Determines that Board of Medical Examiners proposed medicinal marijuana program rules are inconsistent with legislative intent.

CURRENT VERSION OF TEXT

As introduced.



A CONCURRENT RESOLUTION concerning legislative review of State Board of Medical Examiners proposed rules to implement the "New Jersey Compassionate Use Medical Marijuana Act."

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- WHEREAS, Pursuant to Article V, Section IV, paragraph 6 of the Constitution of the State of New Jersey, the Legislature may review any rule or regulation adopted or proposed by an administrative agency to determine if the rule or regulation is consistent with the intent of the Legislature as expressed in the language of the statute which the rule or regulation is intended to implement; and
- WHEREAS, In 2010, the Legislature enacted the "New Jersey Compassionate Use Medical Marijuana Act," P.L.2009, c.307 (C.24:6I-1 et al.), as amended by P.L.2010, c.36 to extend the effective date of the act from July 1, 2010 to October 1, 2010; and
- 15 WHEREAS, The Legislature expressed in the act its findings that modern medical research has discovered beneficial uses for 16 marijuana in treating or alleviating pain and other symptoms 17 18 associated with certain debilitating medical conditions, that 19 compassion dictates that a distinction be made between medical and non-medical uses of marijuana, and that patients who use marijuana 20 21 to alleviate suffering from debilitating medical conditions and their 22 physicians should be protected from arrest, prosecution, property 23 forfeiture, and criminal and other penalties; and
 - WHEREAS, Although the act has many strict limitations on the use of marijuana, a patient clearly is permitted to use up to two ounces of marijuana per month if a physician with whom the patient has a bona fide relationship certifies that he has conducted a comprehensive medical history and physical examination and determines that the patient qualifies to receive marijuana; and
- WHEREAS, On November 15, 2010, the State Board of Medical Examiners (BME), in the Division of Consumer Affairs in the Department of Law and Public Safety, proposed rules to implement the "New Jersey Compassionate Use Medical Marijuana Act," which proposed rules were published in the New Jersey Register (N.J.A.C. 13:35-7A et seq., PRN 2010-289); and
- WHEREAS, The BME proposed rules, at N.J.A.C.13:35-7A.5(c)3, would require physicians to periodically attempt to stop a sick or dying patient's medical use of marijuana, decrease the quantity authorized, or try other drugs or treatment modalities, even though no such requirement exists in the act; and
- WHEREAS, Such a requirement would clearly add to the burden and suffering of patients and runs counter to the intent to alleviate the suffering of sick and dying patients; and
- WHEREAS, The act permits minors to use medical marijuana as long as the minor's custodial parent, guardian, or person who has legal custody of the minor consents in writing that the minor patient has permission to use marijuana and that the parent, guardian, or person

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who has legal custody will control the acquisition and possession of the medical marijuana and any related paraphernalia from the alternative treatment center; and

WHEREAS, Despite the fact that no such requirement exists in the act, the BME proposed rules, at N.J.A.C.13:35-7A.4(c) would require that a physician, who already has the requisite bona fide physicianpatient relationship with a minor patient, must also obtain written confirmation from a pediatrician if the minor's physician is not a pediatrician and, in all cases, from a psychiatrist, that the minor patient is likely to receive therapeutic or palliative benefits from the medical use of marijuana; such a requirement would clearly add to the burden and suffering of minor patients; and

WHEREAS, The rules proposed by the BME are not consistent with the "New Jersey Compassionate Use Medical Marijuana Act" and would undermine the Legislature's intent to provide for a medical marijuana program that provides relief to suffering patients; now, therefore,

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BE IT RESOLVED by the Senate of the State of New Jersey (the General Assembly concurring):

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1. The Legislature declares that the proposed rules to implement the "New Jersey Compassionate Use Medical Marijuana Act," published by the State Board of Medical Examiners, in the Division of Consumer Affairs in the Department of Law and Public Safety, on November 15, 2010 in the New Jersey Register are not consistent with the intent of the Legislature as expressed in the language of "New Jersey Compassionate Use Medical Marijuana Act," P.L.2009, c.307 (C.24:6I-1 et al.), as amended by P.L.2010, c.36.

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2. Pursuant to Article V, Section IV, paragraph 6 of the Constitution of the State of New Jersey, the State Board of Medical Examiners, in the Division of Consumer Affairs in the Department of Law and Public Safety, shall have 30 days following transmittal of this resolution to amend or withdraw the proposed regulations or the Legislature may, by passage of another concurrent resolution, exercise its authority under the Constitution to invalidate the regulations in whole or in part.

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3. The Secretary of the Senate and the Clerk of the General Assembly shall transmit a duly authenticated copy of this concurrent resolution to the Governor, the Attorney General, the Director of the Division of Consumer Affairs, and the Executive Director of the State Board of Medical Examiners.

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1 STATEMENT

This concurrent resolution embodies the finding of the Legislature that the rules proposed by the State Board of Medical Examiners (BME), in the Division of Consumer Affairs in the Department of Law and Public Safety, to implement the "New Jersey Compassionate Use Medical Marijuana Act," P.L.2009, c.307 (C.24:6I-1 et al.), as amended by P.L.2010, c.36, are not consistent with the intent of the Legislature as expressed in the language of the act.

The proposed rules would require physicians to periodically attempt to stop a patient's medical use of marijuana or decrease the quantity authorized, or try other drugs or treatment modalities. This requirement appears nowhere in the act, and is contrary to the Legislature's intent to provide relief for suffering patients.

In addition, the proposed rules would require that a minor's physician, who already has the bona fide physician-patient relationship with the minor required under the act, seek additional confirmation from a pediatrician (if the minor's physician is not a pediatrician) and, in all cases, from a psychiatrist, that the minor patient is likely to receive therapeutic or palliative benefits from the medical use of marijuana.

These two requirements proposed by the BME clearly impose additional burdens on patients and their physicians, and contradict the Legislature's intent as expressed in the "New Jersey Compassionate Use Medical Marijuana Act."

The resolution provides that the Executive Director of the BME will have 30 days from the date of transmittal of this resolution to amend or withdraw the proposed rules and regulations, or the Legislature may, by passage of another concurrent resolution, exercise its authority under the Constitution to invalidate the rules and regulations in whole or in part.

HEALTH AND SENIOR SERVICES

PUBLIC HEALTH SERVICES BRANCH

ENVIRONMENTAL AND OCCUPATIONAL HEALTH SERVICES DIVISION

MEDICINAL MARIJUANA PROGRAM

Medicinal Marijuana Program Rules

Proposed New Rules: N.J.A.C. 8:64

Authorized By: Poonam Alaigh, MD, MSHCPM, FACP, Commissioner, Department of Health and Senior Services.

Authority: N.J.S.A. 24:61-1 et seq., particularly 24:61-7 and 16.

Calendar Reference: See Summary below for explanation of exception to calendar requirement.

Proposal Number: PRN ______.

A **public hearing** on the proposed new rules will be held between 10:00 A.M.

and 12:00 P.M. on March 7, 2011 at the following address:

New Jersey Department of Health and Senior Services

First Floor Auditorium

Health and Agriculture Building

369 South Warren Street (at Market Street)

Trenton, New Jersey 08608

(This address is provided to assist interested persons in obtaining driving directions by means of computerized mapping programs: Do not mail comments to this address, as it is undeliverable.)

Submit written comments by April 23, 2011 to:

Devon L. Graf, Director

Office of Legal and Regulatory Compliance

Office of the Commissioner

New Jersey Department of Health and Senior Services

PO Box 360

Trenton, NJ 08625-0360

The agency proposal follows:

Summary

P.L. 2009, c. 307, approved January 18, 2010, codified at N.J.S.A. 24:6I-1 et seq., establishes the New Jersey Compassionate Use Medical Marijuana Act (the Act). The Act at N.J.S.A. 24:6I-16 requires the Commissioner of the Department of Health and Senior Services (Department) to promulgate rules to implement the Act. In satisfaction of that requirement, the Department proposes new rules at N.J.A.C. 8:64 to implement the Act.

The Act finds and declares that marijuana has beneficial uses in treating or alleviating pain or other symptoms associated with certain debilitating medical conditions, and establishes a system whereby patients and their primary caregivers may register with the Department so that qualifying patients may use medicinal marijuana and primary caregivers may obtain medicinal marijuana and assist such patients with its use according to instructions provided by the patient's physician. The Act makes a distinction between medical and non-medical uses of marijuana and sets forth as its purpose the protection of patients who use marijuana to alleviate suffering from

debilitating medical conditions and their physicians and primary caregivers from arrest, prosecution, property forfeiture and criminal and other penalties.

On November 15, 2010, the Department proposed rules for the establishment of the Medicinal Marijuana Program at 42 N.J.R. 2668(a). On December 13, 2010, the New Jersey Legislature passed SCR 130, which declared that portions of the rule proposal at 42 N.J.R. 2668(a) were inconsistent with the Act. Accordingly, the Department proposes new rules at N.J.A.C. 8:64 to implement the provisions of the Act. The proposed new rules differ from the rules proposed at 42 N.J.R. 2668(a) by providing for 6 alternative treatment centers (ATCs) that cultivate and dispense medicinal marijuana, combining the separate application processes for cultivating and dispensing permits into one application for an ATC permit, prohibiting ATC satellite dispensing locations, prohibiting home delivery, and only requiring that the medical conditions originally named in the Act be resistant to conventional medical therapy in order to qualify as debilitating medical conditions for purposes of a patient obtaining a registry identification card. In addition, the proposed new rules establish a definition for the term, "medical advisory board," to further define this requirement which was introduced in the rule proposal at 42 N.J.R. 2668(a).

The proposed new rules would establish the process by which qualifying patients, their physicians and their primary caregivers would register with the Department to avail themselves of the Act's protections against civil and criminal sanction. The proposed new rules would also establish procedures for the permitting, establishment and operation of alternative treatment centers to cultivate and dispense medicinal marijuana and related supplies.

Subchapter 1 would establish general provisions.

Proposed new N.J.A.C. 8:64-1.1 would establish the purpose and scope of the chapter.

Proposed new N.J.A.C. 8:64-1.2 would establish definitions of the following words and terms used throughout the chapter. The Department notes that under the Act, seizure disorders, including epilepsy, intractable skeletal muscular spasticity or glaucoma are deemed "debilitating medical conditions" if they are resistant to conventional medical therapy. The Department believes that a patient with such conditions should be able to use medicinal marijuana if he or she is unable to tolerate conventional therapy. Accordingly, under the rule definition, such conditions are deemed debilitating medical conditions if they are resistant to conventional medical therapy, or if the patient is unable to tolerate such therapy. The Department believes that this modification is reasonable and consistent with the statutory intent of the Act to permit persons who suffer from these conditions, who do not benefit from the use of conventional medical therapies, to avail themselves of the benefits associated with the medical use of marijuana.

Subchapter 2 would establish registration requirements for qualifying patients and primary caregivers.

Proposed new N.J.A.C. 8:64-2.1 would establish registration and registration renewal fees, establish the manner of payment and provide reduced fees for individuals who demonstrate eligibility for certain benefit programs.

Proposed new N.J.A.C. 8:64-2.2 would establish patient registration procedures and specify the information that a patient must provide the Department to submit a

complete application for a registry identification card. The proposed new rule would also establish procedures by which a patient could name a primary caregiver and by which the parent or guardian of a qualifying patient who is a minor would consent to the minor's use of medicinal marijuana.

Proposed new N.J.A.C. 8:64-2.3 would establish primary caregiver registration procedures and specify the information that a patient must provide the Department to submit a complete application for a primary caregiver registry identification card. The proposed new rule would require primary caregiver applicants to submit to a fingerprinting process as part of a criminal history background investigation. In addition, the proposed new rule would establish the factors that the Department would consider in determining whether a primary caregiver applicant who has a disqualifying conviction has demonstrated his or her rehabilitation.

Proposed new N.J.A.C. 8:64-2.4 would establish that a physician must first electronically register with the Department in order to be eligible to certify that a patient is medically qualified to use medicinal marijuana.

Proposed new N.J.A.C. 8:64-2.5 would specify standards for issuance of physician certifications needed to qualify patients to register as qualifying patients. The proposed new rule would also establish procedures by which treating physicians would issue written instructions to patients in the use of medicinal marijuana.

Proposed new N.J.A.C. 8:64-2.6 would specify the reasons for denial of an application for a registry identification card or for revocation of a registry identification card.

Subchapter 3 would establish standards for registry identification cards for qualifying patients and their primary caregivers.

Proposed new N.J.A.C. 8:64-3.1 would establish the content of registry identification cards and the period of registry identification card validity. The proposed new rule would require registrants to carry their registry identification card whenever the registrant possesses medicinal marijuana, to produce the card upon demand to Department staff and to surrender the card to the Department when the Department issues a new card or revokes or declines to renew a registrant's registration.

Proposed new N.J.A.C. 8:64-3.2 would establish procedures by which the Department would issue temporary registry identification cards to primary caregivers pending the results of a criminal history background investigation. The proposed new rule would require surrender of temporary registry identification cards to the Department upon the Department's issuance of a permanent registry identification card or notification to the applicant of the Department's determination to deny the application.

Proposed new N.J.A.C. 8:64-3.3 would establish procedures for registry identification card replacement in the event that the original card is lost, stolen or destroyed. The proposed new rule would require the registrant to notify the Medicinal Marijuana Program (MMP) of the loss of the card within 24 hours and to remit the appropriate replacement fee.

Proposed new N.J.A.C. 8:64-3.4 would require a primary caregiver to certify that he or she will only obtain medicinal marijuana from the permitted alternative treatment center (ATC) named on the primary caregiver's registry certification card. In addition, the proposed new rule would require both the qualifying patient and the primary

caregiver to surrender their registry identification cards to the Department in the event that any of the information on the registry identification cards changes. The proposed new rule would provide that the Department would issue new registry identification cards reflecting the changed information.

Subchapter 4 would establish reporting requirements.

Proposed new N.J.A.C. 8:64-4.1 would establish reporting requirements applicable to qualifying patients, primary caregivers and physicians.

Proposed new N.J.A.C. 8:64-4.2 would establish requirements applicable to the Department to report to the Governor and the Legislature pursuant to N.J.S.A. 24:6I-12.

Proposed new N.J.A.C. 8:64-4.3 would establish reporting requirements applicable to alternative treatment centers.

Proposed new N.J.A.C. 8:64-4.4 would articulate the Department's obligation to maintain the confidentiality of registered persons and would establish the exemption of registrant information from public access pursuant to N.J.S.A. 47:1A-1 et seq.

Subchapter 5 would establish standards and procedures for the identification of medical conditions and/or the treatment thereof as debilitating medical conditions within the meaning of the Act.

Proposed new N.J.A.C. 8:64-5.1 would establish the review cycle for accepting petitions for determination of additional qualifying debilitating medical conditions.

Proposed new N.J.A.C. 8:64-5.2 would establish standards for the constitution and operation of a review panel to evaluate petitions to identify debilitating medical conditions and make recommendations to the Commissioner.

Proposed new N.J.A.C. 8:64-5.3 would establish standards for evaluating petitions to identify medical conditions and/or the treatment thereof as debilitating medical conditions.

Proposed new N.J.A.C. 8:64-5.4 would establish that decisions of the Commissioner on petitions would be final agency actions.

Subchapter 6 would establish the standards and processes by which the Department would issue requests for applications to operate alternative treatment centers and evaluate applications.

Proposed new N.J.A.C. 8:64-6.1 would establish the procedure by which the Department would issue notices of requests for applications.

Proposed new N.J.A.C. 8:64-6.2 would establish criteria the Department would use to evaluate the responses to the Department's request for applications.

Proposed new N.J.A.C. 8:64-6.3 would establish procedures the Department would use to verify information contained in an application.

Proposed new N.J.A.C. 8:64-6.4 would establish the procedures by which the Department would evaluate applications and issue award decisions.

Proposed new N.J.A.C. 8:64-6.5 would establish Department fees for review of applications.

Subchapter 7 would establish procedures and standards for permitting of alternative treatment centers.

Proposed new N.J.A.C. 8:64-7.1 would establish procedures for submission and review of initial permit applications and for issuance of initial permits.

Proposed new N.J.A.C. 8:64-7.2 would establish procedures for the conduct of criminal history record background investigations of officers, directors, board members and employees of alternative treatment centers.

Proposed new N.J.A.C. 8:64-7.3 would establish procedures the Department would use to verify information in a permit application.

Proposed new N.J.A.C. 8:64-7.4 would establish a requirement for alternative treatment center principal officers, directors, owners and board members to submit to the jurisdiction of the courts of the State of New Jersey and to comply with all the requirements of the laws of the State of New Jersey pertaining to the Medicinal Marijuana Program.

Proposed new N.J.A.C. 8:64-7.5 would provide standards for permit issuance and that permits are non-transferable without Department approval.

Proposed new N.J.A.C. 8:64-7.6 would prohibit operation of an alternative treatment center without a permit, establish that permit holders would be responsible for the management, operation and financial viability of an ATC, establish that a permit would be effective for one year and require the permit to be posted in a conspicuous location.

Proposed new N.J.A.C. 8:64-7.7 would establish procedures for submission and review of permit renewal applications and for issuance of renewed permits.

Proposed new N.J.A.C. 8:64-7.8 would establish application procedures for permit amendments.

Proposed new N.J.A.C. 8:64-7.9 would establish that satellite ATC dispensary sites are prohibited, that an ATC may be authorized to cultivate marijuana at a separate

location from its dispensary site, that the ATC permit shall identify the physical address(es) of the ATC site(s), that the Department shall conduct an onsite assessment of each proposed ATC site prior to permit issuance, and that this chapter does not prohibit a political subdivision of this State from limiting the number of ATCs that may operate within its borders.

Proposed new N.J.A.C. 8:64-7.10 would establish fees applicable to alternative treatment center permits.

Proposed new N.J.A.C. 8:64-7.11 would establish criteria for the Commissioner or the Commissioner's designee to use in determining whether to waive a provision of this chapter.

Subchapter 8 would establish standards for alternative treatment center identification cards issued to officers, directors, board members and employees of alternative treatment centers.

Proposed new N.J.A.C. 8:64-8.1 would establish procedures for issuance and expiration of identification cards and would condition a person's participation in the operation of an alternative treatment center upon the prior issuance of an identification card.

Proposed new N.J.A.C. 8:64-8.2 would establish standards for ATC notification to the Department of the separation of an ATC identification cardholder from employment or affiliation with the ATC and would establish that ATC identification cards would immediately expire when a person ceases employment or affiliation with an ATC.

Proposed new N.J.A.C. 8:64-8.3 would establish a procedure whereby an ATC identification cardholder may surrender his or her ATC identification card to the permitting authority.

Subchapter 9 would establish general administrative requirements for ATC organization and recordkeeping.

Proposed new N.J.A.C. 8:64-9.1 would establish requirements for an ATC operations manual.

Proposed new N.J.A.C. 8:64-9.2 would establish prohibitions applicable to ATCs, including a prohibition on the consumption of marijuana on or near ATC premises.

Proposed new N.J.A.C. 8:64-9.3 would establish organization and recordkeeping requirements applicable to ATCs.

Proposed new N.J.A.C. 8:64-9.4 would establish the information that ATCs are to maintain in personnel records.

Proposed new N.J.A.C. 8:64-9.5 would establish training requirements for employees of ATCs.

Proposed new N.J.A.C. 8:64-9.6 would establish standards for ATCs to create and implement an alcohol-free, smoke-free and drug-free workplace policy.

Proposed new N.J.A.C. 8:64-9.7 would establish security standards applicable to ATCs.

Proposed new N.J.A.C. 8:64-9.8 would establish events that ATCs would need to report to the Department.

Proposed new N.J.A.C. 8:64-9.9 would establish medicinal marijuana inventory controls and requirements for ATCs.

Proposed new N.J.A.C. 8:64-9.10 would establish procedures for destruction of marijuana and recordkeeping requirements in connection therewith.

Subchapter 10 would establish authorized conduct for plant cultivation by ATCs.

Proposed new N.J.A.C. 8:64-10.1 would establish standards for marijuana cultivation and inventory limitation.

Proposed new N.J.A.C. 8:64-10.2 would establish standards for limitation of access to marijuana storage areas in Department approved plant cultivation locations.

Proposed new N.J.A.C. 8:64-10.3 would establish recordkeeping requirements for ingredients used in the manufacture or processing of medicinal marijuana.

Proposed new N.J.A.C. 8:64-10.4 would establish standards for security of and access to marijuana cultivation locations.

Proposed new N.J.A.C. 8:64-10.5 would establish medicinal marijuana storage requirements.

Proposed new N.J.A.C. 8:64-10.6 would establish standards for provision of information about provided strains of medicinal marijuana and establish standards for medicinal marijuana package labeling.

Proposed new N.J.A.C. 8:64-10.7 would establish standards for strain cultivation at Department approved plant cultivation locations.

Proposed new N.J.A.C. 8:64-10.8 would establish standards for the processing and packaging of medicinal marijuana.

Proposed new N.J.A.C. 8:64-10.9 would prohibit the use of pesticides in medicinal marijuana cultivation.

Proposed new N.J.A.C. 8:64-10.10 would establish standards for the cultivation of organically certified medicinal marijuana.

Proposed new N.J.A.C. 8:64-10.11 would establish standards for the secure transport of medicinal marijuana.

Proposed new N.J.A.C. 8:64-10.12 would provide that home delivery of medicinal marijuana is prohibited.

Subchapter 11 would establish authorized conduct standards for dispensing of medicinal marijuana by ATCs.

Proposed new N.J.A.C. 8:64-11.1 would establish requirements for ATCs to develop policies to provide educational information to registered qualifying patients and would identify subject areas as to which ATCs are to provide informational and educational opportunities to their registered qualifying patients.

Proposed new N.J.A.C. 8:64-11.2 would require that the educational materials identified at N.J.A.C. 8:64-11.1 be made available to registered qualifying patients and their primary caregivers in an adequate supply and would further require each ATC to request approval for the ATC to contact registered qualifying patients and their primary caregivers with information concerning ongoing peer review clinical studies related to the use of medicinal marijuana.

Proposed new N.J.A.C. 8:64-11.3 would require an ATC to sell medicinal marijuana only to registered qualifying patients that have designated that ATC as their registered ATC, as reflected on the registry identification card of the registered qualifying patient and/or his or her primary caregiver.

Proposed new N.J.A.C. 8:64-11.4 would establish standards by which an ATC-dispensary is to develop a system to document a registered qualifying patient's self-assessment of pain and/or qualifying symptom using a pain rating scale upon commencement of treatment with medicinal marijuana and at three-month intervals thereafter.

Proposed new N.J.A.C. 8:64-11.5 would establish dispensing prohibitions applicable to alternative treatment centers.

Proposed new N.J.A.C. 8:64-11.6 would establish operational inventory standards and limitations for ATCs.

Subchapter 12 would establish standards for marketing and advertising.

Proposed new N.J.A.C. 8:64-12.1 would establish standards and prohibitions for marketing and advertising by ATCs.

Subchapter 13 would establish standards for monitoring, enforcement actions appeal rights and establish exemptions from prosecution.

Proposed new N.J.A.C. 8:64-13.1 would establish the standards for the Department's collection of information from physicians, ATCs, registered qualifying patients, primary caregivers, parents, guardians and custodians of minor patients for the purpose of monitoring the impact and effectiveness of the MMP.

Proposed new N.J.A.C. 8:64-13.2 would establish standards for State inspections of ATCs to ensure compliance with the Act and the chapter.

Proposed new N.J.A.C. 8:64-13.3 would establish standards for onsite assessment of ATCs and ATC permit applicants.

Proposed new N.J.A.C. 8:64-13.4 would establish standards for Departmental quality control activities through sample collection from ATCs.

Proposed new N.J.A.C. 8:64-13.5 would establish standards for Department issuance of violation notices.

Proposed new N.J.A.C. 8:64-13.6 would establish prohibitions on the cultivation and dispensing of medicinal marijuana not authorized by the Act or the chapter.

Proposed new N.J.A.C. 8:64-13.7 would establish standards for the revocation of registry identification cards, ATC identification cards and ATC permits.

Proposed new N.J.A.C. 8:64-13.8 would establish requirements for corrective action by permittees following onsite inspection and notice of a violation by the Department.

Proposed new N.J.A.C. 8:64-13.9 would establish requirements for revocation of ATC permits.

Proposed new N.J.A.C. 8:64-13.10 would establish appeal rights.

Proposed new N.J.A.C. 8:64-13.11 would reiterate N.J.S.A. 24:6I-6, which establishes an exemption from State criminal and civil penalties for the use or possession of medicinal marijuana in conformance with the Act and the chapter.

The Department has provided a comment period of 60 days on this notice of proposal. Therefore, pursuant to N.J.A.C. 1:30-3.3(a)5, this notice is not subject to the rulemaking calendar requirements at N.J.A.C. 1:30-3.1 and 3.2.

Social Impact

The Act made New Jersey the 14th state to authorize the use of medicinal marijuana by qualifying patients. The laws of Alaska, California, Colorado, Hawaii, Maine, Michigan, Montana, Nevada, New Mexico, Oregon, Rhode Island, Vermont and Washington permit the use of marijuana for medical purposes. In addition, the District of Columbia and the United States Territory of Puerto Rico have established medicinal marijuana programs.

By implementing the Act, the proposed new rules would have the beneficial social impact of establishing orderly mechanisms and procedures by which entities could apply to the Department for authorization to operate alternative treatment centers for the cultivation and dispensing of medicinal marijuana, the Department could evaluate those applications, physicians could register their patients as qualifying patients, qualifying patients could designate primary caregivers to assist them with obtaining and assisting the qualifying patient's use of medicinal marijuana and the Department could perform assessment, oversight and enforcement activities with respect to registrants and ATCs. By virtue of the exemption the Act affords them, physicians, patients, caregivers and ATCs could engage in these activities while being protected from arrest, prosecution, property forfeiture and criminal and other penalties under State law.

The Department anticipates that the Act and these rules would provide additional opportunities for cooperation with the Board of Medical Examiners in the development of educational opportunities related to medicinal marijuana. Inasmuch as this is a new treatment modality in New Jersey, the Department is unable to estimate physician and

patient interest in and demand for medicinal marijuana services, except by conjecture in comparison to the demand in other states. Therefore, the Department makes no representation or estimate as to the number of certifying physicians, qualifying patients and primary caregivers whom the proposed new rules would affect.

The Department anticipates that the proposed standards establishing security requirements for ATC premises would have a beneficial social impact by protecting the staff, affiliates, patrons and neighbors of ATCs from criminal activity. The Department anticipates that the proposed standards prohibiting ATC satellite sites would have the beneficial social impact of concentrating security efforts at a single dispensing site for each permitted ATC, thereby reducing opportunities for theft or diversion.

The Department anticipates that the proposed standards establishing requirements for investigation of the backgrounds of ATC staff and primary caregivers would provide additional assurances against the unlawful use or distribution of medicinal marijuana.

The Department anticipates that the proposed standards establishing requirements for inventory controls and limitation of access to marijuana storage areas would have a beneficial social impact by inhibiting the opportunity for theft or other diversion of marijuana.

The Department anticipates that the proposed standards for secure transport of medicinal marijuana would have a beneficial social impact in inhibiting the opportunity for theft or other diversion of marijuana during transport by a permitted ATC.

The Department anticipates that the proposed standards for Department oversight and enforcement activities would have a beneficial social impact in deterring

unauthorized conduct and enhancing public confidence in the lawfulness, safety and integrity of the program.

The Department anticipates that the proposed standards establishing a mechanism by which the Commissioner would identify additional conditions and/or their associated treatments as "debilitating medical conditions" would provide applicants with a fair opportunity for due consideration of non-frivolous applications while preventing abuse of the Act's protections against criminal and civil sanction.

The Department anticipates that the proposed standards requiring ATCs to provide patient, caregiver and staff training opportunities would help to ensure that patients safely use medicinal marijuana in accordance with their physicians' instructions. The Department anticipates that the proposed standards requiring ATCs to provide substance abuse prevention programs and referral services to patients, caregivers and staff would ensure that these persons have resources to address addictive behavior in themselves or others.

Economic Impact

The proposed new rules would have an economic impact on entities that apply to operate ATCs. These entities would incur a permit application fee of \$20,000, \$2,000 of which would be nonrefundable in the event an application is unsuccessful. Applicants would incur other costs associated with identifying proposed site locations, developing site plans and security measures, obtaining local approvals and identifying personnel to serve as officers, directors and staff. Applicants would probably elect to retain the services of professionals to assist them in this process. The Regulatory Flexibility

Analysis below identifies the types of professionals with which an applicant might elect to consult.

Upon the Department granting a permit to a successful applicant for an ATC, the grantee would incur costs associated with finalizing site construction and development, obtaining necessary local approvals, purchasing lighting, irrigation and ventilation systems, hiring and training staff, procuring and installing equipment and obtaining startup inventory. Permitted ATCs would also incur fees associated with obtaining criminal history record reviews for principal officers, directors, owners, board members, staff and affiliates, in accordance with the fee schedule the State Police establishes.

Permitted ATCs would incur initial and ongoing costs associated with security and safety requirements, research activities, staff salaries and record retention. The cost of recordkeeping would vary depending on such factors as whether the ATC permit holder opts for paper-based or electronic storage methods and the quantity of records generated and retained.

The Department would charge a fee of \$20,000 to renew an ATC permit; \$2,000 for a permit to modify or construct an addition to an ATC; and \$20,000 to transfer ownership of a permit. Permits would have an effective period of one year, thus, applicants would incur renewal fees every year.

Persons who register as qualifying patients and primary caregivers would incur initial registration fees and registration renewal fees. The fee to register or renew as a qualifying patient or a primary caregiver would be \$200.00 except that the fee payable by patients or caregivers who demonstrate eligibility for certain benefit programs would be \$20.00. Registrations would have an effective period of two years, thus, applicants

would incur these fees every two years. Applicants for registration as primary caregivers would also incur fees the State Police assess to conduct a fingerprinted criminal history record review. Patients and primary caregivers who elect to register with the program would incur costs associated with purchasing medicinal marijuana, the pricing of which the proposed new rules would require to be reasonable. ATCs would establish prices not as a function of the proposed new rules, except that ATCs would need to develop policies and procedures for consistent pricing that are subject to Department review.

The Department would incur costs associated with the establishment and operation of the Medicinal Marijuana Program to implement the Act and the proposed new rules, as described below. The Act at N.J.S.A. 24:6I-11 requires the Department to off-set costs of the Medicinal Marijuana Program. The fees described above that are applicable to ATC permit applicants, ATC permit holders, qualifying patients and primary caregivers would address that obligation. Initially, the Department will absorb the burden of its startup expenses, because the program receives no budget appropriation. The Department anticipates that the fees it would collect associated with patient and caregiver registration and ATC permits, and the fines it may collect through enforcement activities would help the Department to offset the program costs described below.

The Department anticipates incurring certain costs in the first year of program implementation, some of which it may not incur in subsequent years. In the first year of program implementation, the Department estimates that it would incur nearly \$400,000 in costs associated with retaining information technology consultants to perform, and

staff personnel to oversee and to develop the registry and costs associated with obtaining software licenses. In the first year of program implementation, the Department estimates that it would incur infrastructure and equipment costs of more than \$300,000 associated with telecommunications, computers, vehicles, information technology support services and vehicle maintenance. Whether and the extent to which the Department would continue to incur these types of costs in subsequent years of program operation would depend on such factors as public demand for the program, equipment depreciation, inflation and the economy.

In the first and in subsequent years of program operation, the Department anticipates that it would incur costs associated with the salaries and benefits of personnel to administer the program, respond to consumer inquiries and conduct compliance and enforcement activities. In the first year of program operation, the Department estimates these costs at approximately \$2.5 million. These costs could increase or decrease in subsequent years, depending on such factors as program demand, salary and staff changes, benefit costs and the economy.

Federal Standards Statement

Existing Federal law prohibits the manufacture, possession, sale or distribution of marijuana for any reason. 21 U.S.C. §§841 et seq. The Act provides at N.J.A.C. 24:6l-2d, "States are not required to enforce federal law or prosecute people for engaging in activities prohibited by federal law; therefore, compliance with [the Act] does not put the State of New Jersey in violation of federal law."

The proposed new rules would conflict with Federal law, which prohibits marijuana cultivation, possession, sale and distribution. The Department has determined that the only way to fulfill its obligation to implement the Act pursuant to N.J.S.A. 24:6I-1 et seq., particularly at 24:6I-7 and 16, is to promulgate the proposed new rules to establish standards governing the cultivation, possession, manufacture, sale and use of medicinal marijuana.

On October 19, 2009, United States Attorney General Eric Holder announced formal guidelines for the exercise of investigative and prosecutorial discretion by Federal prosecutors in states that have enacted laws authorizing the use of marijuana for medical purposes (enforcement guidelines). The accompanying press release describes the enforcement guidelines as establishing, "that the focus of federal resources should not be on individuals whose actions are in compliance with existing state laws, while underscoring that the [United States] Department [of Justice] will continue to prosecute people whose claims of compliance with state and local law conceal operations inconsistent with the terms, conditions, or purposes of those laws." "Attorney General Announces Formal Medical Marijuana Guidelines," Press Release, October 19, 2009, available at http://www.justice.gov/opa/pr/2009/October/09-ag-1119.html. In announcing the guidelines, Attorney General Holder stated, "It will not be a priority to use federal resources to prosecute patients with serious illnesses or their caregivers who are complying with state laws on medicinal marijuana, but we will not tolerate drug traffickers who hide behind claims of compliance with state law to mask activities that are clearly illegal." The enforcement guidelines are available at http://www.justice.gov/opa/documents/medical-marijuana.pdf.

The proposed new rules articulate standards that are achievable under current technology.

Jobs Impact

The Department anticipates that the proposed new rules would result in the creation of jobs.

The Department anticipates that ATCs would require personnel to perform administrative, cultivation, dispensary and security activities. The Department is unable to estimate the number of positions ATCs would need to fill to perform these functions as this will depend on patient demand for medicinal marijuana.

The Department would need to retain staff to implement the program. The Department estimates that the number of positions required to implement the proposed new rules would be approximately 30, depending on patient demand.

Agriculture Industry Impact

The Department anticipates that the proposed new rules would have an impact on the agriculture industry in New Jersey in that it would create demand for personnel to cultivate and process medicinal marijuana, and agricultural supplies and equipment to aid ATCs in the performance of cultivation and processing activities. Implementation of the program could also create a demand for the services of the Department of Agriculture to ensure compliance with applicable laws that the Department of Agriculture administers, such as ATC compliance with organic growing practices and good

agricultural practices. The extent of the impact on the agriculture industry in New Jersey will depend on factors such as patient demand for medicinal marijuana.

Regulatory Flexibility Analysis

The proposed new rules would impose reporting, recordkeeping and compliance requirements on qualifying patients, primary caregivers, certifying physicians, alternative treatment centers, custodial parents, guardians or other legal custodians of minor qualifying patients, persons and entities seeking to apply to be any of the foregoing and the Department. Of these, only physicians, alternative treatment centers and applicants to become alternative treatment centers could qualify as small businesses within the meaning of the Regulatory Flexibility Act, N.J.S.A. 52:14B-16 et seq. Among the physicians who may elect to participate in registering their patients, the entities that may apply to be alternative treatment centers and the alternative treatment centers that the Department would authorize, the Department is unable to estimate how many would be small businesses within the meaning of the Regulatory Flexibility Act, inasmuch as this is a new care model in New Jersey and the Department is uncertain at this point as to the level of demand for participation in any capacity.

The Summary above describes the reporting, recordkeeping and compliance requirements that the proposed new rules would impose on physicians who may elect to participate in registering their patients, the entities that may apply to be alternative treatment centers and the alternative treatment centers that the Department would authorize.

The Economic Impact above describes the costs to these entities to participate in the program.

The proposed new rules would not require certifying physicians to retain the services of professionals to comply, except that certifying physicians would need to assist the families of qualifying patients who are minors to obtain the additional professional opinions necessary to certify that a minor qualifies for registration. The Department anticipates that the costs of this retention would be borne by patients and/or their health insurance carriers, and not by the referring physicians.

The proposed new rules would require entities applying to the Department to be alternative treatment centers to complete an application process that addresses the various minimum requirements for eligibility and compliance. To assist applicants to complete an application, applicants may elect to retain the services of experts and professionals in some or all of the following fields: medicine, premises security, horticulture, agriculture, agribusiness, engineering, architecture, construction, lighting, packaging, transportation, waste disposal, employee substance abuse assistance and education. Successful applicants likewise may elect to continue to engage the services of these types of professionals to assist them in ongoing compliance. Moreover, successful applicants would need to enter into a consulting arrangement with an entity that provides employee assistance services. The Economic Impact above describes these costs, however, the costs to each entity would vary depending on the types of professionals retained and the location and size of the entity and its operations.

The Department has determined that the proposed new rules would establish the minimum standards necessary to ensure the health and safety of qualifying patients and

their primary caregivers, the employees and neighbors of alternative treatment centers, and the public generally; to prevent abuse and ensure compliance with applicable law; and to maintain public confidence in the fiscal and legal integrity of the program.

Smart Growth Impact

The Department does not anticipate that the proposed new rules would have an impact on smart growth in New Jersey or on the implementation of the New Jersey State Development and Redevelopment Plan.

Housing Affordability Impact

The Department anticipates that the proposed new rules would not have an impact on affordable housing in New Jersey and would not evoke a change in the average costs associated with housing because the proposed new rules would establish procedures and fees associated with registering as a qualifying patient or primary caregiver and obtaining permits to operate alternative treatment centers, and would not have any bearing on housing costs.

Smart Growth Development Impact

The proposed new rules would have no impact on smart growth and would not evoke a change in housing production in Planning Areas 1 or 2 or within designated centers under the State Development and Redevelopment Plan in New Jersey because the proposed new rules would establish procedures and fees associated with registering

as a qualifying patient or primary caregiver and obtaining permits to operate alternative treatment centers, and would not have any bearing on housing production.

Full text of the proposed new rules follows:

CHAPTER 64

MEDICINAL MARIJUANA PROGRAM RULES

SUBCHAPTER 1. GENERAL PROVISIONS

- 8:64-1.1 Purpose and scope
- (a) This chapter implements the New Jersey Compassionate Use Medical Marijuana Act, P.L. 2009, c. 307 (approved January 18, 2010), codified at N.J.S.A. 24:6I-1 et seq. (Act).
 - (b) This chapter is applicable to:
 - Persons seeking to register and/or who register with the Department of Health and Senior Services (Department) as qualifying patients and/or primary caregivers;
 - Physicians seeking to certify and/or who certify that a person has a debilitating medical condition;
 - 3. Entities seeking to operate and/or operating alternative treatment centers, and their owners, directors, officers and employees; and
 - 4. Persons seeking to petition the Department for identification of debilitating medical conditions not specified at N.J.S.A. 24:6I-3.

8:64-1.2 Definitions

The following words and terms, as used in this chapter, shall have the following meanings, unless the context clearly indicates otherwise or another subchapter defines one of the following words or terms differently for the purposes of that subchapter.

"Act" shall mean the New Jersey Compassionate Use Medical Marijuana Act, P.L. 2009, c. 307 (approved January 18, 2010), codified at N.J.S.A. 24:6I-1 et seq.

"Adequate supply" shall mean not more than is reasonably necessary to assure the uninterrupted availability of marijuana to meet the needs of registered patients at a given ATC.

"Adulterated" or "adulteration" means made impure or inferior by adding extraneous ingredients.

"Alternative treatment center" or "ATC" means the permitted alternative treatment center authorized to grow and provide registered qualifying patients with usable marijuana and related paraphernalia in accordance with the provisions of the Act. This term shall include the organization's officers, directors, board members and employees.

"ATC identification card" means a document issued by the Department that identifies a person as a principal officer, director, board member, owner or employee of an ATC.

"Bona fide physician-patient relationship" means a relationship in which the physician has ongoing responsibility for the assessment, care and treatment of a patient's debilitating medical condition consistent with the requirements of the Act and N.J.A.C. 13:35-7A.

"Central region" means the counties of Hunterdon, Middlesex, Mercer, Monmouth, Ocean, Somerset and Union.

"Certification" means a statement signed by a physician with whom a qualifying patient has a bona fide physician-patient relationship, which attests to the physician's authorization for the patient to apply for registration for the medical use of marijuana and meets the requirements of N.J.A.C. 13:35-7A.

"Commissioner" means the Commissioner of the Department of Health and Senior Services.

"Cultivation" includes the planting, propagating, cultivation, growing, harvesting, labeling or manufacturing, compounding and storing of medicinal marijuana for the limited purpose of the Act and this chapter.

"Debilitating medical condition" means:

- 1. One of the following conditions, if resistant to, or if the patient is intolerant to, conventional medical therapy: seizure disorder, including epilepsy; intractable skeletal muscular spasticity; or glaucoma;
- 2. One of the following conditions, if severe or chronic pain, severe nausea or vomiting, cachexia or wasting syndrome results from the condition or treatment thereof: positive status for human immunodeficiency virus, acquired immune deficiency syndrome or cancer;
- Amyotrophic lateral sclerosis, multiple sclerosis, terminal cancer,
 muscular dystrophy or inflammatory bowel disease, including Crohn's disease;
- 4. Terminal illness, if the physician has determined a prognosis of less than 12 months of life; or

5. Any other medical condition or its treatment that is approved by the Department pursuant to N.J.A.C. 8:64-5.

"Department" means the Department of Health and Senior Services.

"Disqualifying conviction" means a conviction of a crime involving any controlled dangerous substance or controlled substance analog as set forth in Chapter 35 of Title 2C of the New Jersey Statutes except paragraph (4) of subsection a. of N.J.S.A. 2C:35-10, or any similar law of the United States or of any other state.

"Electronic signature" or "signature" means either the name of one written by oneself or an electronic code, sound, symbol or process attached to or logically associated with a record and executed or adopted by a person with the intent to sign the record.

"Lozenge" means a solid oral dosage form that is designed to dissolve or disintegrate slowly in the mouth. They contain one or more active pharmaceutical ingredients that are slowly liberated from the flavored and sweetened base. Lozenges can be prepared by molding (gelatin and/or fused sucrose or sorbitol base) or by compression of sugar-based tablets.

"Marijuana" has the meaning given in section 2 of the "New Jersey Controlled Dangerous Substances Act," P.L. 1970, c. 226 (N.J.S.A. 24:21-2).

"Mature plant" means a harvestable female marijuana plant that is flowering, and either greater than 12 inches in height or greater than 12 inches in diameter.

"Medical advisory board" means a five member panel appointed by the ATC for the purpose of providing advice to the ATC on all aspects of its business. The medical advisory board shall:

- 1. Be comprised of three New Jersey licensed health care professionals, at least one of whom shall be a physician; one patient registered with the ATC; and, one business owner from the same region as the ATC.
 - i. No ATC owners, employees, officers, or board members shall serve on the medical advisory board.
 - 2. Meet at least two times per calendar year.

"Medical use of marijuana" means the acquisition, possession, transport or use of marijuana or paraphernalia by a registered qualifying patient as authorized by the Act.

"Medicinal Marijuana Program" or "MMP" means the program within the

Department of Health and Senior Services, which is responsible for the administration
and implementation of activities related to the New Jersey Compassionate Use Medical
Marijuana Act.

"Minor" means a person who is under 18 years of age and who has not been married or previously declared by a court or an administrative agency to be emancipated.

"Misbranded" means the term "misbranded" as defined in N.J.S.A. 24:5-16 and 17.

"Nonprofit entity" means corporations, associations or organizations not conducted for pecuniary profit of any private shareholder or individual, and established, organized or chartered without capital stock under the provisions of Titles 15, 15A, 16 or 17 of the Revised Statutes; or a special charter; or any similar general or special law of this or any other state, that are exempt from the tax imposed by the Corporation

Business Tax Act, as set forth at N.J.S.A. 54:10A-3(e). A nonprofit entity is not required to be a tax-exempt organization under 26 U.S.C. §501(c)(3).

"Northern region" means the counties of Bergen, Essex, Hudson, Morris, Passaic, Sussex and Warren.

"Onsite assessment" means a visit by an employee of the Department to ensure compliance with the Act and this chapter to any site that has received a permit as an alternative treatment center.

"Organic" means the organic program standards as defined at N.J.A.C. 2:78. "Paraphernalia" has the meaning given in N.J.S.A. 2C:36-1.

"Permit" means the document issued by the Department pursuant to this chapter granting the legal right to operate as an alternative treatment center for a specified time.

"Permitting authority" means the Medicinal Marijuana Program within the Department of which the mailing address is PO Box 360, Trenton, NJ 08625-0360.

"Petition" means a written request made by an individual submitted pursuant to this chapter to approve other medical conditions or the treatment thereof as a debilitating medical condition.

"Physician" means a person licensed to practice medicine and surgery pursuant to Title 45 of the Revised Statutes with whom the patient has a bona fide physician-patient relationship and who is the primary care physician, hospice physician or physician responsible for the ongoing treatment of a patient's debilitating medical condition, provided, however, that such ongoing treatment shall not be limited to the provision of authorization for a patient to use medicinal marijuana or consultation solely for that purpose.

"Primary caregiver" or "caregiver" means a resident of the State who:

- 1. Is at least 18 years old;
- 2. Has agreed to assist with a registered qualifying patient's medical use of marijuana, is not currently serving as primary caregiver for another qualifying patient and is not the qualifying patient's physician;
- 3. Has never been convicted of possession or sale of a controlled dangerous substance, unless such conviction occurred after October 1, 2010, the effective date of the Act, N.J.S.A. 24:6I-1 et seq., and was for a violation of Federal law related to possession or sale of marijuana that is authorized under the Act;
- 4. Has registered with the Department pursuant to N.J.A.C. 8:64-2.3 and has satisfied the criminal history record background check requirement of N.J.A.C. 8:64-2.3(e); and
- 5. Has been designated as primary caregiver on the qualifying patient's application or renewal for a registry identification card or in other written notification to the Department.

"Qualifying patient" or "patient" means a resident of the State who has been provided with a certification by a physician pursuant to a bona fide physicianpatient relationship.

"Region" means either the northern region, central region or southern region as defined herein.

"Registry identification card" means a document issued by the Department that identifies a person as a registered qualifying patient or primary caregiver.

"Review Panel" means a panel of health care professionals appointed by the Commissioner to review petitions and make recommendations for identification and approval of additional debilitating medical conditions.

"Security alarm system" means any device or series of devices, including, but not limited to, a signal system interconnected with a radio frequency method, such as cellular, private radio signals or other mechanical or electronic device, used to detect an unauthorized intrusion.

"Seedling" means a cannabis plant that has no flowers and that is less than 12 inches in height and less than 12 inches in diameter.

"Southern region" means the counties of Atlantic, Burlington, Camden, Cape May, Cumberland, Gloucester and Salem.

"THC" means delta-9-tetrahydrocannabinol.

"Topical formulation" means a transcutaneous therapeutic marijuana extract formulation comprising of water, short carbon chains, alcohol, dimethysulfoxide, polyethylene glycol, polypropylene glycol, glycerin, mineral and mixtures thereof.

"Unusable marijuana" means marijuana seedlings, seeds, stems, stalks or roots.

"Usable marijuana" means the dried leaves and flowers of the female marijuana plant, and any mixture or preparation thereof, and does not include the seedlings, seeds, stems, stalks or roots of the plant.

SUBCHAPTER 2. REGISTRATION REQUIREMENTS FOR QUALIFYING PATIENTS AND PRIMARY CAREGIVERS

- 8:64-2.1 Fees for issuance and renewal of registration
- (a) Registration and renewal fees are due upon filing of an application for issuance or renewal of registration as either a qualifying patient or a primary caregiver, and are non-refundable.
- (b) An applicant for issuance of registration and registration renewal shall transmit to the Medicinal Marijuana Program a check or money order, or any other form of payment approved by the Medicinal Marijuana Program, that is made payable to the "Treasurer, State of New Jersey" in the amount of the required payment.
 - 1. The Department shall place a 10-day hold on the issuance of a registry identification card for an application accompanied by a personal check.
- (c) The fee to apply for issuance or renewal of a registry identification card is \$200.00.
 - 1. If an applicant can demonstrate eligibility to receive services under the New Jersey Medicaid program, receipt of current food stamp benefits, receipt of current New Jersey Temporary Disability Insurance benefits, Supplemental Security Income (SSI) benefits or Social Security Disability (SSD) benefits, then the fee to apply for a registry identification card is \$20.00.
- (d) The Department shall not grant an application fee refund if an applicant demonstrates eligibility for a reduced application fee as provided (c)1 above on or after the date of issuance of the applicant's registry identification card.

- (e) The Department shall notify an applicant who submits a reduced fee for which the applicant is not eligible and shall grant the applicant 30 days from the date of such notice to either:
 - 1. Submit the correct fee to the Department; or
 - 2. Demonstrate eligibility to receive services under the New Jersey

 Medicaid program, receipt of current food stamp benefits, New Jersey Temporary

 Disability Insurance benefits, Supplemental Security Income (SSI) benefits or

 Social Security Disability (SSD) benefits.
- (f) The fee to apply for issuance or renewal of a primary caregiver identification card is \$200.00.

8:64-2.2 Application for registration as a qualifying patient

- (a) A person applying for issuance or renewal of registration as a qualifying patient shall provide the following to the Department:
 - 1. The patient's full name, address, date of birth, telephone number and signature;
 - 2. The name, address and telephone number of the patient's physician;
 - 3. The physician certification identification number obtained from the patient's physician;
 - 4. The name, address and telephone number of the alternative treatment center with which the applicant would register.
 - i. A qualifying patient shall be registered to purchase usable marijuana from only one ATC at any given time;

- 5. The correct application fee as specified at N.J.A.C. 8:64-2.1;
- 6. Proof that the applicant is a New Jersey resident, consisting of one or more of the following:
 - i. A New Jersey driver's license;
 - ii. A government-issued identification card that shows the applicant's name and address; or
 - iii. A utility bill issued within the previous two months that shows the applicant's name and address; and
- 7. One recent passport-size color photograph, two inches by two inches, taken against a white background or backdrop with the applicant's face being not less than three quarters of an inch in width. The applicant shall not wear a hat, glasses or any other item that may alter or disguise the overall features of the face in the photograph and the applicant shall legibly print his or her name on the back of the photograph submitted. The photo shall have been taken not more than 30 days prior to the date of the application.
- (b) The Department shall notify the applicant in writing, by electronic mail or by telephone, if an application is incomplete and shall explain what documents or information is necessary for the Department to deem the application complete.
 - 1. An applicant shall have 30 days from the date of a notification issued pursuant to (b) above to submit the materials required to complete the application.
 - 2. The Department shall not process incomplete applications.

- 3. The Department shall not accept and shall return applications to applicants who fail to submit materials necessary to complete an application within the 30 days provided pursuant to (b)1 above.
- 4. Applicants whose applications are not accepted pursuant to (b)3 who seek to reapply for registration would need to submit a new application and the applicable fee in accordance with (a) above.
- (c) Prior to issuing or renewing a registry identification card, the Department shall verify the information submitted by the applicant.
- (d) The Department shall approve or deny an application to issue or renew a registration within 30 days of receipt of the completed application or renewal and shall issue a registry identification card within five business days of approving the application or renewal.
- (e) A qualifying patient may designate a primary caregiver either on the application for issuance or renewal of registry identification card or in another written notification to the Department.
 - 1. The Department shall not acknowledge a qualifying patient's designation of a primary caregiver unless and until the person designated as a primary caregiver successfully applies for primary caregiver registration in accordance with N.J.A.C. 8:64-2.3.
- (f) As a condition of registration of a qualifying patient who is a minor, the minor's custodial parent, guardian or other legal custodian of the minor shall consent in writing in the application for issuance or renewal of registration to the minor's medical use of marijuana and shall acknowledge that the parent, guardian or custodian will control the

acquisition and possession of the medicinal marijuana and any related paraphernalia dispensed by an alternative treatment center.

1. Upon the Department's issuance of a registry identification card to a qualifying patient who is a minor, the Department shall issue a primary caregiver registry identification card to the minor's custodial parent, guardian or other legal custodian of the minor, provided the custodial parent, guardian or other legal custodian has qualified as a primary caregiver pursuant to N.J.A.C. 8:64-2.3; however, no application fee required pursuant to N.J.A.C. 8:64-2.3(a)3 shall apply.

8:64-2.3 Primary caregiver registration

- (a) A person who a qualifying patient designates as a primary caregiver pursuant to N.J.A.C. 8:64-2.2(e) shall submit the following to the Department to apply for issuance or renewal of primary caregiver registration:
 - 1. The applicant's full name, address, date of birth, telephone number and signature;
 - 2. Written consent to submit to a criminal history record background check pursuant to N.J.S.A. 24:6I-4.
 - i. The applicant shall remit the fee for the criminal history record background check in compliance with the procedures established by the Division of State Police pursuant to N.J.A.C. 13:59;
 - 3. The correct application fee as specified in N.J.A.C. 8:64-2.1;

- 4. A statement that the applicant agrees to assist the qualifying patient with the medical use of marijuana, is not currently serving as primary caregiver for another qualifying patient and is not the qualifying patient's physician;
- 5. Proof that the applicant is a New Jersey resident, consisting of one or more of the following:
 - i. A New Jersey driver's license;
 - ii. A government-issued identification card that shows the applicant's name and address; or
 - iii. A utility bill issued within the previous two months that shows the applicant's name and address; and
- 6. One recent passport-size color photograph, two inches by two inches, taken against a white background or backdrop with the applicant's face being not less than three quarters of an inch in width. The applicant shall not wear a hat, glasses or any other item that may alter or disguise the overall features of the face in the photograph and the applicant shall legibly print his or her name on the back of the photograph submitted. The photo shall have been taken not more than 30 days prior to the date of the application.
- (b) The Department shall notify the applicant in writing, by electronic mail or by telephone, if an application is incomplete and shall explain what documents or information is necessary for the Department to deem the application to be complete.
 - 1. An applicant shall have 30 days from the date of a notification issued pursuant to (b) above to submit the materials required to complete the application.

- 2. The Department shall not process incomplete applications.
- 3. The Department shall not accept and shall return applications to applicants who fail to submit materials necessary to complete an application within the 30 days provided pursuant to (b)1 above.
- 4. Applicants whose applications are not accepted for processing pursuant to (b)3 above who seek to reapply for registration shall submit a new application and the applicable fee in accordance with (a) above.
- (c) Prior to issuing or renewing a registry identification card, the Department shall verify the information submitted by the applicant.
- (d) The Department shall approve or deny an application or renewal within 30 days of receipt of the completed application or renewal and shall issue a registry identification card within five business days of approving the application or renewal.
- (e) Each applicant for issuance or renewal of registration as a primary caregiver shall submit to a fingerprinting process as part of the criminal history record background check and shall comply with procedures established by the Division of State Police pursuant to N.J.A.C. 13:59 for obtaining readable fingerprint impressions.
 - (f) The Department shall deny registration of a primary caregiver who:
 - Refuses to consent to, or cooperate in, the securing of a criminal history record background check; or
 - 2. Fails to provide any of the information required by (a) above.
- (g) Subject to (h) below, the Department shall deny an application for issuance or renewal of registration as a primary caregiver if the criminal history record background check of the applicant reveals a disqualifying conviction.

- 1. If an applicant has a disqualifying conviction, the Department shall issue written notice to the applicant identifying the conviction that constitutes the basis for the denial of the application.
- (h) The Department shall not deny an application for issuance or renewal of registration as a primary caregiver of an applicant who has a disqualifying conviction if the applicant affirmatively demonstrates to the Department by clear and convincing evidence that the applicant is rehabilitated.
 - 1. In determining whether an applicant has demonstrated clear and convincing evidence of rehabilitation, the Department shall consider the following factors:
 - i. The nature and responsibility of the position that the convicted individual would hold, has held or currently holds;
 - ii. The nature and seriousness of the crime or offense;
 - iii. The circumstances under which the crime or offense occurred:
 - iv. The date of the crime or offense;
 - v. The age of the individual when the crime or offense was committed;
 - vi. Whether the crime or offense was an isolated or repeated incident;
 - vii. Any social conditions that may have contributed to the commission of the crime or offense; and
 - viii. Any evidence of rehabilitation, including good conduct in prison or in the community, counseling or psychiatric treatment received,

acquisition of additional academic or vocational schooling, successful participation in correctional work-release programs or the recommendation of those who have had the individual under their supervision.

8:64-2.4 Physician registration

To be eligible to submit a certification pursuant to N.J.A.C. 8:64-2.5, a physician shall register using the secure Department web page at http://www.nj.gov/health/med_marijuana.shtml.

8:64-2.5 Physician certification

- (a) A physician who is licensed and in good standing to practice medicine in this State and who is registered pursuant to N.J.A.C. 8:64-2.4 is eligible to authorize the medical use of marijuana by a qualifying patient pursuant to a certification the physician issues pursuant to N.J.A.C. 13:35-7A that contains:
 - 1. The physician's name, address and telephone number;
 - 2. The physician's license number as issued by the New Jersey Board of Medical Examiners;
 - 3. A statement that the physician is licensed and in good standing to practice medicine in this State and possesses an active controlled dangerous substances registration issued by the Division of Consumer Affairs;
 - 4. A statement that the physician has an ongoing responsibility for the assessment, care and treatment of the patient's debilitating medical condition;
 - 5. The patient's name, address and telephone number;

- 6. The patient's diagnosis;
- 7. A statement that the patient's diagnosis qualifies as a debilitating medical condition that authorizes the patient to use medicinal marijuana pursuant to N.J.S.A. 24:6I-1 et seq.;
- 8. Written instructions to a registered qualifying patient and/or the patient's primary caregiver concerning the total amount of usable marijuana that may be dispensed to the patient, in weight, in a 30-day period, which amount shall not exceed two ounces.
 - i. If the physician does not specify an amount, the maximum amount that may be dispensed at one time is two ounces; and
- 9. The physician's certification that the physician has explained the potential risks and benefits of the medical use of marijuana to the qualifying patient and has documented the explanation in the patient's medical record.

i. The certification shall include the following statement:

medical condition and responses to treatment options."

"I have completed a comprehensive history and physical on this patient and have documented an assessment and treatment plan. I have provided education to the patient on the lack of scientific consensus for the use of medicinal marijuana, its sedative properties and the risk of addiction. The patient has provided informed consent. I will continue to follow this patient at a minimum of every three months and reassess the patient's debilitating

- (b) Prior to complying with (a) above, a registered physician seeking to authorize the medicinal use of marijuana by a patient who is a minor shall:
 - 1. Obtain written confirmation from a physician trained in the care of pediatric patients and from a psychiatrist establishing, in their professional opinions, following review of the minor patient's medical record or examination of the minor patient, that the minor patient is likely to receive therapeutic or palliative benefits from the medical use of marijuana to treat or alleviate symptoms associated with his or her debilitating medical condition.
 - i. If the certifying physician is trained in the care of pediatric patients, he or she shall only be required to obtain written confirmation from a psychiatrist; and
 - 2. Explain the potential risks and benefits of the medical use of marijuana to the minor patient and to the minor patient's parent, guardian or another person having legal custody of the minor patient. Such explanation shall be documented in the minor patient's medical record.
- (c) A physician may issue multiple written instructions at one time authorizing the patient to receive a total of up to a 90-day supply, provided that the following conditions are met:
 - 1. Each separate set of instructions shall be issued for a legitimate medical purpose by the physician, as provided in the Act and this chapter;
 - 2. Each separate set of instructions shall indicate the earliest date on which an ATC may dispense the marijuana, except for the first dispensation if it is to be filled immediately; and

- 3. The physician has determined that providing the patient with multiple instructions in this manner does not create an undue risk of diversion or abuse.
- (d) A physician may provide written instructions for the medical use of marijuana by electronic or other means directly to an alternative treatment center on behalf of a registered qualifying patient.

8:64-2.6 Application denial and/or revocation of a registry identification card

- (a) The Department shall deny an application for a registry identification card that:
 - 1. Contains false information, including, but not limited to, a false name, address, physician certification, date of birth, signature or photo identification; or
 - 2. Fails to provide any of the information required by N.J.A.C. 8:64-2.2(a).
- (b) The Department shall revoke a registry identification card upon finding that a registered individual:
 - 1. Submitted false information to the Department;
 - 2. Has a disqualifying conviction; or
 - 3. Ceases to have his or her debilitating condition.

SUBCHAPTER 3. REGISTRY IDENTIFICATION CARDS FOR QUALIFYING PATIENTS AND PRIMARY CAREGIVERS

8:64-3.1 Registry identification cards

(a) Subject to N.J.A.C. 8:64-3.2, each registry identification card shall be valid for two years from its effective date unless revoked or surrendered.

- (b) Each person to whom the Department has issued a registry identification card shall possess the registry identification card whenever he or she is in possession of medicinal marijuana.
 - (c) Registry identification cards shall contain:
 - 1. The name, address, date of birth and Department-issued registry identification number of the qualifying patient;
 - 2. If the qualifying patient has designated a registered primary caregiver, the name, address, date of birth and Department-issued registry identification number of the primary caregiver;
 - 3. If the qualifying patient is a minor, the name, address, date of birth and Department-issued registry identification number of the parent, guardian or person who has legal custody of a qualifying patient who is a minor;
 - 4. An indication as to whether the cardholder is the qualifying patient, a primary caregiver, a minor who is a qualifying patient or the parent, guardian or person who has legal custody of a qualifying patient who is a minor;
 - 5. A photograph of the cardholder;
 - The effective date and expiration date of the registry identification card;
 - 7. The telephone number and web address of the Medicinal Marijuana
 Program of the Department, so that the authenticity of the registry identification
 card can be validated.

- (d) Each person to whom the Department issues a registry identification card shall produce it to Department staff for inspection upon demand or pursuant to N.J.A.C. 8:64-4.4(b).
 - (e) Registry identification cards shall not be transferable.
- (f) Registry identification cards are the property of the Department and shall be surrendered to Department staff upon issuance of a new registry identification card or following the revocation or denial of renewal of registration of the registrant.
- The temporary registry identification card may be surrendered by United
 States mail to the Medicinal Marijuana Program or in person.
- (g) A person may voluntarily surrender a registry identification card with a written notice stating that the person wishes to voluntarily surrender the registry identification card pursuant to N.J.A.C. 8:64-3.1(f)1.
 - 1. The Department shall deem a voluntarily surrendered registry identification card to be null and void on the date the Department receives it.
- 8:64-3.2 Provisional approval of primary caregiver and temporary registry identification card
- (a) Notwithstanding N.J.A.C. 8:64-3.1(a) above, the Department shall issue a temporary registry identification card to an applicant for issuance or renewal of registration as a primary caregiver pending the results of the applicant's criminal history record background check, provided the applicant otherwise satisfies the requirements for registration as a primary caregiver.

- (b) A temporary registry identification card issued pursuant to this section shall be valid for no more than 30 days from its effective date.
- (c) The primary caregiver shall surrender the temporary registry identification card to the Department within 10 days following the date that the Department approves or denies the primary caregiver's application.
 - i. The temporary registry identification card may be surrendered by United States mail to the Medicinal Marijuana Program or in person pursuant to N.J.A.C. 8:64-3.1(f)1.

8:64-3.3 Registry identification card replacement

- (a) If a qualifying registered patient or registered primary caregiver becomes aware of the theft, loss or destruction of his or her registry identification card, he or she shall notify the MMP in writing or by telephone within 24 hours after the discovery of the occurrence of the theft, loss or destruction.
- (b) The Department shall deem the initial registry identification card null and void and issue a replacement registry identification card with a new random identification number within five business days of the request provided the applicant continues to satisfy the requirements for registration.
- (c) An applicant for issuance of a registration replacement card shall transmit to the Medicinal Marijuana Program a check or money order, or any other form of payment approved by the Medicinal Marijuana Program, that is made payable to the "Treasurer, State of New Jersey" in the amount of the required payment.
 - 1. The Department shall place a 10-day hold on the issuance of a registry identification card for an application accompanied by a personal check.

- (d) The fee to apply for issuance of a registry identification card replacement is \$10.00.
 - 1. If an applicant can demonstrate eligibility to receive services under the New Jersey Medicaid program, receipt of current food stamp benefits, receipt of current New Jersey Temporary Disability Insurance benefits, Supplemental Security Income (SSI) benefits or Social Security Disability (SSD) benefits, then the fee to apply for a registry identification card replacement is \$5.00.

8:64-3.4 Marijuana obtained from designated ATC

- (a) As a condition of issuance of a primary caregiver registration card, a primary caregiver shall execute a certification in which the primary caregiver agrees to comply with (b) and (c) below.
- (b) The registered primary caregiver shall only obtain medicinal marijuana for the qualifying patient from the alternative treatment center designated on his or her registry identification card and shall not:
 - 1. Grow or cultivate medicinal marijuana for the qualifying patient;
 - 2. Purchase medicinal marijuana through non-permitted alternative treatment centers or vendors; or
 - Obtain medicinal marijuana from or for other qualifying patients and/or primary caregivers.
- (c) If the qualifying patient changes his or her designation of alternative treatment center, or makes a change to the information set forth on his or her registry identification card, both the qualifying patient and the primary caregiver shall surrender their registry

identification cards to the Department and obtain new registry identification cards reflecting the change.

SUBCHAPTER 4. REPORTING REQUIREMENTS

- 8:64-4.1 Reporting requirements for qualifying patients, primary caregivers and physicians
- (a) A qualifying patient or primary caregiver shall notify the Department of any change in the qualifying patient's name, address, alternative treatment center or physician within 10 days of such change.
- (b) Each primary caregiver to whom the Department issues a registry identification card shall notify the Department of any change in the primary caregiver's name or address within 10 days of such change.
- (c) A physician shall report a change in status of a qualifying patient's debilitating medical condition that may affect the continued eligibility of that patient as a qualifying patient within 10 days of such change.
- (d) A qualifying patient or primary caregiver shall notify the Department of the theft, loss or destruction of his or her registry identification card within 24 hours after the discovery of the occurrence of the theft, loss or destruction.
- (e) Failure of a registrant to make a notification required pursuant to this section shall result in the Department deeming the registration of the registrant to be null and void.
- (f) Such other information as may be required by the Department in the administration and enforcement of this chapter.

- 8:64-4.2 Reporting requirements of the Department
- (a) The Commissioner shall report to the Governor, and to the Legislature pursuant to section 2 of P.L. 1991, c. 164 (N.J.S.A. 52:14-19.1):
 - No later than October 1, 2011, one year after the effective date of
 N.J.S.A. 24:6I-1 et seq., on the actions taken to implement the provisions of the
 New Jersey Compassionate Use Medical Marijuana Act; and
 - 2. Annually thereafter on the number of applications for registry identification cards, the number of qualifying patients registered, the number of primary caregivers registered, the nature of the debilitating medical conditions of the patients, the number of registry identification cards revoked, the number of alternative treatment center permits issued and revoked and the number of physicians providing certifications for patients.
- (b) The reports shall not contain any identifying information of patients, caregivers or physicians.

8:64-4.3 Alternative treatment center reporting requirements

- (a) The ATC shall collect and submit to the Department for each calendar year at least the following statistical data:
 - The number of registered qualified patients and registered primary caregivers;
 - 2. The debilitating medical conditions of qualified patients;
 - 3. Patient demographic data;

- 4. Program costs;
- 5. A summary of the patient surveys and evaluation of services; and
- 6. Such other information as the Department may require in the administration and enforcement of this chapter.

8:64-4.4 Confidentiality

- (a) The Department shall maintain a confidential list of the persons to whom it issues registry identification cards.
- (b) Individual names and other identifying information on the list, and information contained in any application form, or accompanying or supporting document shall be confidential, and shall not be considered a public record under P.L. 1963, c. 73 (N.J.S.A. 47:1A-1 et seq.) or P.L. 2001, c. 404 (N.J.S.A. 47:1A-5 et seq.) and shall not be disclosed except to:
 - 1. Authorized employees of the Department and the Division of Consumer
 Affairs in the Department of Law and Public Safety as necessary to perform
 official duties of the Department and the Division, as applicable; and
 - 2. Authorized employees of State or law enforcement agencies, only as necessary to verify that a person who is engaged in the suspected or alleged medical use of marijuana is lawfully in possession of a registry identification card.

SUBCHAPTER 5. ESTABLISHMENT OF ADDITIONAL DEBILITATING MEDICAL CONDITIONS

- 8:64-5.1 Review cycle for accepting petitions for additional qualifying debilitating medical condition
- (a) The Commissioner shall take no action concerning the acceptance of petitions to approve other medical conditions or the treatment thereof as debilitating medical conditions pursuant to (b) below, before completing at least two annual reports required pursuant to N.J.A.C. 8:64-4.2.
- The Department shall publish notice of an open period to accept petitions in the New Jersey Register.
- (b) The process for review of petitions to approve other medical conditions or the treatment thereof as debilitating medical conditions pursuant to the definition at N.J.S.A. 24:6I-3 of "debilitating medical condition" at paragraph (5) shall include one review cycle each year, subject to (a) above.
 - (c) The beginning of each cycle shall be the first business day of the month.
 - (d) The Department shall accept petitions on the first business day of each cycle.
- (e) The Department shall return to the petitioner a petition submitted in any month outside of the review cycle as not accepted for processing.
- 8:64-5.2 Panel to review petitions and make recommendations for identification and approval of additional debilitating medical conditions; membership; responsibilities
- (a) The Commissioner shall appoint a review panel (panel) to make recommendations to the Commissioner regarding approval or denial of a petition submitted pursuant to this subchapter.

- (b) The panel shall consist of not more than 15 health care professionals, among whom shall be:
 - The President of the Board of Medical Examiners or the President's designee; and
 - 2. Other physicians and non-physicians who are knowledgeable about the condition as to which the petition seeks approval;
 - i. Each physician appointed to the review panel shall be nationally board-certified in his or her area of specialty; and
 - 3. At least three physicians appointed to the review panel shall have expertise in pain and symptom management.
 - (c) The majority of the panel shall be physicians.
- (d) The Department shall convene the panel at least once per year to review petitions.
 - 1. The panel may examine scientific and medical evidence and research pertaining to the petition, and may gather information, in person or in writing, from other parties knowledgeable about the addition of the debilitating medical conditions being considered.
 - 2. The petitioner shall be given the opportunity to address the panel in person or by telephone.
 - 3. The petitioner may request that his or her individual identifiable health information remain confidential.
 - 4. The Department shall provide staff support to the panel and other administrative support.

- 5. The meetings will be considered open public meetings.
- (e) The panel shall make a written recommendation to the Commissioner regarding approval or denial of the addition of a qualifying debilitating medical condition.
 - 1. A quorum of the panel shall concur with the recommendation in order to be considered a final recommendation of the panel.
 - i. For purposes of this subsection, a majority of the members appointed and serving on the panel constitute a quorum.

8:64-5.3 Addition of qualifying debilitating medical condition

- (a) In order for the petition to be accepted for processing, the petitioner shall send a letter by certified mail to the Medicinal Marijuana Program that contains the following information:
 - 1. The extent to which the condition is generally accepted by the medical community and other experts as a valid, existing medical condition;
 - 2. If one or more treatments of the condition, rather than the condition itself, are alleged to be the cause of the patient's suffering, the extent to which the treatments causing suffering are generally accepted by the medical community and other experts as valid treatments for the condition;
 - 3. The extent to which the condition itself and/or the treatments thereof cause severe suffering, such as severe and/or chronic pain, severe nausea and/or vomiting or otherwise severely impair the patient's ability to carry on activities of daily living;

- 4. The availability of conventional medical therapies other than those that cause suffering to alleviate suffering caused by the condition and/or the treatment thereof;
- 5. The extent to which evidence that is generally accepted among the medical community and other experts supports a finding that the use of marijuana alleviates suffering caused by the condition and/or the treatment thereof; and
- 6. Letters of support from physicians or other licensed health care professionals knowledgeable about the condition.
- (b) Upon review of materials submitted pursuant to (a) above, the Commissioner shall make a final determination as to whether:
 - 1. The petition is frivolous and, if so, to deny a petition without further review; or
 - 2. The petition is bona fide and, if so, to accept the petition for further review.
- (c) If the petition is accepted, the Department shall refer the written petition to the review panel established pursuant to N.J.A.C. 8:64-5.2.
- (d) Within 60 days of the receipt of the petition, the review panel shall consider the petition in view of the factors identified in (a) above and shall issue an initial written recommendation to the Commissioner as to whether:
 - 1. The medical condition and/or the treatment thereof is/are debilitating;

- 2. Marijuana is more likely than not to have the potential to be beneficial to treat or alleviate the debilitation associated with the medical condition and/or the treatment thereof; and
- Other matters that the panel recommends that the Commissioner consider that are relevant to the approval or the denial of the petition.
- (e) Upon receipt of the panel's recommendation, the Department shall:
- Post the review panel's recommendations on the Department's website for 60-day public comment period;
- Post notice of a public meeting no fewer than 10 days prior to the public meeting; and
 - 3. Hold a public hearing within the 60-day public comment period.
- (f) After the public hearing, the Department shall forward the comments made during the public hearing to the review panel for its consideration.
 - 1. If, based on a review of the comments, the panel determines substantive changes should be made to its initial recommendation, the Commissioner shall deny the petition and the Department shall provide the petitioner with a copy of the initial recommendation and an explanation of the substantive changes and the petitioner may resubmit the petition to the Department at any time.
 - 2. If, based on a review of the comments, the panel determines to recommend no changes to its initial recommendation, the initial recommendation shall be deemed a final recommendation and the Commissioner will make a final determination on the petition within 180 days of receipt of the petition.

- 8:64-5.4 Denial of a petition considered final agency action subject to judicial review
- (a) If a condition in a petition is the same as, or is, as determined by the Commissioner, substantially similar to a condition of which the Commissioner has issued a previous determination denying approval as a debilitating medical condition pursuant to N.J.A.C. 8:64-5.3, the Commissioner may deny the new petition unless new scientific research supporting the request is brought forward.
- (b) A decision of the commissioner issued pursuant to N.J.A.C. 8:64-5.3 or this section is a final agency decision, of which jurisdiction and venue for judicial review are vested in the New Jersey Superior Court, Appellate Division.

SUBCHAPTER 6. ALTERNATIVE TREATMENT CENTER; PROCESS FOR DEPARTMENT REQUEST FOR APPLICATIONS

- 8:64-6.1 Notice of request for applications
- (a) The Department may periodically request applications for the entities that seek authority to apply for a permit to operate an alternative treatment center.
- (b) The Department shall announce a request for applications for entities that seek authority to apply for a permit to operate an alternative treatment center by publishing a notice of request for applications in the New Jersey Register, which notice shall:
 - 1. Include eligibility criteria and a statement of the general criteria by which the Department shall evaluate applications; or

- Identify such criteria by reference to the provisions of the Act and this chapter.
- (c) A notice of request for applications shall establish weights for the criteria the Department shall use to evaluate applications and select successful applicants, and shall identify the process for obtaining application materials and the deadline for receipt of applications.
- (d) The Department shall not consider an application that is submitted after the due date specified in, or that is not submitted in response to, a published notice of request for applications.

8:64-6.2 Criteria for identifying alternative treatment centers

- (a) A selection committee shall evaluate applications on the following general criteria:
 - 1. Submission of mandatory organizational information;
 - Documented involvement of a New Jersey acute care general hospital in the ATC's organization;
 - 3. Ability to meet overall health needs of qualified patients and safety of the public;
 - 4. Community support and participation; and
 - 5. Ability to provide appropriate research data.
- (b) The applicant's failure to address all applicable criteria and measures, to provide requested information or to present truthful information in the application

process shall result in the application being considered non-responsive and shall be considered an unsuccessful application pursuant to N.J.A.C. 8:64-6.4.

8:64-6.3 Verification of applicant information

- (a) The Department may verify information contained in each application and accompanying documentation by:
 - 1. Contacting the applicant by telephone, mail or electronic mail;
 - 2. Conducting an onsite visit; and
 - 3. Requiring a face-to-face meeting and the production of additional identification materials if proof of identity is uncertain.

8:64-6.4 Award decisions

- (a) The Department shall convene a selection committee to evaluate and score each application.
 - 1. The selection committee shall evaluate and score each application based on the quality of the applicant's submission, and its conformity to the notice of request for applications published in the New Jersey Register.
- (b) The Department shall issue a written notice of its award decision to successful applicants.
 - 1. A written notice of denial of an application (non-selection) is a final agency decision, of which jurisdiction and venue for judicial review are vested in the New Jersey Superior Court, Appellate Division.

(c) The record for review shall be the application and any attached supporting documents excluding information deemed exempt pursuant to N.J.S.A. 47:1A-1 et seq.

8:64-6.5 Request for application; fee

- (a) As a condition of Department consideration of an application submitted in response to a request for applications issued pursuant to N.J.A.C. 8:64-6.1, applicants shall submit a fee of \$20,000 for each application.
 - 1. The applicant shall submit the fee with the application, in the form of two checks payable to the "Treasurer, State of New Jersey," one of which is for \$2,000 and the other of which is for \$18,000.
 - 2. If an application is unsuccessful, the Department shall retain the \$2,000 fee and shall destroy the other check for \$18,000.
 - 3. Application fees of successful applicants are non-refundable.
- (b) Applicants may submit an application for an ATC permit for one or more regions, but must submit a separate application for each region.

SUBCHAPTER 7. GENERAL PROCEDURES AND STANDARDS APPLICABLE TO ALTERNATIVE TREATMENT CENTERS

- 8:64 -7.1 Permit application procedures and requirements for alternative treatment centers
- (a) An applicant for an ATC permit shall submit an application form and the fees required by N.J.A.C. 8:64-6.5, as well as all other required documentation on forms

obtained from the permitting authority or on the Department's website at www.state.nj.us/health.

- (b) In addition to the application, the documentation shall include the following:
- 1. The legal name of the corporation, a copy of the articles of incorporation and by-laws, evidence that the corporation is in good standing with the New Jersey Secretary of State and a certificate certified under the seal of the New Jersey State Treasurer as to the legal status of the business entity; and
- 2. Each applicant, including the information for each subcontractor or affiliate to the entity named in the application shall submit:
 - i. Documentation of a valid Business Registration Certificate on file with the New Jersey Department of the Treasury, Division of Revenue;
 - ii. A list of the names, addresses and dates of birth of the proposed alternative treatment center's employees, principal officers, directors, owners and board members, including service on any other ATC board;
 - iii. A list of all persons or business entities having direct or indirect authority over the management or policies of the ATC;
 - iv. A list of all persons or business entities having five percent or more ownership in the ATC, whether direct or indirect and whether the interest is in profits, land or building, including owners of any business entity that owns all or part of the land or building;
 - v. The identities of all creditors holding a security interest in the premises, if any;

- vi. The by-laws and a list of the members of the ATC's medical advisory board;
- vii. Evidence of compliance with N.J.A.C. 8:21-3A.18 with regards to inspection and auditing of the ATC;
- viii. Evidence of the principals, directors, board members, owners and employees to cooperate with a criminal history record background check pursuant to N.J.A.C. 8:64-7.2, including payment of all applicable fees associated with the criminal history record background check, which shall be paid by the ATC or the individual;
- ix. The mailing and physical addresses of the proposed alternative treatment center;
- x. Written verification of the approval of the community or governing body of the municipality in which the alternative treatment center is or will be located;
- xi. Evidence of compliance with local codes and ordinances including, but not limited to, the distance to the closest school, church, temple or other places used exclusively for religious worship or a playground, park or child day care facility from the alternative treatment center;
- xii. A legible map or maps of the service areas by zip code to be served by the alternative treatment center showing the location of the alternative treatment center; and

- xiii. Text and graphic materials showing the exterior appearance of the ATC and its site compatibility with commercial structures already constructed or under construction within the immediate neighborhood.
- (c) The applicant's failure to provide requested information or to present truthful information in the application process shall result in a decision to not accept the application for processing. The Department shall notify the applicant of this decision and the filing fee shall be nonrefundable.
- 8:64-7.2 Criminal history record background checks for principals, directors, board members, owners and employees
- (a) Each principal, director, board member, owner and employee shall provide written consent to submit to a criminal history record background check pursuant to N.J.S.A. 24:6I-4 and shall comply with procedures established by the Division of State Police pursuant to N.J.A.C. 13:59 for obtaining readable fingerprint impressions.
- (b) The Department shall deny registration of a principal, director, board member, owner and employee who:
 - 1. Refuses to consent to, or cooperate in, the securing of a criminal history record background check; or
 - 2. Fails to provide any of the information required by (a) above.
- (c) Subject to N.J.A.C. 8:64-7.1, in considering any application for a permit for an ATC, the Department shall consider, at a minimum, the following factors in reviewing the qualifications of principals, directors, board members and owners applying for a permit as an alternative treatment center:

- Any convictions of the applicant under any Federal, state or local laws relating to drug samples, wholesale or retail drug distribution or distribution of a controlled substance;
- 2. Any felony conviction under Federal laws, or the equivalent conviction under state or local laws;
- 3. The applicant's past experience in the manufacturing or distribution of drugs or controlled substances;
- 4. The furnishing of false or fraudulent material in any application made in connection with drug or device manufacturing or distribution;
- 5. Suspension or revocation by Federal, state or local government of any registration currently or previously held by the applicant for the manufacture or distribution of any drugs, including controlled substances;
- 6. Compliance with license and/or registration requirements under any previously granted license or registration, if any;
- 7. Compliance with requirements to maintain and/or make available to the Department or Federal or law enforcement officials those records required by this subchapter; and
- 8. Any other factors or qualifications the Department considers relevant to and consistent with ensuring public health and safety.
- (d) In considering any application for a permit for an ATC, the Department shall consider, at a minimum, the factors at (f) below in reviewing the qualifications of an employee who has a disqualifying conviction. The Department shall issue written

notice to the employee identifying the conviction that constitutes the basis for the denial of the application.

- (e) The Department shall not disqualify an applicant from serving as an officer, director, board member or employee of an alternative treatment center as a result of a disqualifying conviction if the applicant affirmatively demonstrates to the Department by clear and convincing evidence that the applicant is rehabilitated.
- (f) In determining whether an applicant has demonstrated clear and convincing evidence of rehabilitation, the Department shall consider the following factors:
 - 1. The nature and responsibility of the position that the convicted individual would hold, has held or currently holds;
 - 2. The nature and seriousness of the crime or offense;
 - 3. The circumstances under which the crime or offense occurred:
 - 4. The date of the crime or offense;
 - 5. The age of the individual when the crime or offense was committed;
 - 6. Whether the crime or offense was an isolated or repeated incident;
 - 7. Any social conditions that may have contributed to the commission of the crime or offense; and
 - 8. Any evidence of rehabilitation, including good conduct in prison or in the community, counseling or psychiatric treatment received, acquisition of additional academic or vocational schooling, successful participation in correctional work-release programs or the recommendation of those who have had the individual under their supervision.

(g) In accordance with the provisions of the Administrative Procedures Act, N.J.S.A. 52:14B-1 et seq. and 52:14F-1 et seq., and the Uniform Administrative Procedures Rules, N.J.A.C. 1:1, any individual disqualified from owning or operating an alternative treatment center shall be given an opportunity to challenge the accuracy of the disqualifying criminal history record prior to being permanently disqualified from participation.

8:64-7.3 Verification of applicant information

- (a) The Department may verify information contained in each selected application and accompanying documentation by:
 - 1. Contacting the applicant by telephone, mail or electronic mail;
 - 2. Conducting an onsite visit;
 - 3. Requiring a face-to-face meeting and the production of additional identification materials if proof of identity is uncertain; and
- 4. Requiring additional relevant information as the Department deems necessary.

8:64-7.4 Submission to the jurisdiction of the State

(a) Prior to the issuance of any permit to an ATC, every principal officer, owner, director and board member of the ATC must execute a certification stating that he or she submits to the jurisdiction of the courts of the State of New Jersey and agrees to comply with all the requirements of the laws of the State of New Jersey pertaining to the Medicinal Marijuana Program. Copies of such certifications shall be maintained by the

ATC at the ATC's principal office, which shall be located within the State of New Jersey.

(b) Failure to establish or maintain compliance with the requirements of this section shall constitute sufficient cause for the denial, suspension or revocation of any permit issued to an ATC.

8:64-7.5 Permit issuance; nontransferability of permit

- (a) Upon approval of the application for an ATC permit and payment of the required fee, the permitting authority may conduct an onsite assessment of the alternative treatment center to determine if the facility adheres to the Act and this chapter.
- (b) An ATC permit is not assignable or transferable without Department approval, and it shall be immediately null and void if the alternative treatment center ceases to operate, if the alternative treatment center's ownership changes or if the alternative treatment center relocates.
- (c) This chapter does not prohibit a political subdivision of this State from limiting the number of alternative treatment centers that may operate in the political subdivision or from enacting reasonable local ordinances applicable to alternative treatment centers.

8:64-7.6 Permit required; term; posting

(a) No person shall operate an alternative treatment center without a Department-issued permit.

- (b) The permit holder shall have responsibility for the management, operation and financial viability of the alternative treatment center.
- (c) A permit shall be in effect for a period of one year and shall be renewable thereafter subject to N.J.A.C. 8:64-7.7.
- (d) The permit holder shall post the permit in a conspicuous location on the premises of each permitted alternative treatment center.

8:64-7.7 Renewal of alternative treatment center permit

- (a) 60 days prior to the expiration of an ATC permit, an ATC that seeks to renew the permit shall submit to the permitting authority an application for renewal of the permit with all required documentation and the required fees pursuant to N.J.A.C. 8:64-7.10.
 - An ATC shall update and ensure the correctness of all information submitted in previous applications for a permit or otherwise on file with the Department.
 - 2. Failure to provide correct and current up-to-date information is grounds for denial of application for renewal of the permit.
- (b) The permit period for an alternative treatment center shall be from January

 1st (or the date of approval of the application, if later) through December 31st of a given year.
- (c) The Department may deny the application for renewal of the permit if the applicant is noncompliant with applicable local rules, ordinances and/or zoning

requirements, or if the Department determines that the facility is in violation of the Act or this chapter.

(d) The Department may issue and/or renew a permit subject to conditions set forth in this chapter.

8:64-7.8 Amendments to alternative treatment center permit

- (a) An ATC shall submit to the Department an application for an amended permit, together with fees, if applicable, pursuant to N.J.A.C. 8:64-7.10, prior to any:
 - 1. Change of the alternative treatment center's location;
 - 2. Change of the alternative treatment center's ownership;
 - 3. Change of the alternative treatment center's name;
 - 4. Change in the alternative treatment center's capacity; or
 - 5. Modification of or addition to the alternative treatment center's physical plant.
- (b) The alternative treatment center shall submit the application to the permitting authority no later than 30 business days prior to the change.

8:64-7.9 ATC location; satellite sites prohibited

(a) An ATC shall conduct all operations authorized by the Act at the address(es) identified on the permit issued by the Department. The Department shall not authorize or permit dispensing operations at any satellite locations. However, an ATC, as approved by the Department, may cultivate marijuana at a location separate from the

location where the ATC shall dispense the marijuana, but both locations shall be within the same region.

- The ATC permit shall identify the physical address(es) of the ATC site(s);
- 2. The Department shall conduct an onsite assessment of each proposed ATC site prior to permit issuance.
- (b) This chapter does not prohibit a political subdivision of this State from limiting the number of ATCs that may operate in the political subdivision or from enacting reasonable local ordinances applicable to ATCs.

8:64-7.10 Fees

- (a) The following fees apply:
- 1. The annual fee for the review of a permit renewal application for an alternative treatment center is \$20,000.
- The fee for a change of location of the alternative treatment center is \$10,000;
- 3. The fee for a change of capacity or any physical modification or addition to the facility is \$2,000; and
 - 4. The fee for the transfer of ownership of a permit is \$20,000.
- (b) Fees shall be paid by certified check, money order or any other form of payment approved by the Medicinal Marijuana Program, and made payable to the "Treasurer, State of New Jersey."

8:64- 7.11 Waiver

The Commissioner, or the Commissioner's designee, in accordance with the general purposes and intent of N.J.S.A. 24:6I-1 et seq. and this chapter, may waive a requirement regarding the operations of the ATC, if in the Commissioner's, or the Commissioner's designee's, determination, such a waiver is necessary to achieve the purpose of the Act and provide access to patients who would otherwise qualify for the use of medicinal marijuana to alleviate suffering from debilitating medical conditions, and does not create a danger to the public health, safety or welfare.

SUBCHAPTER 8. ALTERNATIVE TREATMENT CENTER IDENTIFICATION CARDS 8:64-8.1 Department issuance of identification cards; expiration

- (a) The Department shall issue each qualified principal officer, director, owner, board member and employee of an alternative treatment center an ATC identification card within 10 business days of the date the Department receives a completed Department-approved application form with required documents including a copy of a New Jersey driver's license or other State-issued photo identification.
- (b) Principal officers, directors, owners, board members and employees shall not begin working at the registered ATC before the Department issues an ATC identification card and the card is in the registrant's physical possession.
- (c) ATC identification cards issued to principal officers, directors, owners, board members and employees of an alternative treatment center expire one year after the date of issuance.
 - (d) ATC identification cards shall contain:

- 1. The name of the individual:
- 2. The name of the ATC;
- 3. The date of issuance and expiration; and
- 4. A photograph of the cardholder.
- 8:64-8.2 Notice to Department when employment or affiliation ceases; expiration of an ATC identification card
- (a) The alternative treatment center shall notify the permitting authority within 10 business days of the date that a principal officer, director, board member or employee ceases to work at or be affiliated with the alternative treatment center.
 - 1. The alternative treatment center identification card of a principal officer, director, board member or employee expires immediately when a person ceases to work at or be affiliated with the alternative treatment center.

8:64-8.3 Surrender of ATC identification cards

- (a) The alternative treatment center shall surrender to the permitting authority the ATC identification card of any principal officer, director, board member or employee who is no longer eligible to validly use or possess the card for any reason.
- (b) The alternative treatment center shall document the reason the person is no long eligible to validly use or possess the card in the alternative treatment center's personnel files and shall submit a copy of the documentation to the permitting authority.

SUBCHAPTER 9. ALTERNATIVE TREATMENT CENTER GENERAL ADMINISTRATIVE REQUIREMENTS FOR ORGANIZATION AND RECORDKEEPING 8:64-9.1 Alternative treatment centers policies, procedures and records

- (a) Each alternative treatment center shall develop, implement and maintain on the premises an operations manual that addresses, at a minimum, the following:
 - 1. Procedures for the oversight of the alternative treatment center;
 - 2. Procedures for safely growing and dispensing medicinal marijuana:
 - 3. Procedures to ensure accurate recordkeeping, including inventory protocols to ensure that quantities cultivated do not suggest redistribution;
 - 4. Employee security policies;
 - 5. Safety and security procedures, including a disaster plan with procedures to be followed in case of fire or other emergencies;
 - Personal safety and crime prevention techniques;
 - 7. The alternative treatment center's alcohol, smoke and drug-free workplace policies; and
 - 8. A description of the ATCs:
 - i. Hours of operation and after hour contact information;
 - ii. Fee schedule and availability of sliding fee scales based on income;
 - iii. Expectations of onsite personnel in maintaining confidentiality and privacy of the operations and clients of the ATC;

- iv. Criteria for involuntary disenrollment from the ATC's list of qualifying patients pursuant to unacceptable behavior and appeal process; and
- v. Registered qualifying patient's assumption of risk in complying with ATC registration policies.
- (b) The permit holder shall ensure that the operating manual of the alternative treatment center is available for inspection by the Department, upon request.

8:64-9.2 Prohibitions applicable to alternative treatment centers

- (a) Consumption of marijuana and/or alcohol on, or public areas in the vicinity of, the premises of an ATC is prohibited.
- (b) Consumption of food and/or beverages by qualifying patients and primary caregivers on the premises of an ATC is prohibited.
- (c) Sales of food, beverages, alcohol or tobacco on the premises of an ATC is prohibited.
- (d) Entry onto the premises of an ATC by a person who is under the age of 18 is prohibited unless he or she is a registered, qualifying patient accompanied by his or her primary caregiver and both are in possession of a registry identification card.
- 8:64-9.3 Organization and recordkeeping requirements applicable to alternative treatment centers
 - (a) The ATC shall maintain the following administrative records, as applicable:

- Organization charts consistent with the job descriptions in N.J.A.C.
 8:64-9.4(a)6;
- A general description of any facilities to be used as an ATC and a floor plan identifying the square footage available and descriptions of the functional areas of the ATC;
- 3. If applicable, a projection of the number of qualified patients to be served by the ATC;
- 4. Projections by the ATC for a two-year period of the ratio of registered qualifying patients-to-demand for usable marijuana and procedures by which the ATC shall periodically review these ratios for consistency with actual patient demand ratios;
- 5. Procedures by which the ATC shall ensure the availability of medicinal marijuana in accordance with projected and actual demand ratios;
- 6. The name, medical license number, résumé and contact address of the medical director of the ATC, if applicable;
- 7. The name, résumé and address of the chief administrative officer of the ATC; and
- 9. The standards and procedures by which the ATC determines the price it charges for usable marijuana and a record of the prices charged.
- (b) ATCs shall maintain business records including, manual or computerized records of assets and liabilities, monetary transactions, various journals, ledgers and supporting documents, including agreements, checks, invoices and vouchers that the ATC keeps as its books of accounts.

- (c) Business records include sales records that indicate the name of the qualifying patient or primary caregiver to whom marijuana is distributed, the quantity, strength and form and the cost of the product.
- (d) The bylaws of the ATC and its affiliates or sub-contractors shall contain provisions relative to the disposition of revenues and receipts as may be necessary and appropriate to establish and maintain its nonprofit status, as applicable.

8:64-9.4 Personnel records

- (a) Each alternative treatment center shall maintain a personnel record for each employee, principal officer, director, board member, agent or volunteer that includes, at a minimum, the following:
 - 1. An application for employment or to volunteer;
 - A copy of his or her current ATC identification card and a copy of his or her driver's license or other State-issued photo identification card;
 - 3. Documentation of the certification of each principal officer, director board member stating that he or she submits to the jurisdiction of the courts of the State of New Jersey and agrees to comply with all the requirements of the laws of the State of New Jersey pertaining to the Medicinal Marijuana Program;
 - 4. Documentation of verification of references;
 - 5. Documentation of background checks;
 - 6. The job description or employment contract that include duties, authority, responsibilities, qualifications and supervision;

- 7. Documentation of all required training, including training regarding privacy and confidentiality requirements, and the signed statement of the individual indicating the date, time and place he or she received said training and the topics discussed, including the name and title of presenters;
 - 8. Documentation of periodic performance evaluations;
 - 9. A record of any disciplinary action taken; and
- 10. Documentation of the results of drug tests authorized pursuant to this chapter.
- (b) The permit holder shall maintain personnel records for at least 12 months after termination of the individual's affiliation with the alternative treatment center, for the purposes of this rule.
 - 1. Permit holders are responsible for maintaining personnel records for all other business purposes in accordance with their business practice.

8:64-9.5 Alternative treatment center employee training

- (a) Each alternative treatment center shall either:
- Develop, implement and maintain on the premises an onsite training curriculum; or
- 2. Enter into contractual relationships with outside resources capable of meeting employee, agent and volunteer training needs.
- (b) Each employee, agent or volunteer, at the time of his or her initial appointment, shall receive, as a minimum, training in the following:

- 1. Professional conduct, ethics and State and Federal laws regarding patient confidentiality;
 - 2. Informational developments in the field of medical use of marijuana;
- The proper use of security measures and controls that have been adopted; and
- 4. Specific procedural instructions for responding to an emergency, including a robbery or workplace violence.

8:64-9.6 Alcohol and drug-free workplace policy and smoke free workplace policy; employee assistance program

- (a) The ATC shall establish, implement and adhere to a written alcohol, drug-free and smoke-free workplace policy.
- (b) The permit holder shall ensure that the policy is available to the Department upon request.
 - (c) The policy shall address the following:
 - 1. The policy's inapplicability if an employee, who is also a qualifying patient, fails the drug test solely because of the presence of marijuana in a confirmed positive test result;
 - 2. The ATC's policy providing for probable cause substance abuse testing consistent with applicable State and Federal law; and
 - 3. Opportunities for assistance of an employee with a substance abuse problem.

(d) The ATC shall maintain a contract with an approved New Jersey employee assistance program.

8:64-9.7 Security

- (a) Each alternative treatment center shall provide effective controls and procedures to guard against theft and diversion of marijuana including, when appropriate, systems to protect against electronic records tampering.
 - (b) At minimum, each alternative treatment center shall:
 - 1. Install, maintain in good working order and operate a safety and security alarm system at its authorized physical address(es) that will provide suitable protection 24 hours a day, seven days a week against theft and diversion and that provides, at a minimum:
 - i. Immediate automatic or electronic notification to alert State or local police agencies to an unauthorized breach of security at the alternative treatment center; and
 - ii. A backup system that activates immediately and automatically upon a loss of electrical support and that immediately issues either automatically or electronic notification to State or local police agencies of the loss of electrical support;
 - Implement appropriate security and safety measures to deter and prevent the unauthorized entrance into areas containing marijuana and the theft of marijuana;

- 3. Implement security measures that protect the premises, registered qualifying patients, registered primary caregivers and principal officers, directors, board members and employees of the alternative treatment center;
- Establish a protocol for testing and maintenance of the security alarm system;
- 5. Conduct maintenance inspections and tests of the security alarm system at the ATC's authorized location at intervals not to exceed 30 days from the previous inspection and test and promptly implement all necessary repairs to ensure the proper operation of the alarm system;
- 6. In the event of a failure of the security alarm system due to a loss of electrical support or mechanical malfunction that is expected to last longer than eight hours:
 - i. Notify the Department pursuant to N.J.A.C. 8:64-9.8; and
 - ii. Provide alternative security measures approved by the

 Department or close the authorized physical addresses impacted by the
 failure or malfunction until the security alarm system is restored to full
 operation;
- 7. Keep access from outside the premises to a minimum and ensure that access is well controlled;
 - 8. Keep the outside areas of the premises and its perimeter well lighted.
 - i. Exterior lighting must be sufficient to deter nuisance and criminal activity and facilitate surveillance and must not disturb surrounding businesses or neighbors;

- 9. Provide law enforcement and neighbors within 100 feet of the ATC with the name and phone number of a staff person to notify during and after operating hours to whom they can report problems with the establishment;
- 10. Equip interior and exterior premises with electronic monitoring, video cameras and panic buttons.
 - i. A video surveillance system shall be installed and operated to clearly monitor all critical control activities of the ATC and shall be in working order and operating at all times. The ATC shall provide two monitors for remote viewing via telephone lines in State offices. This system shall be approved by the MMP prior to permit issuance.
- ii. The original tapes or digital pictures produced by this system shall be stored in a safe place with a 30-day archive;
 - 11. Limit entry into areas where marijuana is held to authorized personnel;
- 12. Consistently and systematically prevent loitering, that is, the presence of persons who are not on-duty personnel of the ATC and who are not ATC registrants engaging in authorized ATC-dispensary activity; and
 - 13. Provide onsite parking.

8:64-9.8 Reportable events

(a) An ATC, upon becoming aware of a reportable loss, discrepancies identified during inventory, diversion or theft, whether or not the medicinal marijuana, funds or other lost or stolen property is subsequently recovered and/or the responsible parties are identified and action taken against them, shall:

- 1. Immediately notify appropriate law enforcement authorities by telephone; and
- 2. Notify the permitting authority immediately but no later than three hours after discovery of the event.
- (b) The ATC shall notify the permitting authority within 24 hours by telephone at (609) 826-4935, followed by written notification within 10 business days, of any of the following:
 - An alarm activation or other event that requires response by public safety personnel;
 - 2. A breach of security;
 - 3. The failure of the security alarm system due to a loss of electrical support or mechanical malfunction that is expected to last longer than eight hours; and
 - 4. Corrective measures taken, if any.
- (c) An ATC shall maintain documentation in an auditable form for a period of at least two years after the reporting of an occurrence that is reportable pursuant to this section.

8:64-9.9 Inventory

- (a) Each alternative treatment center, at a minimum, shall:
- 1. Conduct an initial comprehensive inventory of all medicinal marijuana, including marijuana available for cultivation and usable marijuana available for dispensing, seedling to mature marijuana plants and unusable marijuana, at the

authorized location on the date the alternative treatment center first engages in the production or dispensing of medicinal marijuana;

- i. If an alternative treatment center commences business with no medicinal marijuana on hand, the ATC shall record this fact as the initial inventory;
- ii. Marijuana is deemed to be "on hand" if it is in the possession of or under the control of an ATC;
- iii. An inventory shall include damaged, defective, expired or adulterated marijuana awaiting disposal, including the name, the quantity and the reasons for which the ATC is maintaining the marijuana;
- Establish inventory controls and procedures for the conduct of inventory reviews and comprehensive inventories of cultivating, stored, usable and unusable marijuana;
- 3. Conduct a monthly inventory of cultivating, stored, usable and unusable marijuana;
- Conduct a comprehensive annual inventory at least once every year
 from the date of the previous comprehensive inventory;
- 5. Promptly transcribe inventories taken by use of an oral recording device; and
- 6. If marijuana is disposed of, maintain a written record of the date, the quantity disposed of, the manner of disposal and the persons present during the disposal, with their signatures;
 - i. ATCs shall keep disposal records for at least two years.

(b) The record of an inventory conducted pursuant to this section shall include, at a minimum, the date of the inventory, a summary of the inventory findings and the name, signature and title of the individuals who conducted the inventory.

8:64-9.10 Destruction of marijuana; recordkeeping

- (a) If a permit to operate an alternative treatment center expires without being renewed or is revoked, the permit holder shall:
 - 1. Destroy or dispose of all unused marijuana or surplus inventory in its possession by providing it to the New Jersey State Police for destruction;
 - Create and maintain a written record of the disposal of marijuana that is identified for disposal by the alternative treatment center and weigh and inventory prior to destruction; and
 - 3. Discontinue production of marijuana.
- (b) Within 10 business days after destroying the marijuana, the holder of the permit shall notify the Department, in writing, of the amount of marijuana destroyed.
- (c) A qualifying patient or a primary caregiver in possession of unused, unadulterated marijuana that is no longer needed for the qualifying patient's medical use shall dispose of the marijuana by:
 - 1. Returning it to an alternative treatment center; or
 - 2. Transporting it or arranging for pickup by State or local police;
 - i. The person or entity submitting marijuana for disposal pursuant to this section shall present a valid registry identification card and a New

Jersey driver's license or other State-issued photographic identification to the ATC or the police, as applicable.

SUBCHAPTER 10. PLANT CULTIVATION AUTHORIZED CONDUCT

- 8:64-10.1 Indoor cultivation site; limitation of inventory
 - (a) An alternative treatment center shall:
 - 1. Produce marijuana only at the indoor cultivation site and area authorized in the permit;
 - 2. Sell marijuana with a consistent unit price and label and without volume discounts:
 - 3. Limit its inventory of usable marijuana and seeds to reflect current patient needs as identified by the number of patients registered with the alternative treatment center;
 - 4. Comply with applicable laws and rules of the New Jersey Department of Agriculture and attendant inspection and enforcement activities; and
 - 5. Comply with N.J.A.C. 8:21-3A.8 and 9.
- 8:64-10.2 Accessibility of marijuana storage areas
- (a) An ATC shall limit access to medicinal marijuana storage areas to the absolute minimum number of specifically authorized employees.
 - 1. When it is necessary for employee maintenance personnel, nonemployee maintenance personnel, business guests or visitors to be present in or pass through medicinal marijuana storage areas, the ATC shall provide for

- adequate observation of the area by an employee whom the permit holder specifically authorized by policy or job description to supervise the activity.
- (b) Each alternative treatment center shall ensure that the storage of usable marijuana prepared for dispensing to patients is in a locked area with adequate security.
 - 1. For purposes of this section, "adequate security," at a minimum, shall be assessed, established and maintained based on:
 - i. The quantity of usable marijuana kept on hand;
 - ii. The alternative treatment center's inventory system for tracking and dispensing usable marijuana;
 - iii. The number of principal officers, directors, board members, agents, volunteers or employees who have or could have access to the usable marijuana;
 - iv. The geographic location of the alternative treatment center and its associated environmental characteristics, such as the remoteness of the facility from local populations and the relative level of crime associated with the area;
 - v. The scope and sustainability of the security alarm system; and
 - vi. The findings of root cause analyses of any breaches of security and/or inventory discrepancies for usable marijuana at that location.

8:64-10.3 Recordkeeping

(a) An ATC shall maintain records identifying the source of each ingredient used in the manufacture or processing of marijuana.

- 1. Records identifying the source of each ingredient shall include the date of receipt of the ingredient, vendor's name and address, the name of the ingredient and the vendor's batch number, lot number and control number or other identifying symbol, if any, used by the vendor to identify the ingredient, as well as the grade and quantity of said ingredient;
- (b) An alternative treatment center shall meet good manufacturing practices at N.J.A.C. 8:21 for the production of marijuana lozenges or topical formulations;
- (c) An alternative treatment center shall maintain a system of recordkeeping that will permit the identification for purposes of recall of any lot or batch of medicinal marijuana from registered qualifying patients when such is found to be unsafe for use.
 - 1. As part of this system, the alternative treatment center shall ensure that the container of any drug at any stage in the process of manufacture and distribution bears an identifying name and number, commonly known as a "lot" or "control" number, to make it possible to determine the complete manufacturing history of the package of the marijuana.

8:64-10.4 Physical plant

- (a) All cultivation of marijuana shall take place in an enclosed, locked facility.
- (b) Access to the enclosed, locked facility is limited to a cardholder who is a principal officer, director, board member or employee of an ATC when acting in his or her official capacity.

8:64-10.5 Storage of marijuana

(a) Medicinal marijuana that is prepared for distribution shall be stored securely in compliance with 21 CFR 1301.72.

8:64-10.6 Informational policies; labeling

- (a) An ATC shall establish and implement policies that require the ATC to maintain information about the different potencies, effects and forms for each usable marijuana package that the ATC prepares to dispense to registered qualifying patients and their caregivers.
- (b) The ATC shall place a legible, firmly affixed label containing the information specified in (c) below on each package of medicinal marijuana it prepares to dispense and shall not dispense medicinal marijuana if the package does not bear the label.
 - (c) The label required pursuant to (b) above shall contain the following:
 - The name and address of the alternative treatment center that produced the medicinal marijuana;
 - 2. The quantity of the medicinal marijuana contained within the package;
 - 3. The date that the ATC packaged the content;
 - A sequential serial number, lot number and bar code to identify lot associated with manufacturing and processing;
 - 5. The cannabinoid profile of the medicinal marijuana contained within the package, including THC level not to exceed 10 percent;
 - 6. Whether the medicinal marijuana is of the low, medium or high strength strain:

- 7. A statement that the product is for medical use by a qualifying patient and not for resale; and
- 8. A list of any other ingredients besides medicinal marijuana contained within the package.
- The date of dispensing to the qualifying patient or primary caregiver;
 - 10. The qualifying patient's name and registry identification card number.
- (d) Labeling shall be clear and truthful in all respects and shall not be false or misleading.
 - 1. A label containing any statements about the product other than those specified in this chapter shall contain the following statement prominently displayed, and in boldface type: "This statement has not been evaluated by the Food and Drug Administration. This product is not intended to diagnose, treat, cure, or prevent any disease."
 - (e) The ATC shall file the form of label with the permitting program.

8:64-10.7 Strains of marijuana

- (a) An ATC shall cultivate no more than three strains of medicinal marijuana.
- (b) Strains of marijuana authorized for cultivation shall be labeled as one of the following strengths: low, medium or high.
 - (c) The maximum THC content of any sold product shall not exceed ten percent.

- 8:64-10.8 Processing and packaging of marijuana
- (a) An ATC shall process marijuana in a safe and sanitary manner to protect registered qualifying patients from adulterated marijuana and shall process the dried leaves and flowers of the female Marijuana plant only, which shall be:
 - 1. Well cured and free of seeds and stems;
 - 2. Free of dirt, sand, debris or other foreign matter; and
 - 3. Free of mold, rot or other fungus or bacterial diseases.
- (b) Medicinal marijuana shall be packaged in a secure area connected to the production area.
 - 1. The dried product shall be handled on food grade stainless steel benches (tables).
 - 2. Proper sanitation shall be maintained.
 - 3. Proper rodent/bird exclusion practices shall be employed at all times.
 - (c) Each package of usable marijuana, at a minimum, shall:
 - 1. Contain no more than ¼ ounce of marijuana or equivalent dose dependent on form;
 - 2. Bear a label that complies with N.J.A.C. 8:64-10.7; and
 - 3. Be in a closed container that holds no more than ¼ ounce and sealed, so that the package cannot be opened, and the contents consumed, without the seal being broken.
- (d) Once a package is sealed, the ATC shall not open the package except for quality control. Once the seal is broken at an ATC, the marijuana is deemed unusable.
 - (e) An ATC shall package or dispense medicinal marijuana only in:

- 1. Dried form for direct dispensing to qualifying patients;
- 2. Oral Lozenges for direct dispensing to qualifying patients; or
- 3. Topical formulations for direct dispensing to qualifying patients.
- (f) The ATC shall submit the label to the MMP for approval and record. The MMP shall provide a copy of the label to authorized employees of State or law enforcement agencies, as necessary to perform official duties of that department and that division.

8:64-10.9 Pesticide use prohibited

Inasmuch as there are no pesticides authorized for use on marijuana, and the unauthorized application of pesticides is unlawful, an ATC shall not apply pesticides in the cultivation of marijuana.

8:64-10.10 Organic certification

Marijuana for medical use may be labeled "organic" if the registered dispensary is certified as being in compliance with the United States Department of Agriculture certification requirements applying to organic products.

8:64-10.11 Secure transport

(a) An ATC that is authorized by permit to cultivate medicinal marijuana at one location and to dispense it at a second location shall transport only usable marijuana from the cultivation site to the dispensing site according to a delivery plan submitted to the Department.

- (b) An ATC shall staff each transport vehicle with a delivery team consisting of at least two registered ATC employees.
 - 1. At least one delivery team member shall remain with the vehicle at all times that the vehicle contains medicinal marijuana.
 - 2. Each delivery team member shall have access to a secure form of communication with the ATC, such as a cellular telephone, at all times that the vehicle contains medicinal marijuana.
 - 3. Each delivery team member shall possess his or her ATC employee identification card at all times and shall produce it to Department staff or law enforcement officials upon demand.
- (c) Each transport vehicle shall be equipped with a secure lockbox or locking cargo area which shall be used for the sanitary and secure transport of medicinal marijuana.
- (d) Each ATC shall maintain current commercial automobile liability insurance on each vehicle used for transport of medicinal marijuana in the amount of one million dollars per incident.
- (e) Each ATC shall ensure that vehicles used to transport medicinal marijuana bear no markings that would either identify or indicate that the vehicle is used to transport medicinal marijuana.
- (f) Each ATC shall ensure that transports are completed in a timely and efficient manner. A transport vehicle shall proceed from the departure point where the medicinal marijuana is loaded directly to the destination point where the medicinal marijuana is unloaded without intervening stops or delays.

- (g) Each ATC shall maintain a record of each transport of medicinal marijuana in a transport logbook. For each transport, the logbook shall record:
 - 1. The date and time that the transport began and ended;
 - 2. The names of the ATC employees comprising the delivery team;
 - 3. The weight of the medicinal marijuana transported;
 - 4. The lot number of the medicinal marijuana, the name of the strain, whether it is high, medium, or low potency; and
 - 5. The signatures of the ATC employees comprising the delivery team.
- (h) An ATC shall report any vehicle accidents, diversions, losses, or other reportable events that occur during transport to the permitting authority in accordance with N.J.A.C. 8:64-9.8.

8:64-10.12 Home delivery prohibited

An alternative treatment center shall not deliver marijuana to the home or residence of a registered qualifying patient or primary caregiver.

SUBCHAPTER 11. DISPENSING AUTHORIZED CONDUCT

8:64-11.1 Education policies

- (a) Each ATC shall establish and implement policies describing its plans for providing information to registered qualifying patients and primary caregivers as to:
 - Limitations of the right to possess and use marijuana pursuant to the
 Act and this chapter;

- 2. Potential side effects of marijuana use and how this shall be communicated to registered qualifying patients and primary caregivers;
 - 3. The differing strengths of products dispensed;
 - 4. Safe techniques for use of medicinal marijuana and paraphernalia;
- 5. Alternative methods and forms of consumption or inhalation by which one can use medicinal marijuana;
 - 6. Signs and symptoms of substance abuse;
 - 7. Opportunities to participate in substance abuse programs; and
 - 8. Information on tolerance, dependence and withdrawal.

8:64-11.2 Patient informational materials

- (a) Each ATC shall maintain, and make available for distribution to registered qualifying patients and their primary caregivers, an adequate supply of up-to-date informational materials addressing the matters identified in the policies developed pursuant to N.J.A.C. 8:64-11.1.
- (b) Informational materials must be available for inspection by the Department upon request.
- (c) Each ATC shall provide registered qualifying patients and their primary caregivers with a notice requesting approval for the ATC to contact registered qualifying patients and their primary caregivers with information concerning on-going peer reviewed clinical studies related to the use of marijuana.

- 8:64-11.3 Notice of and adherence to ATC designation
- (a) The Department shall maintain a list of the qualified patients who have designated each ATC to provide medicinal marijuana for the patient's medical use.
- (b) An alternative treatment center shall maintain, and make available for Department inspection upon request, a copy of the registry identification card and New Jersey driver's license or other State-issued photographic identification of each current qualifying patient and his or her primary caregiver, if any.
- (c) The Department shall issue written notice to each affected ATC each time a registered qualifying patient and/or his or her primary caregiver designates or ceases his or her designation of the ATC.
 - 1. Upon receipt of a notice issued pursuant to (c) above, the ATC shall update its records to reflect the content of the notice.
- (d) An ATC shall not provide dispensary services to qualifying patients and/or their primary caregivers who have not previously designated the ATC as their registered ATC, as reflected on the registry identification card of the qualifying patient and/or his or her primary caregiver.
- 8:64-11.4 Pain and/or primary qualifying symptom assessment records
- (a) An alternative treatment center shall formulate a system for documenting a patient's self-assessment of pain and/or primary qualifying symptom using a pain rating scale.
 - 1. An alternative treatment center serving different patient populations shall make more than one pain scale available for patient use, as appropriate.

- (b) An alternative treatment center shall document a patient's self-assessment of pain or primary qualifying symptom upon commencement of the dispensing of medicinal marijuana to the patient and thereafter at three-month intervals.
 - 1. The ATC shall maintain the record for the patient's use and information in consulting with his or her physician as to the use of medicinal marijuana to address the patient's qualifying debilitating condition.
- (c) ATCs shall provide "log books" to registered qualifying patients and registered primary caregivers who request them to keep track of the strains used and their effects.

8:64-11.5 Prohibitions

- (a) An ATC shall not furnish usable marijuana to a registered patient or primary caregiver if the ATC suspects or has reason to believe that the person is abusing marijuana or other substances or unlawfully redistributing usable marijuana.
- (b) An ATC shall dispense medicinal marijuana only in the forms authorized pursuant to N.J.A.C. 8:64-10.8(e) directly to registered qualifying patients and their registered primary caregivers.

8:64-11.6 Inventory

(a) An alternative treatment center is authorized to possess two ounces of usable marijuana per registered qualifying patient plus an additional supply, not to exceed the amount needed to enable the alternative treatment center to meet the demand of newly registered qualifying patients, consistent with actual demand ratios calculated pursuant to N.J.A.C. 8:64-9.3(a)3, 4 and 5.

- (b) During the first 60 days after commencement of operations, an alternative treatment center is authorized to possess a reasonable supply of usable marijuana to build initial inventory, without the ATC having been designated for use by any registered qualifying patients or primary caregivers.
- (c) When there is a decrease in the number of registered qualifying patients and primary caregivers who have designated the alternative treatment center as their dispensary, the alternative treatment center shall have 10 business days to adjust the inventory.
- (d) Two alternative treatment center employees shall weigh, log-in and sign-out quantities of packaged usable marijuana to perform dispensing.

SUBCHAPTER 12. MARKETING AND ADVERTISING

8:64–12.1 Marketing and advertising

- (a) Alternative treatment centers shall restrict signage to black text on a white background on external signage, labeling and brochures for the alternative treatment center.
 - (b) Alternative treatment center signage shall not be illuminated at any time.
- (c) Alternative treatment centers shall not display on the exterior of the facility advertisements for medicinal marijuana or a brand name except for purposes of identifying the building by the permitted name.
- (d) Alternative treatment centers shall not advertise the price of marijuana, except that:

- 1. An ATC can provide a catalogue or a printed list of the prices and strains of medicinal marijuana available at the alternative treatment center to registered qualifying patients and primary caregivers.
- (e) Marijuana and paraphernalia shall not be displayed or clearly visible to a person from the exterior of an alternative treatment center.
- (f) Alternative treatment centers shall not produce any items for sale or promotional gifts, such as T-shirts or novelty items, bearing a symbol or references to marijuana. This prohibition shall not pertain to paraphernalia sold to registered qualifying patients or their primary caregivers.

SUBCHAPTER 13. MONITORING, ENFORCEMENT ACTIONS, APPEAL RIGHTS,
AND EXEMPTION FROM STATE CRIMINAL AND CIVIL PENALTIES FOR THE
MEDICAL USE OF MARIJUANA

8:64-13.1 Monitoring

The Department may request information from physicians, ATCs, registered qualifying patients, primary caregivers, the parents, guardians or custodians of registered qualifying patients who are minors in order to assess the impact and effectiveness of the New Jersey Compassionate Use Medical Marijuana Act, N.J.S.A. 24:6I-1 et seq.

8:64-13.2 Inspections

When a permit application is approved and an ATC is ready for operation, representatives of the Department or any other State agency, as applicable, shall

conduct an inspection to determine if the facility complies with applicable laws and rules.

8:64-13.3 Onsite assessment

- (a) An ATC is subject to onsite assessment by the Department at any time.
- (b) The Department may enter an ATC without notice to carry out an onsite assessment in accordance with the Act and this chapter.
 - 1. All ATCs shall provide the Department or the Department's designee immediate access to any material and information.
- (c) Submission of an application for an ATC permit constitutes permission for entry and onsite assessment of an ATC.
- (d) Failure to cooperate with an onsite assessment and or to provide the Department access to the premises or information may be grounds to revoke the permit of the ATC and to refer the matter to State law enforcement agencies.
 - (e) An onsite assessment may include, but not be limited to:
 - 1. The review of all ATC documents and records and conferences with qualifying patients and primary caregivers and other persons with information, and the making and retaining of copies and/or extracts;
 - 2. The use of any computer system at the ATC to examine electronic data;
 - 3. The reproduction and retention of any document and/or electronic data in the form of a printout or other output;
 - 4. The examination and collection of samples of any marijuana found at the ATC; and

- 5. The seizure and detention of any marijuana or thing believed to contain marijuana found at the ATC.
 - i. If the Department makes a seizure, it shall take such measures as are reasonable in the circumstances to give to the owner or other person in charge of the place where the seizure occurs notice of the seizure.
 - ii. If the Department determines that the detention of the substance or thing seized is no longer necessary to ensure compliance with applicable law and the ATC permit, the Department shall notify in writing the ATC permit holder of that determination and shall return the substance or thing to the permit holder, upon the permit holder issuing a receipt to the Department for the return of the substance or thing.
 - iii. The Department shall maintain documentation of the chain of custody of seized substances or things, in accordance with N.J.A.C. 8:64-13.4.
- (f) During an onsite assessment, if the Department identifies violations of the Act or this chapter, the Department shall provide written notice of the nature of the violations to the ATC.
 - 1. The ATC shall notify the Department in writing, with a postmark date that is within 20 business days of the date of the notice of violations, of the corrective actions the ATC has taken to correct the violations and the date of implementation of the corrective action.

- 8:64-13.4 Quality control; sample collection; chain of custody
- (a) To ensure the safety of registered qualifying patients, an ATC shall provide samples to the Department during announced and unannounced inspections for product quality control.
 - (b) To implement the requirement in (a) above, the Department shall:
 - 1. Collect soil and plant samples and samples of products containing marijuana cultivated and/or dispensed, as applicable, by the ATC;
 - 2. Place the permit number of the ATC on each sample container;
 - 3. Label the sample containers with a description and the quantity of its content;
 - 4. Seal the sample containers; and
 - 5. Have ATC and Department staff initial each sample container.
- (c) The Department shall maintain documentation of the chain of custody of samples taken.
 - 1. The Department shall provide a receipt for the collected samples to the ATC's authorized representative.
 - The Department shall maintain an accounting of all collected sample containers for control purposes.
 - 3. The Department shall test samples.
 - i. Sample testing may include tests for, among other things, the presence of pests, mold, mildew, heavy metals and pesticides and the accuracy of labeling.

- 4. The Department shall issue written reports of the results of its testing to the ATC.
 - 5. The ATC shall pay the expenses for the testing.

8:64-13.5 Notice of violations and enforcement actions

The Department shall issue a written notice to an ATC permit holder of a proposed assessment of civil monetary penalties, suspension or revocation of a permit, setting forth the specific violations, charges or reasons for the action, by transmitting the notice by certified mail to the ATC.

- 8:64-13.6 Prohibitions, restrictions and limitations on the cultivation or dispensing of medicinal marijuana and criminal penalties
- (a) Participation in the medicinal marijuana program by an ATC, or the employees of an ATC, does not relieve the ATC or its employees from criminal prosecution or civil penalties for activities not authorized by the Act, this chapter or the ATC permit.
- (b) Distribution of medicinal marijuana to qualified patients or their primary caregivers shall take place at the Department approved location identified on the ATC's permit.
 - 1. ATCs shall not be located within a drug-free school zone.
- (c) Any person who makes a fraudulent representation to a law enforcement officer about the person's participation in the medicinal marijuana program to avoid

arrest or prosecution for a marijuana-related offense is guilty of a petty disorderly persons offense and shall be sentenced in accordance with applicable law.

- (d) A person who knowingly sells, offers or exposes for sale or otherwise transfers or possesses with the intent to sell, offer or expose for sale or transfer a document that falsely purports to be a registry identification card or an ATC identification card issued pursuant to the Act, or a registry identification card or an ATC identification card issued pursuant to the Act that has been altered, is guilty of a crime of the third degree. A person who knowingly presents to a law enforcement officer a document that falsely purports to be a registry identification card or an ATC identification card issued pursuant to the Act, or a registry identification card or an ATC identification card that has been issued pursuant to the Act that has been altered, is guilty of a crime of the fourth degree. The provisions of this section are intended to supplement current law and shall not limit prosecution or conviction for any other offense.
- (e) If an ATC or employee of an ATC sells, distributes, dispenses or transfers marijuana to a person not approved by the Department pursuant to the Act and this chapter, or obtains or transports marijuana outside New Jersey in violation of Federal law, the ATC or employee of the ATC shall be subject to arrest, prosecution and civil or criminal penalties pursuant to State law.
- 8:64-13.7 Revocation of registry identification card, ATC identification card, ATC permit Violation of any provision of this chapter may result in the immediate revocation of any privilege granted under the Act and this chapter.

- 8:64-13.8 Onsite inspection and corrective actions
- (a) Any failure to adhere to the Act and this chapter documented by the Department during monitoring may result in sanctions, including suspension, revocation, non-renewal or denial of permit and referral to State or law enforcement.
 - 1. The Department shall refer complaints involving alleged criminal activity made against an ATC to the appropriate New Jersey State or local authorities.
- (b) An ATC shall maintain detailed confidential sales records in a manner and format approved by the Department pursuant to N.J.A.C. 8:64-9;
 - 1. The Department or its agents shall have complete access to the sales and other financial records of an ATC and shall be granted immediate access to those records upon request.
 - 2. The Department may, within its sole discretion, periodically require the audit of an ATC's financial records by an independent certified public accountant approved by the Department.
 - i. An ATC that is required to be audited shall bear all costs related to such audit. A requested audit shall be concluded within a reasonable period, as determined by the Department. Results of a required audit shall be forwarded to the Medicinal Marijuana Program coordinator or designee.
 - 3. An ATC shall submit reports on at least a quarterly basis, or as otherwise requested, by the Department.

- (c) If violations of requirements of the Act or this chapter are cited as a result of inspection or review of financial records, the ATC shall be provided with an official written report of the findings within seven business days following the inspection.
 - 1. Unless otherwise specified by the Department, the ATC shall correct the violation within 20 calendar days of receipt of the official written report citing the violation(s).
 - 2. The violation shall not be deemed corrected until the Department verifies in writing within seven calendar days of receiving notice of the corrective action that the corrective action is satisfactory.
 - 3. If the violation has not been corrected, the Department may issue a notice of contemplated action to revoke the ATC permit.
- (d) Pursuant to N.J.S.A. 24:6I-7, the Commissioner may order the summary suspension of a ATC permit upon a finding that violations pose an immediate threat to the health, safety and welfare of the public, qualified patients or primary caregivers including, but not limited to:
 - 1. Failure to comply with or satisfy any provision of this chapter;
 - 2. Failure to allow a monitoring visit by authorized representatives of the Department;
 - 3. Falsification of any material or information submitted to the Department;
 - 4. Diversion of marijuana, as determined by the Department;
 - 5. Threatening or harming a patient, a medical practitioner or an employee of the Department.

- (e) Upon a finding described in (d) above, the Commissioner or the Commissioner's authorized representative shall serve notice by certified mail to the ATC or its registered agent of the nature of the findings and violations and the proposed order of suspension.
 - Except in the case of a life-threatening emergency, the notice shall provide the ATC with 72 hours from receipt to correct the violations and provide proof to the Department of such correction.
- (f) If the Department determines the violations have not been corrected, and the facility has not filed notice requesting a hearing to contest the notice of suspension within 48 hours of receipt of the Commissioner's notice pursuant to (g) below, then the ATC permit shall be deemed suspended.
 - 1. Upon the effective date of the suspension, the ATC shall cease and desist the operations and cooperate with the Department as necessary in the orderly transfer of registrations of qualifying patients and primary caregivers to another ATC.
- (g) If the facility requests a hearing within 48 hours of receipt of a notice of proposed suspension of permit, the Department shall arrange for an immediate hearing to be conducted by the Commissioner and a final agency decision shall be issued within 48 hours by the Commissioner. If the Commissioner affirms the proposed suspension of the permit, the order shall become final. The ATC may apply for injunctive relief against the Commissioner's order in the New Jersey Superior Court, Appellate Division.

- (h) Notwithstanding the issuance of an order for proposed suspension of a permit, the Department may concurrently or subsequently impose other enforcement actions pursuant to the Act and this chapter.
- (i) The Department may rescind the order for suspension upon a finding that the ATC has corrected the conditions that were the basis for the action.

8:64-13.9 Revocation of a permit

- (a) The Department may issue a notice of the proposed revocation of an ATC permit in the following circumstances:
 - 1. The ATC has failed to comply with administrative requirements related to an ATC permit, posing an immediate and serious risk of harm or actual harm to the health, safety and welfare of qualifying patients, primary residents or employees and the ATC has not corrected such violations in accordance with an approved plan of correction or subsequent to imposition of other enforcement remedies issued pursuant to these rules;
 - 2. The ATC has exhibited a pattern and practice of violating permit requirements posing a serious risk of harm to the health, safety and welfare of qualifying patients, primary residents or employees. A pattern and practice may be demonstrated by the repeated violation of identical or substantially-related permit standards during three consecutive inspections or the issuance of civil monetary penalties pursuant to the Act or other enforcement actions for unrelated violations on three or more consecutive onsite assessments;

- 3. Failure of an ATC to correct identified violations that led to the issuance of an order for suspension of a permit; or
- 4. Continuance of an ATC on conditional permit status for a period of 12 months or more.
 - (b) The notice shall be served in accordance with this subchapter.
 - (c) The ATC has a right to request a hearing pursuant to this subchapter.

8:64-13.10 Appeal rights

- (a) Denial of an application or revocation of a registry identification card shall constitute a final agency decision subject to review by the Superior Court, Appellate Division.
 - An individual has the right to appeal a final agency decision within 45 days to the New Jersey Superior Court, Appellate Division, Richard J. Hughes Justice Complex, PO Box 006, Trenton, NJ 08625-0006.
- 8:64-13.11 Exemption from State criminal and civil penalties for the medical use of marijuana
- (a) The provisions of N.J.S.A. 2C:35-18 shall apply to any qualifying patient, primary caregiver, alternative treatment center, physician or any other person acting in accordance with the provisions of the Act and this chapter.
- (b) A qualifying patient, primary caregiver, alternative treatment center, physician or any other person acting in accordance with the provisions of the Act shall not be subject to any civil or administrative penalty or denied any right or privilege, including,

but not limited to, civil penalty or disciplinary action by a professional licensing board, related to the medical use of marijuana as authorized under the Act and this chapter.

- (c) Possession of, or application for, a registry identification card shall not alone constitute probable cause to search the person or the property of the person possessing or applying for the registry identification card or otherwise subject the person or his or her property to inspection by any governmental agency.
- (d) The provisions of section 2 of P.L.1939, c. 248 (N.J.S.A. 26:2-82), relating to destruction of marijuana determined to exist by the Department, shall not apply if a qualifying patient or primary caregiver has in his or her possession a registry identification card and no more than the maximum amount of usable marijuana that may be obtained in accordance with N.J.S.A. 24:6I-10 and this chapter.
- (e) No person shall be subject to arrest or prosecution for constructive possession, conspiracy or any other offense for simply being in the presence or vicinity of the medical use of marijuana as authorized under the Act and this chapter.
- (f) No custodial parent, guardian or person who has legal custody of a qualifying patient who is a minor shall be subject to arrest or prosecution for constructive possession, conspiracy or any other offense for assisting the minor in the medical use of marijuana as authorized under the Act and this chapter.

Department of Health Issues Permit to Operate to Greenleaf Compassion Center

Greenleaf Compassion Center was issued a permit today by the Department of Health to operate as an Alternative Treatment Center (ATCs) and dispense medicinal marijuana. The permit was issued after a final Department inspection of its Montclair facility. Montclair officials also recently granted a certificate of occupancy to Greenleaf, clearing the way for the Department to grant its permit.

"This permit marks a significant step forward in the implementation of New Jersey's Medicinal Marijuana Program and allows Greenleaf Compassion Center to begin dispensing medicinal marijuana to qualified patients," said New Jersey Health Commissioner Mary E. O'Dowd. "The Department is working with all ATCs to ensure the program serves patients safely and securely."

Patients and caregivers will receive identification cards this week from the Medicinal Marijuana Program (MMP). Greenleaf will contact patients to schedule an appointment in the order in which patients registered. Patients and caregivers must bring their MMP identification card with them to the appointment.

Approximately 320 patients have either registered with the program or are in the process of completing registration, while more than 175 physicians have registered.

"This is a new product. Patients may want to make a limited purchase initially until they know which of the three available varieties best meets their needs," Commissioner O'Dowd said. ATCs can also provide guidance to patients on ways to use the product without the harmful effects of smoking.

The other five Alternative Treatment Centers are in various stages of finalizing locations or background examinations of the principals of their organizations.

The Department opened the patient registry in August. The registration process is available on the Department's <u>Medicinal Marijuana webpage</u>, <u>which</u> includes a checklist on how to register, answers to frequently asked questions and an option to submit questions via the website to customer services representatives.

Patients interested in registering should ask their doctor if he or she has signed up or would be willing to participate. If their physician is not interested-patients can check on the Department's <u>Medicinal Marijuana</u> <u>webpage</u> for physicians who have registered. The webpage provides a physician listing by county.

A Customer Service Unit is available to assist patients, caregivers and physicians in the registration process. The customer service line, (609) 292-0424, is open from 8 am to 5pm Monday through Friday.

For answers to frequently asked questions, please visit http://www.state.nj.us/health/medicalmarijuana/fags.shtml